# STATEMENT OF WITNESS Date: October 2011 Name of Witness: David Norman Mazzaferri Address of Witness: Mary Street, Brisbane Occupation: Area Director Brisbane Division: Emergency Management Queensland Department of Community Safety Telephone: (Work) (Mobile)

- I, David Norman Mazzaferri, Area Director Brisbane Region Emergency Management Queensland, Department of Community Safety state:
  - 1. I have worked for Emergency Management Queensland (EMQ) since 2008, as a Training Co-coordinator for South East Region. In 2009 I was appointed as the Area Director for Brisbane Region. Before taking up a position within EMQ, I was a member of the Queensland police Service based in Brisbane Water Police, Townsville Water Police and Smithfield Station.
  - 2. I joined the State Emergency Service on commencing my role with EMQ on the 13<sup>th</sup> August 2008. I have attached a printout of Training Courses conducted marked "DNM 1".
  - 1. Their role and position within Emergency Management Queensland (EMQ), including information about their direct supervisor and the person to whom they report in a disaster.
  - 3. My role within EMQ is Area Director Brisbane, and I report to the Regional Director Brisbane, Michael Shapland.
  - 4. During the events of December 2010 and March 2011 I was deployed to many locations around the State of Queensland including;
    - i. 29th December 2010 to 07 January 2011 Rockhampton.

This is page 1 of a statement comprising 5	page/s.
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- ii. 07th January 2011 to 02 February 2011 Brisbane City.
- III. 02 February 2011 to 03 February 2011 Mackay.
- iv. 03 February 2011 to 05 February 2011 Palm Island.
- v. 05 February 2011 to 10th February 2011 Ingham.
- 2. The SES units within their region/including details (if known) of any paid SES members within their region.
- 5. In Brisbane area there is one (1) SES Unit Brisbane City Council SES. That Unit comprises ten (10) SES groups being:
  - i. Eastern
  - ii. Metro
  - iii. Moggill
  - iv. Moreton Island
  - v. Northern
  - vi. North Eastern
  - vii. Southern
  - viii. South West
  - ix. Western
  - x, Operations
- 6. The Brisbane SES is managed by one (1) paid full time Local Controller, and supported by three (3) Deputy Local Controllers; North, South, and Operations. There are also ten (10) Group Leaders. The administration of the Brisbane Unit is supported by one (1) full time paid officer, One (1) part time paid officer and one (1) paid Trainee officer.
- 3. The adequacy of current SES volunteer numbers (including any issues with recruitment and retention of members), level of training and equipment and resources available to SES units within their area/region.
- 7. Volunteers in Brisbane SES as of 6th October 2011 is 640.
- 8. Adequacy of SES volunteer numbers is based on agreed functions which is a collaboration between Council and State Government of numbers of volunteers needed for the area and what there skills will be.
- 9. Brisbane City Council SES also has a lengthy waiting list of approximately 150.
- 4. The mechanisms for receiving requests for assistance and the process for, and their role in, managing requests for assistance, including the prioritisation and/or management of competing requests for assistance.

10. Requests for assistance are passe	d through the 13	32 500 telephone	number
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This is page 2 of a statement comprising 5 page/s.

Witness ( ): JP/Solicitor/Commissioner for Declarations: Reg.

- 11. In Brisbane the 132 500 number is answered by Brisbane City Council with the overflow going to call takers at Smart Services Queensland (SSQ) which in turn is entered into the Request for Assistance online system.
- 12. SES requests for assistance taken from the Brisbane Call Centre are entered into the Brisbane City Council Integrated Customer Contact System (ICCS) and tasked to the SES.
- 5. Their authority for, and role in, the tasking and deployment of SES members, including local controller tasking/deployment, both when a disaster is declared and at other times.
- 13. SES Local Controllers and Group Leaders give the task to the SES. Deployments are based on agreement from the Brisbane City Council and State Government to ensure operational capability in area.
- 14. My role with SES deployments is limited due to my role with Local Disaster Management Groups and Coordination Centre's of those groups. This role is to support the Local Government with Requests for Assistance and provide a link to other State Agencies as required.
- 15. Declaration of Disaster has no bearing on the tasking of SES.
- 6. Whether any SES members within their area/region were deployed to another area/region during the 2010/2011 floods and, if so, the process by which this occurred and their role in it.
- 16. During the 2010/2011 floods, Brisbane SES were deployed to locations throughout the state including;
  - a. 28 December 2010 1 January 2011 to Dalby.
  - b. 29 December 2010 2 January 2011 to Dalby.
  - c. 02 January 2011 06 January 2011 to Emerald.
  - d. 16 January 2011 to 19 January 2011 to Fernvale
  - e. 22 January 2011 to 20 March 2011 to Grantham.
- 17. I had no role in the deployments of the SES during this time.
- 8. The nature of their contact and coordination with any Local Disaster Coordinator, Local Disaster Coordination Centre, Local Disaster Management Group, and other EMO officers during the 2010/2011 floods.

This is page 3 of a statement comprising 5 page/s.

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- 18. On the 29<sup>th</sup> December 2010 to January 2011 I was in Rockhampton based in the Local Disaster Coordination Centre. I also attended the Local Disaster Management Group meetings and worked closely with the Local Disaster Coordinator.
- 19. 07th January 2011 to 02 February 2011 Brisbane City, in the Local Disaster Coordination Centre and attended the Local Disaster Management Group meetings and worked closely with the Incident Controller.
- 20. 03 February 2011 to 05 February 2011 Palm Island, assisting Local Disaster Coordinator and Chair in restoration of power and essential services via direct contact to the Executive Officer Townsville District Disaster Management Group.
- 21. 05 February 2011 to 10<sup>th</sup> February 2011 Ingham, assisting in the Coordination centre and attending Local Disaster Management Group and reporting assistance with the Ingham SES.
- Any instances, during the 2010/2011 floods, where EMQ's requirements or expectations of the SES differed from those of the Local Disaster Management Group or Local Disaster Coordinator, and how these issues were managed.
- 22. I have had no experience of this being the case.
- 10. The Government (State and State/Commonwealth) funding programs accessed by SES units within their area in the financial years 2009-10 and 2010-11, and their rote in all aspects of the funding application process and administration of this funding.
- 23. This role is overseen by State Headquarters and the Regional Director of Brisbane.
- 11. Whether or not issues have been raised with them directly by SES members about the level of funding provided by the State Government, including any suggestions by SES members about how the funding arrangement could be improved.
- 24. SES members have discussed with me the lack of funding provided to the SES and the need for more funding is highlighted with members applying for external grants such as Jupiter's Casino Grants and requests to the Brisbane City Council to provide equipment.
- 25. A number of Brisbane SES Groups have Social Clubs and fund raise to purchase operational equipment.
- 12. The results of any assessment or debrief within their area relating to the performance of the SES units during the 2010/2011 floods.

This is page 4 of a statement comprising 5	page/s.
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- 26. On the 03<sup>rd</sup> of March 2011 the Regional Director, Brisbane Michael Shapland conducted a debrief for the SES executive team. Attached is a synopsis from Michael Shapland marked "DNM 2" that was sent to Regional Directors Emergency Management Queensland and myself.
- 13. Any other observations on the structure, funding and command and control arrangement of the SES generally and/or in relation to the 2010/2011 floods, including possible areas for improvement, and any improvements made, or proposed to be made, in any of these aspects following the 2010/2011 floods.
- 27. Command and Control of the SES is an ongoing issue with no clear guidelines in place of who Commands the SES with confusion in place due to the Local Government supporting the SES by employing and paying for the position of Local Controller.
- 28. Funding is also an issue for SES. As I stated previously Brisbane SES has a waiting list of a number of persons keen to join, however unfortunately we are limited to budget restraints for Personal Protective Equipment and infrastructure to support increased numbers.

## Justices Act 1886

I acknowledge by virtue of Section 110A(6)(c)(ii) of the Justices Act 1886 that:

- (1) This written statement by me dated  $\frac{1}{7}$ /10/2011 and contained in the pages numbered 1 to 8 is true to the best of my knowledge and belief; and
- (2) I make it knowing that, if it were admitted as evidence, I may be liable to prosecution for stating anything that I know is false.

..... Signature

Signed at 69/7 this 19day of Octor 2011

This is page 5 of a statement comprising 5 page/s.

Witness (

JP/Solicitor/Commissioner for Declarations: Reg

SUSTICE OF THE PEACE (QUALIFIED)

# " DNM 1"

### **Volunteer Details**

Reg No:

Appointed: 13/08/08

District: STATE HEADQUARTERS

Status: A

Unit: STATE HEADQUARTERS

Categoryi

Group: STATE HEADQUARTERS Sub Category:

Linked To:

Name: MR DAVID NORMAN MAZZAFERRI

Address: ST COVET COURT

**JIMBOOMBA** 

Post Code: 4280

Phone(H):

Sex: M

Phone(W):

Date of Birth:

Phone(M):

Occupation: AREA DIRECTOR - BRISBANE

Permanently Disabled: no

Employer: DEPARTMENT OF EMEROENCY SERVICES

Employer Address:

TC BEIRNE BUILDING

315 BRUNSWICK STREET

FORTITUDE VALLEY

Post Code: 4006

### Position History

Position

Appointed

Resigned

Comment

MEMBER

13/08/08

Member Group History

District SEST

Unit SEST Group SETO

In Date 13/08/08 **Out Date** 

20/02/09

SHDQ

SHDQ

SHDG

20/02/09

Training Courses

Course	Complete	d Certificate	Trainer
WORK EFFECTIVELY IN A PUBLIC SAFETY OROANISATION	09/11/08	55268	
SEM0000 SES Induction	03/11/08	55226	
SEM0001 Volunteering in SES	05/11/08	55225	
SEM0002 Provide Services To Clients	10/11/08	55223	
SEM0010 SES Safety	01/11/08	55224	
SEM0201 Perform CPR	18/01/08	61608	

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SEM2000 Introduction to Queensland's Disaster Management Arrangements Induction (2hr)	13/11/08	56113
SEM2000 Introduction to Queensland's Disaster Management Arrangements Induction (2hr)	08/04/09	69357
SEM2000 Introduction to Queensland's Disaster Management Arrangements Induction (2hr)	26/03/09	69733
SEM2002 Introduction To Emergency Risk Management	(5/09/08	52157
SEM2004 Queenslands disaster management arrangements	08/04/09	69383
SEM2004 Queenslands disaster management arrangements	26/03/09	69610
SEM2004A Queenslands Disaster Management Arrangements	28/07/11	171532
SEM2004TAA QDMA Trainer Assessor Appointment	01/08/11	171879
SEM2005 Schlor Disaster Management Officer	30/07/09	88617
SEM2016 Local Disaster Coordinator Induction	26/11/10	159413
SEM2016TAA Local Disaster Coordinator Trainer Appointment	03/12/10	159395
SEM3001 Australasian Inter-Service Incident Management System (AIIMS)	25/03/10	130202
SEM31(1 Introduction to Incident Management	25/03/10	130203
SEM4000 Trainer Induction	04/02/10	130194
SEM4015 Trainer / Assessor	11/02/10	125198
SEM4050 Training Development Workshop	20/02/10	125827
SEM3110 Work In An Emergency Operations Centre	19/01/10	123441
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Training	22/06/00	02000194Q4
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SEM0010 SES Safety	09/11/08	4
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Page I of 2

### David Mazzaferri

From:

Michael Shapland

Sent:

Monday, 14 March 2011 5:28 PM

To:

Co:

Warren Bridson;

: EMQ Regional Directors;

: 'Dave Mezzaferri

Subject:

(David.Mazzaferri@\_\_\_\_\_\_)'
Brisbane Region SES Executive Debrief

Attachmente: Brisbane Region SES Executive Debrief.doc

Mark,

I attach notes from Brisbane Region's SES Executive Debrief, carried out after the majority of our deployments.

There are a few useful lessons that emerge.

My most significant learning is about SES task force composition and structure. The comments attached suggest that we can set these up better and staff them appropriately to deliver a single package to an area that should be capable of operation autonomously. The major points are:

- More detail at the start on the task and team requirements
- A selected SES Task Force Leader
- About 20 working members PLUS
  - An Integral SES IMT
  - A dedicated safety officer
  - 1-2 Integrated Peer supporters, working for the EMQ listson officer as welfare support initially.
- · As self sufficient as possible
- Accommodated rough if necessary but close to the affected populations as logistics allow.
- Remaining as a composite task force; not broken down.
- With an advance party (TF leader, half the IMT and possibly the listson officer) going up the day before to sort out tasking.

The EMQ liaison officer should stay on task and not be drawn into IMTs.

This will need greater coordination by the despatching region with Kedron, and an understanding from the requesting region of capability of the task force. But it should result in a more efficient working unit.

### We will work towards this on future deployments

Peer support got a mixed reception. Looking forward, the feeling was they should be managed as part of the SES taskforce; forming up with them before departure and staying with them during ops and rest. 1-2 per task force the preferred number. Aligning peer support to the EMQ liaison officer was discussed; neutral figures doing welfare support jobs that give them the opportunity to get amongst SES vols for a different reason. Peer supporters proved useful to talk to the community as well. And they need their own welfare vehicle.

### Again. We will work towards this on future deployments

Expectations in the minds of the community that SES carry out monial tasks should be changed. A media campaign emphasising that the SES is an 'Emergency Service' would help. The community needs to understand more that some elements of tasks will need follow-up once the initial issue is dealt with ~ disposing of all elements of cut trees, for example.

Page 2 of 2

### Messages for next year' SES focussed media, potentially

The local (or sector) tasking of SES flood boats by QPS was at variance from normal doctrine; however it worked well. 000 was called to get help from flood boats. QPS tasked both SLSQ and SES assets locally. RFA's for flood boat tasks worked less well.

We need to meet with QPS, SLSQ, QFRS, and SES on a state or regional basis to work out a way forward. Happy for a State lead here, or if you prefer, we'll establish some regional discussion.

Inoculations; interstate SES arrived with vaccinations. There was much discussion over whether SES deploying in Queensland should have the same — either as a matter of course or in disasters. A voucher system for a GP might be an option over the long term. QHealth advice of 'no need' was explained.

### State feed back here would be useful.

Accommodation can be flexible. Volunteers would be happy to "rough it" nearer the site if that is a practical logistical arrangement. A last day in a hotel would be preferable in these circumstances and worked well in those instances where it was used.

Travel uniforms - like other states - are an aspiration.

### No comments needed on these two.

Happy to have any comments.

Mika

# Brisbane Region SES Executive Debrief - Queensland Floods and TC Yasi

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Paperwork	a de de	Tools		Equipment	Briefing/Information	The second secon	Guurean		selection for deployment	
Deployment orders need more careful checking before release.	Single tights preferred.  Travel uniforms - like other states - are an aspiration. The deployment T-shirt was much appreciated.	The issue of ration packs prompted the need for a KFS issue and the need for hot water on site. (Thermos's as a unit item of kit?)	Deployment bags were not so.  Not enough uniform to cope with the dirt and travel.  The importance of self sufficiency in the kit taken was emphasised.	Neck ties successful.	SES Portal should be used to support media information on deployments.  General approval of the QPS use of Facebook	course.  2 days notice; esp on Fri afternoons are not workable for employers.	More detail should be included at the start on what team requirements are. This will aid preparedness. Task forces should include IMT members as a matter of	SES Portal as the best way of publicising the results.  More prompt media releases covering SES deployments.	Greater work on explaining what was happening with external deployments and the reason why deployments had taken place. and publicising what QLD had deployed.	

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No issues.	SSQ do not have sufficient understanding of the skills SES have. This led to tasks with skill requirements outside SES functions.	owner or other means (- clearing away all elements of cut trees for example)	would help, and that some elements of tasks would need to be followed in by the	be changed A media community that SES carry out menial tasks should	priorities tasks appropriately.	instance caused concern. SES felt that this was prejudicing their ability to	An alleged insurance industry policy that claimants should call the SES in the first	is needed	arrangements and assist coordination over tasking. A meeting to examine options	a common channel for QPS, QFRS, SES and SLSQ would improve	worked less well. Three way communications between SLSQ, SES and QPS and	QPS tasked both SLSQ and SES assets locally. RFA's for flood boat tasks	doctrine; however it worked well. 000 was called to get help from flood boats.	The local (or sector) tasking of SES flood boats by QPS was at variance from normal	the originating groups and LG.	passed up to the SDCC for action were not always communicated back down to	Local Food resupply drops raised the issue of feedback. The outcomes of tasks	above)	The EMQ Liaison officer should stay on task and not be drawn into IMTs (see	well.	1	22 vols was just enough for a useful TF.	IF should stay as a composite task force; not broken down.	option?	Map issue was insufficient RACO mans are better than position one absumption of	

					Operational Logistics/Welfare	
Health	Laundry	Meak	Transport	Communications	Accommodation	Safety
See safety.	No Issues	No issues	Initial allocation of vehicles - chairsaw team to a 2WD sedan - was not appropriate. Greater sharing of resources in the field with OGDs would help. A careful pre-deployment skills audit of driving licences is needed, as occasionally drivers for busses or large commercial vehicles is needed.  Prop-guards where fitted on flood boats proved very useful.	The differences in communications N and S were not understood. Repeater channels in FNQ were not the same as in SEQ; therefore the radios taken did not work.	Accommodation can be flexible. Volunteers would be happy to "rough it" nearer the site if that is a practical arrangement. A last day in a hotel would be preferable in these circumstances and worked well in those instances where it was used. TF should stay on task location if possible and have accommodations on site. Builds relationships with local inhabitants.	Inoculations: interstate SES arrived with vaccinations. There was much discussion over whether SES deploying in Queensland should have the same — either as a matter of course or in disasters. A voucher system might be an option over the long term. QHeath advice of 'no need' was explained.  TFs should have a dedicated safety officer from SES. Breaches of safety should be dealt with.

Other		Recovery		;	
	Equipment refurbishment	Debriefing	Transport		Peer Support
Dreamword. Much appreciated Certificates for Employers should be given to those who support SES Supporters website as an idea	Nil	Exec debriefing supported. Not debriefing each TF once arrived in Bristiane.	Consolidated return transport by air where possible	Greater options to align to EMQ liaison officer, peer support as a neutral figure doing welfare support jobs that gives them the opportunity to get amongst SES vols for a different reason. Peer supporters proved useful to talk to the community as well.  They should be managed as part of the SES taskforce; forming up before departure and staying with them during ops and rest. 1-2 per task force the preferred number. Need their own welfare vehicle.	A mixed reaction. Some debriefs were good; others said too much presence. NB "not there to drum up business". A softer, less push-approach needed in some cases.