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Natural Disaster Risk Management Studies Program

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Risk Evaluation and Treatment

August: 2002

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Ipswich City Council

Natural Disasters Risk Management Studies Program Stage 3 Risk Evaluation and Treatment

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Executive Summary

Risk Management Process

The Natural Disaster Risk Management Report for Ipswich City Council has been undertaken in three Stages, namely:

seStage 1	Risk assessment identifying impact of potential hazards and evaluation of whether risks are acceptable to the community, and preliminary review of treatment options.
,∞≈Stage 2	Hydrological and hydraulic studies for the non-urban areas of Ipswich Detailed flood vulnerability analysis for the whole City, including local tributary floods. Flood extent mapping for the whole City.
ಸeStage 3	Further risk treatment studies as required. Development of options to reduce unacceptable risk Preparation of reports for submission to DES

Council established a risk management team comprising a Project Steering Committee and a Study Advisory Group. Council was assisted in **Stages 1** and **3** by Consultant Fisher Stewart Queensland Pty. Ltd., and in **Stage 2** by Haliburton KBR Pty. Ltd. A Community Reference Group (CRG) was formed in **Stage 1**, and 2 CRG Workshops were held.

The Study has been undertaken according to the process set out in Zamecka and Buchanan (2000), and in the DES Guidelines for the undertaking of Disaster Risk Management Studies. This report and the accompanying Natural Disaster Miligation Report have been prepared according to these Guidelines.

The methodology in the above publications has been expanded to provide more spatial detail by the use of GIS techniques. In addition to the mapping capability of the GIS, the census data was obtained from the Australian Bureau of Statistics ABS on a census collection district (CCD) basis, thereby enabling statistics on properties flooded, for example, to be computed on a CCD basis, and also enables community vulnerability to be evaluated on a CCD basis. This approach has provided useful information to identify high priority areas.

The formal reports are supported by reports on the 3 Study Stages comprising:

Stage 1

Preliminary Natural Disaster Risk Management Report, prepared by Fisher Stewart Queensland Pty. Ltd. (Nov 2001)

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Stage 2

Ipswich Rivers Flood Studies prepared by Halliburton KBR Pty. Ltd. (Jan 2002) Local Storm Flood Mapping prepared by Halliburton KBR Pty. Ltd. (March 2002)

Stage 3

This report entitled, Risk Evaluation and Treatment, prepared by Fisher Stewart Queensland Piy. Ltd. (August 2002). This outlines further risk evaluation studies, and provides more information in regards to proposed treatments.

In addition to the work undertaken for this study, a great deal of useful information was available from the work of AGSO (2001) Community Risk Analysis In Ipswich City.

Council has also submitted a number of Status Reports as required by its agreement with DES.

Key Issues

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> Stage 1 of the Study considered all credible natural disasters affecting Ipswich. These are:

sefloods; Severa Storms; ಸ #Bushfires; ,set arthquakes; ളളLandslides; en Extreme Temperatures.

It was determined from the risk analysis and evaluation, that risks were acceptable in relation to: earthquakes, landslides and extreme temperatures, and that the only treatment required in respect of these hazards is to raise community awareness of both the risks and procedures to minimise the risks,

In respect of the other bazards, i.e. floods, severe storms and bushfires, it was determined that the risks are currently unacceptable, and that prevention/mitigation measures are warranted as well as measures to raise the community awareness.

Of the risks posed by these hazards, the greatest risks are posed by flooding. Studies determined that of the population of 126,853 (1996 census):

≤≤2,300 people will be flooded in a 20 Year ARI event;

##5,800 people will be flooded in a 50 Year ARI event;

ಸಕ9,300 people will be flooded in a 100 Year ARI event; and

##Approximately 54,000 people will be flooded in a Probable Maximum Flood.

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Floods, therefore, have the potential to cause major disasters in Ipswich. The **1974 flood** was the largest recorded in the 20th century (20.7m at the Ipswich flood gauge), in which approximately **2,000 properties** were affected, with **41** properties swept away and **600 fully submerged**. A recurrence of the 1974 flood would now result in approximately **4,700 properties** being affected due to further increase in floodplain occupation in the period since 1974.

Work on local tributary flooding, undertaken as part of this study, has been used to identify *Primary Flow Paths*, which are defined as the areas flooded as a result of a 100 Year ARI in each tributary catchment, but in the absence of backwater effects from either the Brisbane or Bremer Rivers. There are **4,300 people** living within these *primary flow paths*, in which risks are high, not only of flooding, but of houses being swept away by floodwaters. Reduction of flooding in the primary flow paths is a major objective of the Mitigation Plan.

A provisional list of road closures was developed during Stage 3 for events of 20, 50 and 100 years ARI. This showed a total of **1.13 roads** cut during only a **20** Year ARI event.

Significantly this includes sections of:

- zeThe Ipswich Motorway at the Goodna Creek, Woogaroo Creek and Six Mile Creek crossings;
- seBrisbane Road at the Bundamba Creek, Deebing Creek crossings;
- يعة The Warrego Highway at the Bremer River, Sandy Creek (North), and Ironpot Creek crossings; and
- scaThe Cunningham Highway at the Warrili Creek, Purga Creek, Deebing Creek, and Bundamba Creek crossings.

These are all important regional routes as well as major routes through Ipswich. A closure frequency of once in 20 years (on average) is unacceptable in respect of these critical routes, and they should be raised to the National Highway standard of 50 Year ARI flood immunity.

There are also a number of other lifeline and critical facilities located within flood liable areas, and steps should be taken to reduce these.

There are about 1,380 properties (about 4,200 people) located within areas of high bushfire risk, and a further 5,350 properties (about 16,000 people) in areas of moderate bushfire risk.



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Treatment Strategies

The risk treatment strategies have been divided into 3 categories, namely:

- a) Actions already in hand or implemented;
- b) Actions endorsed by Council for Implementation; and
- c) Proposed future actions subject to funding availability

Actions listed under c) require major funding and are beyond Coundi's ability to fund totally. This section also includes actions that are not within Council's responsibility.

Due to the scale of some of these actions, a ten-year implementation program is proposed. A summary of the costs of the actions proposed under b) and c) is given in **Table S1**. Details of the proposed treatment strategies are given in the *Natural Disaster Risk Management Report* (Fisher Stewart 2002a) and the *Natural Disaster Mitigation Plan* (Fisher Stewart 2002b).

Hazard	Estimated Costs Year 2002-2003	Estimated Costs Year 2003-2012	Total
Floods - People and Buildings	\$2,07 million	\$164 million	\$166.1 million
Floods – Environment, Lifelines and Critical Facilities	\$0,35 million	\$137 million	\$137.4 million
Floods Sib-total	1.\$2.42 nillion-	\$301 million	\$303:5:million;
Severe Storms	\$0.25 million	\$23.1 mililon	\$23.4 million
Bushfires	\$0,19 million	\$20.6 million	\$20.8 million
TOTAL	\$2.9/mltl(on	\$345 million	\$348 million

Table S1 Costs of Proposed Risk Treatment Actions

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Halural Disaster Risk Management Studies Program Stage 3 Treatment Options and Strategies

1. Study Aims, Area and Scope

1.1. Study Alms

The purpose of the Study was to prepare a Natural Disaster Risk Management Plan and a Natural Disaster Mitigation Plan for Ipswich City. In turn, this may require amendments to Council's Planning Scheme, and its Counter Disaster Plan.

The Study was divided into 3 Stages as summarised in Table 1. These stages are as identified in the Project Plan approved by DES for the Study.

Following its completion of Stage 1 of the Study, Fisher Stewart was engaged by Ipswich City Council to undertake Stage 3, which is the subject of the current report.

Table 1 Summary of Project Stages

Stage .	Ollcomes
1	Report on risk assessment identifying impact of potential hazards and evaluation of whether risks are acceptable to the community.
· 2	Report on hydrological and hydraulic studies for the non- urban areas of Ipswich. Report on detailed flood vulnerability analysis for the whole city.
3	Report on further risk treatment studies as required, Report on development of options to reduce unacceptable risk.

1.2. Study Area

Ipswich is located in the southeast corner of Queensland, about 40km west of Brisbane. The general location and the city boundaries are shown in the maps in **Figure 1**.

Ipswich City borders six other local government areas – Esk (to the north), Laidley (to the west), Boonah and Beaudesert (to the south), and Logan and Brisbane (to the east).

Jpswich City covers an area of 1775km² and lies largely in the Bremer River sub-catchment of the Brisbane River catchment. The Bremer River rises in the McPherson Range to the south and has a catchment area of 2030km².

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The Bremer sub-catchment lies in the southern most corner of the Brisbane River catchment. The Brisbane River catchment encompasses an area of 13,750km². The Bremer River flows through Ipswich City prior to its confluence with the Brisbane River near Moggill. The major tributaries of the Bremer River are Warrill, Purga and Bundamba Creeks. Warrill Creek accounts for approximately 2/3 of the Bremer River catchment and joins the Bremer River 10km upstream of Ipswich.



Figure 1

Location Map

The population of Ipswich City Local Government Area, as given by the 1996 Census, was **126**, **853**. The suburbs of Carole Park, Karana Downs and Mount Crosby were transferred from Ipswich City to Brisbane City in 2000. The projected populations contained herein take account of these changes.

1.3. Scope of Work - Stage 3

This report refers to **Stage 3** of Council's *Natural Disaster Risk Management Program* and involves the consideration of risk treatment options for Ipswich City, and the preparation of reports for submission to the Department of Emergency Services.

The Scope of Work for **Stage 3** was developed at the conclusion of Stages 1 and 2, to meet the requirements of DES for the project within budgetary constraints.

The Scope of Work comprised:

seUndertaking further risk treatment studies as identified in Stage 1, in respect of the agreed unacceptable risks only, namely flooding, severe storms, and bushfires;



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seDevelopment of risk treatment options in respect of the agreed unacceptable risks only;

- esePreparation of a report on risk treatment studies and options (this report);
- Set Preparation of the Natural Disaster Risk Management Report and the Natural Disaster Mitigation Plan for submission to the Department of Emergency Services based on the processes, findings and outcomes of this study.

The agreed Scope of Work emphasised those tasks relating to areas in which Council has power to act; with issues for which the power to act resides elsewhere, covered either by reference to the responsible agency for a response, or by a recommendation for such referral as appropriate,

These components are expanded upon in the following paragraphs:

1.4. Risk Treatment and Option Studies

With reference to the treatment option tables developed from the second CRG workshop, further risk treatment studies and consideration of options were undertaken in respect of the following:

zeflooding;

Severe Storms; and

ച്ച Bushfires.

The scope of these components are outlined below.

1.4.1. Flooding

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a) Prevention/Mitigation

#ERief Investigation of the feasibility of construction of levees to reduce area flooded;

as flood control storages including indicative costs and feasibility;

seReporting on road damage costs and means of reducing in future;

Article and proposed planning policies and procedures in respect of flood flable areas;

Quantification of the number of flood affected houses which could practically be raised and estimate the cost thereof;

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- SeQuantification of the number of commercial and industrial premises in the floodpiain that could be flood proofed and estimate the cost thereof;
- endentification, quantification and prioritisation of properties for voluntary purchase by Council;

and Brief investigation of the scope for upgrading the flood warning hardware and of upgrading the flood forecasting procedures, including flash flooding;

esestdentification of priority actions in respect of local stormwater flooding priority areas;

Anvestigation of the need for and scope of river management works at key locations to prevent erosion and potential avuision (course change);

exet. Ist the lifelines which would be flooded under various events up to PMF, and identify the priorities and costs of improving lifeline resilience (including roads);

events up to PMF, together with a prioritised list for their relocation or flood proofing.

b) Preparedness

seFlood mapping for a range of flood magnitudes;

Investigation of the sequence of closure, and subsequent availability for reopening, of roads in the flood liable areas, and identify any required improvements to ensure at least one means on access/egress to all areas;

SeStructuring of an appropriate community awareness program in respect of inundation prevention, damage limitation, preparedness, response and recovery including flood management plans for communities and businesses;

د عقر nvestigation of projected future population throughout the flood liable areas, to enable the future needs for response personnel and equipment and their preferred locations to be undertaken;

envestigation of the scope for and potential means of improving the interpretation of flood warnings;

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- seinvestigation of the scope for and potential means of improving the dissemination of flood warnings;
- estigation of appropriate means of Improving the addressing of rural properties;

Sub Plan to ensure consistency with the Study outcomes.

1.4.2. Severe Storms

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a) Prevention/Mitigation

Statistic review of the history of storm damage to overhead powerlines and telephone cables - review for patterns eg repeated failures in certain locations, repeated type of failure -and refer to relevant service providers in respect of review engineering design with a view to improvement and cost of relocation underground at key locations;

Brief review of the history of storm damage to substantiate or otherwise the perception of "storm tracks" and increased storm risk in certain high exposure areas, with a view to better informing the community if they are in a high risk zone;

scope to reduce their storm hazard exposure;

envestigation as to whether critical facilities are reliant on single lifelines and consider duplication where they are.

b) Preparedness

Structuring of an appropriate community awareness program in respect of storm damage prevention, preparedness, response and recovery. This should include advise to owners of pre - 1980 buildings of current code requirements and encouragement of compliance with current best practice;

escances the study area, to enable the future needs for response personnel and equipment and their preferred locations to be undertaken;

Admission of appropriate means of improving the addressing of nural properties;

SEReview the Ipswich City Council Counter Disaster Plan – Cyclone and Storm Sub Plans to ensure consistency with Study outcomes.



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1.4.3. Bushfire

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a) Prevention/Mitigation

setTake account of Council planning and design requirements for

rural residential subdivisions;

SeRefer the maintenance of overhead powerlines and telephone cables in rural areas, with a view to reducing incidence of ignition by lightning strikes to the relevant agencies for their response;

Additional states of the second states and the second states and the second states and costs of the second seco

and list the critical facilities passing through bushfire risk areas, together with a prioritised list for their relocation or fireproofing.

b) Preparedness

escStructuring of an appropriate community awareness program in respect of fire prevention, damage limitation, preparedness, response and recovery including fire management plans for communities and businesses.

exernvestigation of projected future population throughout the bushfire risk areas, to enable the future needs for response personnel and equipment and their preferred locations to be undertaken;

★Anvestigation appropriate means of improving the addressing of rural properties;

Review the Ipswich City Council Counter Disaster Plan - Bushfire Sub Plan to ensure consistency with Study outcomes.

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1.4.4. Consultation

Consultation in Stage 3 comprised:

Meetings of the SAG to discuss treatment options and draft recommendations; and

exertification of interface issues with adjacent local authorities, and if warranted meet with representatives of those authorities to discuss impacts and matters of mutual interest and benefit.

1.4.5. Stage 3 Report

The Stage 3 report:

seProvides a concise report on the investigations undertaken in Stage 3,

seQuillines the treatment options considered,

SeeMakes recommendations for inclusion in the Natural Disaster Mitigation Plan.

1.4.6. Reports to Department of Emergency Services

The following reports were prepared for submission to the *Department of Emergency Services:*

set The Natural Disaster Risk Management Report; and

seThe Natural Disaster Mitigation Plan.

The first of these reports consolidated information provided in the individual reports on **Stages 1**, **2** and **3** into a single document, whilst the second summarised the proposed strategies for mitigation of damage from future events, including an action plan for implementation.



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2. Further Risk Studies

2.1. Risk Evaluation

Stage 1 of this project concluded that risks to parts of the Ipswich community are unacceptable in respect of the following hazards:

ය.සFlooding;

Severe Storms; and

REBushfres.

Stage 1 also concluded that additional risk evaluation was required in respect of these hazards. These additional risk evaluation studies were undertaken in **Stages 2** and **3**.

Stage 2 comprised the hydraulic modelling components and the preparation of flood mapping in respect of the following:

sets The rural parts of the City not covered by the previous hydraulic modelling studies, on the basis of a *regional* flood – that is flooding in the Brisbane River as well as the Bremer River and its tributaries, in which flood levels are increased in the Bremer River by way of backwater from the Brisbane River; and

selocal flooding in the Bremer River and its tributaries in the absence of a Brisbane River flood.

Halliburton KBR undertook Stage 2 and reference to its reports (Halliburton KBR 2002a, 2002b) should be made for details of this component.

The remaining components were undertaken as part of Stage 3 and are reported upon herein.

The additional risk evaluation studies in respect of flooding, severe storms and bushfires are addressed in **Chapters 3** to **5** hereof respectively.

2.2. Risk Treatment

Stage 3 focused on the identification and evaluation of a range of options to treat or mitigate these risks.

Risk treatment comprises four main elements (Zamecka and Buchanan 2000), namely:

erePrevention/mitigation;



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ereparedness;

seResponse; and

ള്ളRecovery.

Each of these seeks to reduce the impact of future events on the community. In the terms of the risk equation:

RISK HAZARDX ELEMENTS AT RISK X VULNERABILITY.

Treatment measures reduce the risk by reducing one or more of the elements in the right hand side of the equation.

In respect of **prevention** or **mitigation**, treatments aim to either eliminate or reduce the adverse impact of the event, that is, they reduce the hazard or exposure to it. For example, in the context of flood risk, treatments in this category include both structural or works measures, such as construction of flood levees or flood proofing of buildings, and non-structural measures such as planning controls to limit development of the floodplain and hence reduce the exposure to the risk.

Preparedness measures accept that the hazard will occur at some future time, and seek to reduce the extent of harm, and damage resulting from the hazard, by reducing the community vulnerability. Measures in this category include; raising community awareness; improving the accuracy of warnings and the means of disseminating them to the community; and contingency planning.

Response measures seek to reduce the harm and damage to the community both during the event in the short term afterwards, by ensuring that well trained resources are available to act in response to a hazard situation, in order to assist community response, provide emergency accommodation and provisioning and response coordination.

Recovery measures seek to reduce the medium to long-term harm and damage by such activities as housing and financial assistance, counselling, and restoring lifelines and essential services.

Whilst the boundaries between these categories are not fixed, they do provide a useful means of classification of treatment options.

The risk treatment studies in respect of flooding, severe storms and bushfires are addressed in **Chapters 3** to **5** hereof respectively.

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As future populations need to be quantified in relation to all hazards, population projections are dealt with in the following paragraph in this section.

2.3. Population Projections

The population of Ipswich (local government area in 1996, from the census of that year, was **126,853**. This is concentrated in the urban areas. Historic and projected populations for Ipswich are given in **Figure 2**, which is based on Figures in AGSO (2001a) and DLGP (2001).

Figure 2 shows an increasing growth rate from about 1970, which is projected to continue. The projections in DLGP (2001) for Ipswich are based on 1,55% pa for 2001 – 2011 and 1.8% pa for 2011 – 2021.

The **Stage 1** Report (Fisher Stewart 2001) also showed population distribution by CCD. This shows a marked variation across the area, with the most densely populated area, the Diamond Street area of Riverview, having a population density of 2840 km⁻². Six other CCDs have a density of more than 2500 persons km⁻², these being in the suburbs of Collingwood Park, Eastern Heights, Leichhardt, Raceview, Redbank Plains and Silkstone. Conversely, the lowest population densities are in the rural areas, where densities of less than 50 km⁻² occur. The lowest population density in Jpswich of less than 1 km⁻² is in Opossum Creek.



Figure 2 Historic and Projected Population in Ipsylich



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For the purpose of **Stage 3**, Council provided population projections on a CCD and suburb basis, with projected populations of:

ಜನ**142,800** for 2001 ಜನ**173,100** for 2011 and ಸನ **221,300** for 2021.

The 2011 and 2021 estimates represent increases over the 2001 figures of 21% and 55% respectively.

The spatial distribution of these projections, on a percentage increase basis, is shown in **Figures 3** and **4** for years 2011 and 2021 respectively. It can be seen from these figures, that the greatest increases are in the more outlying suburbs,





Spatial Distribution - Population Projection 2011



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3. Flooding

3.1. Risk Evaluation Studies

3.1.1. Flood Mapping

Flood mapping for the urban areas of Ipswich was produced by Sinclair Knight Merz (SKM 2000).

Hydraulic model studies to enable flood maps for the rural areas to be produced were undertaken as part of **Stage 2** of the current study by Halilburton KBR (2002a). The flood mapping was undertaken subsequently by ICC for average recurrence intervals (ARI) of 20, 50 and 100 Years.

Halliburton KBR (2002) also studied local river and creek flooding, that is, flooding in the absence of backwater from the Brisbane River, or, in the case of Bremer River tributaries, from the Bremer River. ICC also mapped the flood extents in respect of this local flooding,

These are reproduced as **Figures 5** to **7** hereof respectively, with **Figure 8** being the PMF Flood Map reproduced from the Stage 1 Report.

3.1.2. Definition of Primary Flow Path

Analysis was carried out, In Stage 2, to investigate the area of floodplain subject to higher damage from fast flowing water, as would occur in the tributary waterways in the absence of backwater from the Brisbane and Bremer Rivers. These conditions can occur during a local flood event, or during the early stages of a regional event before backwater becomes established.

Whilst these local floods have lower flood levels than the regional floods (le those with backwater) of the corresponding ARI, the absence of backwater results in higher velocities. The higher velocities are both hazardous, and can also cause bank and bed erosion in the waterway.

The extent of flooding under these conditions is referred to herein as the 100 Year ARI Primary Flow Path.

In the case of Jpswich, where significant development has historically occurred even below the 20 Year ARI flood extent (with backwater), this is a reasonable scenario to consider.

The primary flow paths, determined as outlined above, are shown in Figure 9.

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3.1.3. Properties Flooded

The properties flooded for 20, 50, 100 Year ARI and for PMF were identified from the flood maps, together with the number of properties within the *Primary Flow Paths*. These numbers are given in **Table 2**.

Table 2	Summar	y of Flood Affected Properties

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日本語言語のない	No. of sealing	差示Additional No. of 当示	# Additional X-
Flood 225	1959 Bulklings	Buildings (population)	St. Dulldhina 👾
Scenario	(population)	With water on	*(population).
31 - Sec. 19	with over floor.	With water on property but not over a	Isolated or
	flooding	- Hoor - Street Street	A winundated
Primary Flow			1
Path	1,408	N/A	N/A
(100 Year ARI)	(4,310)		
	(.,		
Regional			
Flood	764	130	15
5% AEP	(2,340)	(400)	(45)
(20 year AR1)			, ,
. (***) = (•		
2% AEP	1,893	130	10
(50 year ARI)	(5,790)	(400)	(30)
	,	·/	(- · / ,
1% AEP	3,054	240	35
(100 year ARI)	(9,345)	(735)	(107)
	(- <i>1</i>)		x = <i>y</i>
0.5% AEP	3,760	270	20
(200 year ARI)	(11,500)	(825)	(60)
((,, .	
0,2% AEP	5,040	370	60
(SOD year ARI)	(15,420)	(1,130)	(185)
pl)r	10 705	000	trar
PMF	17,795	220	1,565
	(54,450)	(675)	(4,800)

NOTE: Undated numbers used where available (shown in bold), AGSO (2001a) numbers used elsewhere Population affected estimated at average occupancy rate for Ipsyrich of 3.06 from the 1996 census.

Given the current total building stock of **45,414** (see Stage 1 Report - section 4.3.1), these are significant numbers, even for the more frequent floods, increasing to 40% with over floor flooding in a probable maximum flood (PMF).

 Table 3 shows the breakdown of properties flooded in 20, 50 and 100 Year

 ARI regional flood events, and the 100 Year ARI local storm event (i.e.

 Primary Flow Path) by suburb. In Table 3, the suburbs are listed in ranked

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order according to the number of properties flooded in a 100 Year ARI regional event.

Number of Buildin			Idings Flooded	ngs Flooded	
Suburb				100 Year	
บมนุญญ	20 Year Flood	50 Year Flood	100 Year Flood		
Goodna	182	317	401	67	
North Booval	40	140	293	9	
Bundamba	88	219	271	212	
One Mile	37	. 95	213	103	
Brassall	38	110	178	42	
Fast loswich	28	85	177	86	
Churchill	58	114	166	71	
Chorconn Karaleo	26	119	154	45	
	45	88 .	119	61	
losvich West forwich	40	73	111	106	
West Ipswich North Ioswich	20	46	104	61	
North loswich	7	40	88	39	
Moores Pockel	12	47	84	68	
Basin Pocket	11	60	92	89	
Leichhardi	17	52	77	0	
Barellan Point	4	29	68	84	
Coaltalls	15	45	67	4	
Galles	16	35	60	35	
Tivoli	2	22	53	50	
Woodend	6	20	50	45	
Sadilers Crossing	8	44	49	15	
Yanianto	3	19	45	0	
Riverview	the second se	13	27	4	
Redbank	8	19	23	22	
Booval	15	16	21	21	
Camira	12	<u> </u>	19	4	
Collingwood Park	4	8	15	- 0	
Racoview	6			0	
Bellbird Park	6	7		6	
Blackstone	4	and the second s	2	2	
Flindors Vløw	0	0	2	+	
North Tivoli	1	2		2	
Silixstono	0	0	3054	1408	
TOTAL BUILDINGS	764	1893		4308	
Population affected (@3.08)	2338	6793	9345	4000	

Table 3 Number of Properties Flooded by Suburb

Hote: Primary Flow path based on flood extent for 180yr evenin with no Brisbane River backweler

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Figures 10 to **13** show the distribution of flooded properties by suburb for 20, 50 and 100 Year ARI regional flood event and for the 100 Year ARI local flood event respectively.

There are 11 suburbs in which 100 or more buildings will be flooded in a 100 Year ARI regional event, with 4 suburbs containing 200 or more of these properties. These suburbs are Goodna (401 properties), North Booval (293), Bundamba (271) and One Mile (213). These **4 suburbs** account for **39%** of the total of **3,054** properties flooded in a 100 year ARI regional flood event, and the **11 suburbs with 100 or more flooded buildings** account for **71%** of the total.



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All of the property flooding information given herein is based on the current building database, which contains estimated floor levels based on photogrammetry (by subtracting an average floor to eaves height) from photogrammetric eaves heights. It would be beneficial in reducing the uncertainty in these figures of a ground survey of floor heights were carried out, say up to the 100 year flood levels. This has been included as an Action Plan Item.

The information currently available did not allow the building stock data to be classified into residential, commercial and industrial premises, nor does it record construction material. This information is necessary in order to be able to fully evaluate options of house raising and flood proofing. The work required to provide this information has been included in the treatment strategies (see sections **3.2.2** hereof).

3.1.4. Future Population

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In respect of projected populations, the figures for the most flood prone suburbs are given in **Table 4**, which shows that in these suburbs the 2021 estimates average 27% increase, about half the average rate.

As the figures in **Table 4** are complete suburb figures, it is expected that the population at risk to flooding will grow at a lower rate. This would be expected both because these are high-density suburbs, so population growth is limited to infill development and redevelopment, and by provisions of the planning scheme.

Suburb	2001 Population	2021 Population	Percent Increase
BOOVAL	2141	2963	21.4%
BRASSALI.	7269	10630	46,3%
BUNDAMBA	5789	6977	20.5%
CHURCHILL	1792	2297	28.1%
COALFALLS	1694	1809	6.8%
EAST IPSWICH	2996	3553	18.6%
GOODNA	8062	11468	42,2%
IPSWICH	3758	4734	26.0%
KARALEE	2303	2690	16,8%
LEICHHARDT	4798	5279	10,0%
NORTH BOOVAL	2222	2923	31.6%
NORTH BOOVAL	2222	2923	31.6%
NORTH IPSWICH	4516	5135	13,7%
SADLIERS CROSSING	780	878	12,6%
WEST IPSWICH	547	613	12.0%
TOTAL	51,191	64,872	26.7%

Table 4 Population Projections in Flood Prone Suburbs



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In Figure 14, the projected population increase in suburbs affected by the 20 Year ARI flood has been plotted, as these would generally be expected to show little increase, due to development control restrictions.

However, this is not clearly demonstrated in this figure. While this is partly explained by future development being outside the flood ilable areas in these suburbs, it is also believed to be partly due to the projection methodology, which applies suburb wide projections and is not sufficiently detailed to show variations within a given suburb. An Item has been included in the Action Plan to Improve these forward estimates within flood liable areas, in order to allow better planning of response requirements.



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3.1.5. Town Planning Issues

Figure 15 shows the current zoning map, while in Figures 16 and 17, the 100 Year ARI flood extent and the Primary Flow Paths respectively, have been superimposed on the zoning maps. These show that although there are a considerable number of flood prone properties, development in these areas has already been restricted. Appropriate treatments to reduce the flood risk in these areas are outlined in Section 3.2 hereof.

In Figures 15 to 17, where items are marked "PARTICULAR DEVELOPMENT", reference should be made to structure plan precinct designations in these areas.

3,1.6. Road Closure Sequence

A provisional list of road closures in each of the 20, 50 and 100 Year ARI floods were obtained from the flood extent maps. As these maps show the ground DTM only and not that of bridge structures, it will be necessary to check the road levels of the bridges and their approaches in order to determine whether they would indeed be inundated in these events.

The provisional list of closures is given in **Appendix A**. This showed a total of **113** roads cut during only a **20** Year ARI event.

Significantly this includes sections of:

- setha Ipswich Motorway at the Goodna Creek, Woogaroo Creek and Six Mile Creek crossings;
- SeBrisbane Road at the Bundamba Creek, Deebing Creek crossings;
- KAThe Warrego Highway at the Bremer River, Sandy Creek (North), and Ironpot Creek crossings; and
- ظه The Cunningham Highway at the Warrill Creek, Purga Creek, Deebing Creek, and Bundamba Creek crossings.

These are all important regional routes as well as major routes through Ipswich.

Figure 18 shows the major traffic routes together with the 100 Year ARI flood extent,

3,1.7, Road Damage

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Council has good records of road damage occasioned in the May 1996 flood, which was approximately 10 Year ARI. The damaged roads were mostly gravel roads in the rural parts of the City, and damage repair costs totalled some **\$776,500**. Indexed to 2002 prices, this is equivalent to **\$900,000**. These records are given in **Appendix B**.

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3.1.8. Lifelines and Critical Facilities at Risk

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Critical facilities at risk from flooding were identified by AGSO (2001), and this list is reproduced (modified for recent local government boundary changes) in **Table 5**.

Facility	Flood Impacts (Location)
Power supply – substation/transformers	1 at 20 Year ARI to 100 Year ARI (Yamanto) Several at PMF (Yamanto, Swanbank (1), Amberley, Ipswich, North Ipswich, Kholo))
Telephone Exchange	1 at 100 Year ARI (Ipswich) 3 at PMF (Ipswich, Booval, Brassali)
Oll/Fuel Depot	2 at 100 Year ARI (Bundamba, Wulkuraka) 3 at PMF (as above plus West Ipswich)
Ambulance Station Police Station	PMF only (Redbank, Ipswich) PMF only (Goodna)

Table 5	Impact of Sequence of Floods on Critical Facilities
	Sourco AGSO (2001a)

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AGSO (2001a) estimated the length of roads and rall lines, which would be inundated under the range of flood scenarios considered, and this is reproduced in **Figure 19**.



3.2.1. Town Planning Scheme

The new Town Planning Scheme should include measures to reduce the risk of flooding, by limiting further development within the floodplain. These should include the following:

- strict within both the primary flow paths and the 20 Year ARI flood extent, with a view limiting the population at risk over time; and
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- Even Developments should also take account of access to and egress from the areas during flood.

3.2.2. Reduction of Risk in Primary Flow Path

Properties within the primary flow paths are at high risk of damage or even of being washed away if not securely anchored.

Ideally, the long-term strategy would be to remove these properties so that the primary flow path is unencumbered by buildings. On the basis of there being approximately **1400** flood liable properties within the primary flow paths, (see **section 3.1.3.)**, and at an average current price of **\$80,000**, the cost to acquire all of these properties would be about **\$112 million**. Significant external funding would be required before Council could embark on a program to acquire these properties.

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3.2.3. Potential for House Raising

There are a large number of timber highset homes in Ipswich, which could potentially be raised so that their habitable fbod level is above some flood level (to de designated).

At present the building database does not include information on construction materials, and includes only an estimate of floor level based on photogrammetric measurement of eaves level minus an assumed floor to eaves height.

In order to evaluate the effectiveness of house raising as a damage mitigation option, the building database needs to be augmented to include this information, initially for houses up to 100 Year ARI flood level, and then for rarer floods up to PMF.

This should also include noting which houses have a heritage listing, as it will not be possible to raise these.

With this information, it will be possible to evaluate the costs and benefits of house raising as a mitigation option.

As a preliminary estimate of cost, assuming approximately 1500 flood liable properties within the 100 Year ARI flood extent were raised, (see section 3.1.3.), and at an average current price of \$20,000, giving a total of about \$30 million.

3.2.4. Flood Control Storage

Council has recently completed construction of a flood control storage at Rosewood, and is currently planning a similar storage at Marburg. These storages reduce the population at risk by limiting flood discharge and hence flood layel.

Both of these projects have been funded under the Regional Flood Miligation Program.

Council has also identified a number of other potential flood storage schemes, and these are listed in **Appendix C**.

All of these schemes require further investigation to determine their feasibility, effectiveness, economic viability and level of community acceptance.

3,2,5, Levees

Similarly, there are a number of areas where levees could be constructed to reduce the exposure of sections of the community to flood risk.

Some of the locations with potential for levee construction were identified in SKM (2000).

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Given the new flood mapping now available, a thorough review of the potential for levees is warranted. All such potential schemes require further investigation to determine their feasibility, effectiveness, economic viability and level of community acceptance.

3.2.6. Road Damage Reduction

Gravel roads in rural areas are subject to flood damage. Where such damage occurs, repair claims under the Natural Disaster Relief Arrangements (NDRA) are limited to reinstatement to the previous standard. This leads to recurrence of similar damage in each successive flood.

Under current arrangements, the cost of any improvement in design standard is the responsibility of the local authority, giving it ittle or no incentive to raise the standard of construction.

One of the guiding principles of the current NDRM initiative is to mitigate damage to reduce the cost of future events, particularly where these are likely to recur. Rural roads fall into this category, and it is appropriate for their design standards to be raised to reduce recurrent damage.

As bitumen sealing of all such roads is unlikely to be achievable, other measures such as rock protection would be appropriate.

Possible measures are illustrated in Figure 20. Complete armouring of the downstream batter of the road embankment with rock riprap protruding 100 – 200mm above the road surface (as in Figure 20 a) will reduce erosion on the road surface and the embankment.

A lower cost treatment of placing a line of rock along the downstream edge of the roadway (as in Figure 20b) will increase depth and reduce velocity across the road itself but will not protect the embankment. Placing rock at the embankment toe will provide some protection against erosion. Type b) treatment will only be successful where conditions are appropriate.

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Possible Protection Works to Rural Roads Figure 20

3,2,7. River Bank Erosion

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In some locations, high velocity flow both within river channels and on the floodplain can lead to erosion. Whilst this is a natural process, it causes problems where the land has been developed due to encroachment on the developed areas. In extreme cases, river course change, or avuision, may occur, with severe consequences where the new course is through a developed area. Also, such changes, by shortening the river's course and Increasing its gradient, can initiate a cycle of channel deepening and widening,

The Ipswich Rivers Improvement Trust (IRIT) undertakes river erosion protection works within its limited budget, Both public (Council and Ipswich, RIT) and private assets are at risk from bank erosion, for example on the Bremer River at North Station Road.

A legacy of the sand dredging in the Brisbane River, which ceased only in recent years, is that certain reaches of riverbank are subject to slip failure. This is a result of the geomorphic process by which deepening of a river's course generally leads to its widening.

An ongoing program of bank protection works is required to deal with these challenges.



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3.2.8. Treatment of Lifelines

The provisional assessment of road closures due to flooding (see Section **3.1.6**) shows that a considerable number of roads are inundated in even a 20 Year ARI event. The first step in treatment is to further evaluate these locations, to check whether the bridges or bridge approaches will actually be inundated as shown by the DTM. This evaluation should also check whether the structures are heritage listed, as this will impact on the treatment possible.

On the basis of the provisional assessment, the frequency of flooding of major roads, including sections of the Ipswich Motorway, Brisbane Road, Warrego Highway and Cunningham Highway at less than 20 Year ARI is considered to be unacceptable.

Responsibility for these major routes lies with the Department of Main Roads, who should be urged to upgrade these routes to at least 20 year ARI flood immunity as soon as possible.

The Miligation Plan should include a program of works to upgrade the major routes, and any local roads, which will not have an alternative trafficable route during flood conditions.

In addition, there are a number of timber bridges, which are more vulnerable than their modern counterparts due to their age and condition. Council has a *Timber Bridge Replacement Program*. It is recommended that the priorities within this program be reconsidered in the light of road closures due to flood as well as on structural condition.



Timber bridge at Rosewood (Photograph BOM)

A number of other lifelines are dependent on bridges remaining intact, not only in regard to road and rail links, but also water supply, sewerage, power

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and telecommunications, all of which often use bridges to cross rivers and other infrastructure.

AGSO (2001a) also estimated that about 10 km of railway would be inundated in a 100 Year ARI flood event. Queensiand Rail should be urged to look at upgrading the track in these locations, but should not be required to not exacerbate flooding with any works they undertake.

Electricity and telecommunication lifelines may be damaged or cut as a result of flooding, storm, bushfire, earthquake, landslide and even extreme temperatures (if this results in capacity being exceeded). As many other lifelines and critical facilities are dependent on maintenance of these key lifelines eg water supply, sewerage and rall transport, the community is vulnerable to their interruption.

Whilst short interruptions of these lifelines, say of up to a few hours duration, can be tolerated, any extended period of loss of these lifelines will lead to widespread distress, and potential health and other problems.

A survey needs to be undertaken of all such infrastructure which is below the 100 Year ARI flood level, in order to develop a prioritised action plan. As much of this infrastructure is outside Council's control, it is recommended that Council coordinates these activities as well as dealing with its own buildings, road, water and sewerage infrastructure.

3.2.9. Treatment of Critical Facilities

As for lifelines, critical facilities are primarily dependant on power and telecommunications. Hospitals, for example, usually have sufficient on-site generation capacity to meet minimum requirements.

However, other facilities such as refrigerated food distribution centres may not have such facilities. In this case, even whilst the power grid being able to provide supply from an alternative source may give some protection, the facility may be vulnerable to power line failure if there is no duplication of reticulation. The provision or not, of onsite standby generation plant then becomes an issue in commercial risk management for the facility.

Critical facilities should also have duplication of water supply if possible.

Some critical facilities are located in flood prone or bushfire prone areas, and hence have a relatively high vulnerability. These were listed in **Table 5**.

The long terms strategy should be to relocate all critical facilities from the PMF floodplain. As none of these are the direct responsibility of Council, it is recommended that Council take a coordinating role in this treatment component.

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3.3. Treatment Options - Preparedness Measures

3.3.1. Upgrading Flood Warning System

The flood warning system for the Brisbane and Bremer River systems has been upgraded considerably over recent years, with the installation of an ALERT real-time telemetry system.

The current system for the Bremer River is shown in Figure 22 and for the Lower Brisbane River is shown in Figure 23.

It is the responsibility of the Bureau of Meteorology (BoM) to prepare and Issue warnings for major river systems. However, the local authority kill responsible for warnings of *flash flocding* in minor systems and tributaries where the warning time available is less than about 6 hours.

It can be seen from the network maps in **Figures 22** and **23** that most tributaries have some warning capability, but in some instances, there is no flood warning instrumentation in the catchment headwaters.

These maps Indicate that the following creeks have no flood warning infrastructure; Sandy Creek, Goodna Creek, Six Mile Creek, Ironpot Creek, and Sandy Creek North.

The system could be further improved with additional streamflow and/or rainfall stations in the headwater reaches of Deebing Creek, and Western Creek (upstream of Grandchester).

The BoM runs hydrological models (using the URBS model) to predict river heights from upstream data. When the system is upgraded by the addition of new stations, the Bureau will update the model to incorporate data from the new station.

3.3.2. Flood Warning Interpretation and Dissemination

Flood warnings are issued by the Bureau of Meteorology to Council, Police and Emergency Services, and are broadcast to the public principally via the radio. These warnings are also available on the Internet.

The warnings are issued giving predicted flood heights using a classification scheme such as that in **Figure 21** for the Bremer River. The average member of the public has difficulty in interpreting warnings of this type to their own situation, especially where they have no previous flood experience there.

There are a number of possible measures to facilitate this interpretation:

Distribution of flood maps to all residents in the flood prone areas, showing flood contours for each of a range of stage heights at their nearest flood warning gauge, together with information regarding reading and interpreting these maps;

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- statine erection of permanent flood markers through out the flood prone areas, say at street intersections, showing the level at that point for a range of heights at the nearest flood warning gauge, possibly showing the height of say the 1974 flood. These could make use of existing street furniture such as lighting poles or telephone poles.
- eseAs an alternative to the above, the corresponding levels could be marked on each house, say on the inside of the electricity supply box. This would require more resources than marking each street block.

We recommend that, in the first year, these options be canvassed with the community, in order to determine which approach is most suitable. Implementation of the preferred action would then be undertaken in subsequent years. These recommendations have been included in the treatment strategies.



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Figure 21 Bremer River at Ipswich Flood Level Classification (Source Bureau of Meteorology)

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3.3.3. Community Awareness

The raising of community awareness in respect of flooding issues is an important component of the treatment strategies.

In respect of awareness of flooding, it is proposed that the following strategies be adopted:

a) Information for the whole community

- ese:General Information regarding the nature of flooding in Ipswich
- SeeGeneral Information on being prepared for floods, and what each householder can do to reduce damage.

b) Information to householders affected by flooding

es eAs above, plus

Sectific information regarding flood levels at their property, and how to interpret flood warnings

c) Information to businesses affected by flooding

eseans for a) and b) above, plus

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عظام formation regarding preparation of a flood management plan for the business,

In order to encourage the latter, we have included h the recommended strategies, for Council to undertake or fund, the preparation of one or more such plans by way of a pilot program.

The material prepared for distribution to the community should take account of the multi-cultural nature of the Ipswich community, and should include non-English language brochures. It will be developed in conjunction with Council's Community Services Department, and coordinate with the latter's Facilities Plan.

Council has an Emergency Management section in its website. The newly developed material and that in the website will need to be consistent, and it will be beneficial for the new material to be available via the website.

3.3,4. Rural Addressing

The location of rural properties by Emergency Services personnel or by air for food drops or evacuation frequently causes problems for flood response personnel.

These requirements are met in large part by the Rural Addressing Initiative of the Department of Emergency Services and the Local Government Association of Queensland (DES and LGAQ 1996, ANZLIC 1996). Ipswich City Council is currently implementing these guidelines, which are based upon addressing each property according to its distance along a particular road.

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We recommend that, in addition to implementation of the rural addressing according to these guidelines, that the map coordinates of each property be recorded within Council's GIS so that they can be reached directly from their coordinates, as may be necessary by air, should roads be impassable.

Treatment Options - Response and Recovery Measures 3.4.

Response resources are in place and coordinated between Council, DES, SES and the Police, Ambulance and Fire services.

Whilst resource locations such as SES Depots should be sufficiently close to flood prone areas, they should not be within those areas, in order that they are accessible at all times. It is also important that these and other resources such as counter disaster response centres have power supplies and communication links, which are not themselves threatened by flooding.

Future resource requirements should be planned according to the above criteria, and taking account of projected future populations and forecast changes in population distribution.

As outlined in section 3.1.4, an item has been included in the treatment strategies to improve these forward estimates within flood liable areas, in order to allow better planning of response requirements.

Similar considerations apply in respect of recovery resources, although resource distribution is a lesser issue in this context, as these resources do not need to mobilise early in an event.



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Natural Disaster Risk Management Studies Program Stage 3 Treatment Options and Stategies

4. Severe Storms

4.1. Risk Evaluation Studles

4.1.1. History of Storm Damage

The Ipswich SES provided records of locations of their responses to storm damage since 1997, and these were summarised by CCD and by suburb via Council's GIS. These are plotted in **Figure 24**. This analysis was undertaken to see if there was any credence to perceptions raised at the CFG workshops that certain locations were more susceptible to storm damage. The distribution of storm damage responses in recent years given in **Figure 24** does not support this perception.



Figure 24 Location of Storm Damage 1997 – 2002

4.1.2. Lifelines at Risk

Strong winds can cause widespread damage to buildings and infrastructure, and in extreme cases, loss of life or serious injury. Strong winds are generally associated with tropical cyclones, tornados or storms. On average 1.2 cyclones pass within 500km of Brisbane each year. In the last 92 years, 15 cyclones have past within 100km of Brisbane.

In contrast to floods, which occur infrequently, some wind damage occurs most years, and is the most common cause of emergency response in

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Ipswich. AGSO (2001a) estimated that, on average, there is 1 tornado day per year and 2 damaging storms in the Ipswich area.

The most intense rainfalls occur during thunderstorms and may be accompanied by hail. Heavy rain may cause building damage by water penetration particularly when accompanied by wind damage to roofs, and by overflowing of roof water systems and stormwater pipes which may in turn cause localised erosion.

Hall Is most likely to cause damage to property and infrastructure (eg roofs, cars and power supplies, telecommunications), although if people are unable to find suitable shelter, serious injury or even death could result. Windows are the most susceptible to damage from hall (usually occurs at size between 30-40mm). Aluminium awnings, external shades and vinyl sidings are also susceptible. Roofs and guittering can become damaged and in severe cases (eg Sydney Hall Storm) can result in damage to contents if the roof integrity is broken. The roofs likely to be worst affected are aged asbestos cement sheeting, brittle tiles and corrugated iron.

While the Bureau of Meteorology monitors thunderstorms and issues advice and warnings associated with severe thunderstorms, the location and intensity of the storm is difficult to predict. Within the SEQ region there are reliable reports of hall up to the size of 120mm. The most significant hallstorm on record for Brisbane occurred in January 1985 (hallstones as large as 63mm). A hallstorm in Brisbane in November 1995 reportedly damaged the roofs of more than 300 homes.

AGSO (2001a) estimated that there are, on average, 20 severe thunderstorms per year in the Ipswich area, which generally occur between the months of October to April. Lightning is produced by almost all thunderstorms at an average rate of 2 flashes per minute. Hall is produced by approximately 30% of thunderstorms.

Lightning strikes claim approximately 10 lives per year in Australia (650 deaths between 1803-1991). Telephone use during thunderstorms results in a common form of injury related to lightning strikes, due to earth potential rise (PER). People are warned against using telecommunications during thunderstorms. Due to the random spatial spread of strikes, the location of cloud to ground strikes is impossible to predict.

Secondary hazards include:

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#High rates of stormwater runoff resulting in flash flooding;

ಶಷೆಗilitation of landslides/mudslides in susceptible areas;

eresignificant public safety risk from fallen powerlines and trees; and

ളെപ്പിന powerlines and lighting strikes can initiate bushfires.

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The major risks are the public safety risks resulting from fallen trees along roads, especially at night, and from fallen powerlines that remain energised.

4.1.3. Critical Facilities at Risk

No critical facilities are specifically at risk from severe storms. The main risk is loss of electricity supplies, which may be damaged by storms. Critical facilities should have a standby or a duplicate power supply.

4.2. Treatment Options - Prevention Measures

During Stage 3, Energex the local electricity supply agency and Telstra were contacted to obtain information in respect of their strategies for dealing with and supply locations that had been found to be particularly vulnerable to storm damage. Unfortunately, no information was provided by those sources.

The following have been proposed in the treatment strategles:

- ereview the potential for relocating vulnerable power lines and telecommunications cables underground (first year), with implementation in subsequent years;
- Series with Energex, the rescheduling of their tree maintenance program to maximise its effectiveness (in spring).

4.3. Treatment Options - Preparedness Measures

The following preparedness measures have been proposed in the treatment strategies:

- Are Reduce the vulnerability of the community at risk by education and awareness raising of storm related issues, including house maintenance issues;
- exeReviewing with the Bureau of Meteorology the scope for improving the timeliness and effectiveness of severe storm warnings;
- Reduce the risk to pre-1980 building stock by way of pre-sale inspections and building approval inspections encouraging raising standards to meet current building codes, and in order to meet increasingly stringent insurance requirements.

eximplementing rural addressing as for floods (see section 3.3.4).

4.4. Treatment Options - Response and Recovery Measures

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Response resources are in place and coordinated between Council, DES, SES and the Police, Ambulance and Fire services.

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Natural Disaster Risk Management Studies Program Stage 3 Treatment Options and Studieglas

It is also important that response resource depots and counter disaster response centres have duplicated or standby power supplies and communication links that are not themselves threatened by storm damage.

Future resource requirements should be planned taking account of projected future populations and forecast changes in population distribution.

Similar considerations apply in respect of recovery resources.



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5. Bushfires

5.1. Risk Evaluation Studies

The primary risks associated with bushfires in Ipswich are properties and infrastructure (eg wooden power poles and bridges) that are located on the urban fringe, and in rural areas. The likelihood of bushfires in urban areas is low as vegetation clearing is undertaken during the development of commercial, industrial and sewered residential development.

Bushfire prone areas in the urban areas of Ipswich are in Camira, Carole Park, Opossum Creek and Pine Mountain. However, the majority of rural land in Ipswich is dominated by grassland and pasture and is consequently, of low risk. Bushfire hazard maps were obtained from the rural fire authority, and given in the Stage 1 Report. This is reproduced in Figure 25, which shows areas of high and moderate bushfire risk.



Flyure 25 Bushfire Hezerd Map Source - Rural Fire Sorvice

Vulnerability of the community relates primarily to their location vis-à-vis these risk areas. In addition to buildings and infrastructure within these areas, and the people occupying these buildings, people in vehicles or on foot in or crossing these areas are also vulnerable. The vulnerability of buildings is minimised by adherence to the building codes,

There are about 1,380 properties (about 4,200 people) located within areas of high bushfire risk, and a further 5,350 properties (about 16,000 people) in areas of moderate bushfire risk,

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(a)h,5560((Caqe2))5318717422/1806(54x76506262/9/1/2-1)4450 500(00 500(00 Secondary hazards include:

serRoad, electricity supply and telecommunication lifelines may be damaged and interrupted;

eraFallen powerlines which can Ignite further fires;

- set and runoff after fire can lead to soll erosion and nutrient transport leading to water pollution or eutrophication; and
- seSmoke pollution can be a traffic hazard and in extreme cases a health hazard.

5.1.1. Rural Residential Development in Bushfire Prone Areas

Council has requirements in its Planning Scheme for the design of rural residential developments. Also, all buildings in rural residential areas should comply with the Guideline Siting and Design of Residential Buildings in Bushfire Prone Areas (DLGP 1997) and Australian Standard AS3959-1991 "Construction of buildings in bushfire prone areas" as required under the Queensland Building Act (1993).

Measures in place or under consideration to reduce vulnerability or improve disaster response include:

- setWater supply requirements to full urban reticulation standards to ensure fire fighting capability;
- ब्रह्मThe requirement for a minimum 20m road reserve width to act as a fire break:
- selvo cul·de-sacs are permitted in such areas, to minimise access/egress problems.

Treatment Options - Prevention Measures 5.2.

The following have been proposed in the treatment strategies:

- serview the potential for relocating vulnerable power lines and telecommunications cables underground (first year), with Implementation in subsequent years in order to reduce risk to lifelines;
- see Review with Energex, the rescheduling of their tree maintenance program to maximise its effectiveness (in spring) in order to reduce public safety risk;

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න්ක් Reduce lifeline risk in bushfire prone areas by implementation of the Timber Bridge Replacement Program;

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Monitor and evaluate the effectiveness of current fire management and fuel reduction strategies, and recommend any changes to the responsible agencies.

5.3. Treatment Options - Preparedness Measures

The following preparedness measures have been proposed in the treatment strategies:

Reduce the vulnerability of the community at risk by education and awareness raising of bushfire related issues, including house maintenance issues;

Reduce the risk to building stock predating bushfire provisions in the building codes by way of pre-sale inspections and building approval inspections encouraging raising standards to meet current building codes;

semplementing rural addressing as for floods (see section 3.3.4),

5.4. Treatment Options - Response and Recovery Measures

Response resources are in place and coordinated between Council, DES, SES and the Police, Ambulance and Fire services.

It is also important that response resource depots and counter disaster response centres have duplicated or standby power supplies and communication links that are not themselves threatened by bushfire. For example, the SES' Belibird Park Depot is located in a high bushfire risk area.

Future resource requirements should be planned taking account of projected future populations and forecast changes in population distribution.

Similar considerations apply in respect of recovery resources.



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6. Summary of Risk Treatment Strategies

Details of the proposed risk treatment strategles are given in the Natural Disaster Risk Management Report (Fisher Stewart 2002a) and the Natural Disaster Mitigation Plan (Fisher Stewart 2002b). A summary is given below.

The risk treatment strategies were divided into 3 categories, namely:

d) Actions already in hand or implemented;

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- e) Actions endorsed by Council for Implementation; and
- f) Proposed future actions subject to funding availability

Actions listed under c) require major funding and are beyond Council's ability to fund totally. This section also includes actions that are not within Council's responsibility.

Due to the scale of some of these actions, a ten-year implementation program is proposed.

A summary of the costs of the actions proposed under b) and c) is given in Table 6.

Hazard	Estimated Costs Year 2002-2003	Estimated Costs. Year 2003-2012	Estimated Costs Total
Floods - People and Bulklings	\$2,07 million	\$164 million	\$166,1 mililion
Floods – Environment, Lifelines and Critical Facilities	\$0,35 millon	\$137 millon	\$1.37,4 million
Floods Sub-total	\$2,42 million	\$301 million	\$303.5 million
Severe Storms	\$0.25 million	\$23.1 million	\$23.4 million
Bushilres	\$0.19 million	\$20.6 million	\$20,8 million
TOTAL	\$2.9 million	\$345 million	\$348 million

Table 6 Costs of Proposed Risk Treatment Actions

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Halural Disaster Risk Management Studies Program Stage 3 Treatment Options and Strategies

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Appendix A

Provisional List of Road Closures

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Six Mile Creek

ROAD CLOSURE SEQUENCE

20 YR EVENT		50 YR EVENT	100YR EVENT	Alternate Route
Duncan	Steet			
Dunlop St				
Hatletts	Road		Collingwood drive	
Ipswich	Motorway			
iRedbank Plains Road	Road			

High Priority Roads: Roads where are no obvious alternate route available Roads are completely inundated

Six Mile Creek

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Sandy Creek N

ROAD CLOSURE SEQUENCE

20 YR EVENT		50 YR EVENT	100YR EVENT	Atternate Route
Mt Crosby	Road			
Warrego	Highway			

High Priority Roads: Roads where are no obvious alternate route available Roads are completely inundated

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Sandy Creek (Carole Park)

ROAD CLOSURE SEQUENCE

20 YR EVENT	50 YR EVENT	100YR EVENT	Atternate Route
Addison St Camina			
Cochrane Street Camira			
Ishmael Road Camira			
High Priority Roads: Roads where are no obvious afternate muth available	are no obvious alternate rorm av	aita hia	

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Road_Cosure_Sequence

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Sandy Creek (Carole Park)

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Mīhi Creek

ROAD CLOSURE SEQUENCE

Fernvale Road All roads at a the 20yr plus All roads at a the 50yr plus Haig Street Hunter Street	20 YR EVENT	50 YR EVENT	100YR EVENT	Alternate Route
	14	All roads at a the 20yr plus	All roads at a the 50% plus	
Hunter Street	Haig Street			
	Hunter Street			

High Priority Roads: Roads where are no obvious alternate route available Roads are completely inundated

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Ironpot Creek

ROAD CLOSURE SEQUENCE

20 YR EVENT		50 YR EVENT	100YR EVENT	Alternate Route
Gregory Street	Street	All roads at a the 20yr plus	All roads at a the 20yr plus All roads at a the 50yr plus	Toongarra/Karrabin Rosewood Road Curmincham Hichway
Sydney	Road			
Warrego	Highway			

High Priority Roads: Roads where are no obvious alternate routs available Roads are completely inundated 5:59 PM8/08/2002

Road_Closure_Sequence

Ironpot Creek

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		ROAD CLOSURE SEQUENCE	SEQUENCE	
20 YR EVENT		SO YR EVENT	100YR EVENT	Alternate Route
Warrill Creek		All roads at a the 20yr pius All roads at a the 50yr pius	All roads at a the 50yr plus	
Cunningham	Highway	Highway Suffield Drive		
South Amberley Road		Behms of		
Purga Creek Berry St Cunningham Lobb St Midland St	Highway			

Hīgh Priority Roads: Roads where are no obvious alternate route available Roads are completely inuncated

Warrill and Purga Creek

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Deebing Creek

ROAD CLOSURE SEQUENCE

		NUMBER OF OUR OF		
20 YR EVENT		150 YR EVENT	100YR EVENT	Atemate Route
1.obb	Street	All roads at a the 20% plus All roads at a the 50% plus	All roads at a the 50vr plus	
Ash	teets	Briggs Rd		
Cumingham	Highway			
Huxtem	Street			
Toongarra R	Toongarra Rd/Brisbane Road			
Warwick	Road			•
Carbona dail	Codes Decide with the			
	A STAR NOBOL NOBL	are no obvious alternate norfe		

entare roure available Roads are completely inundated

Deebing Creek

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Bundanba Creek

ROAD CLOSURE SEQUENCE

20 YR EVENT		50 YR EVENT	100YR EVENT	Alternate Route
Andrew St		All roads at a the 20yr plus	All mads at a the 50yr plus	
Barday	Street	-		
		Intersection of Mine, Chalk and		Fox and Law St
Barrams	Road	Colfingwood Dr		South
Bergin Hill	Road	Bridge St		
Brisbane	Road			
Brisham	Road			
Cumingham	Fighway			
David	Street			
Gledson	otreet	Afternate route - Wildey St		
Mary	Street			
North Station Road				
Oxford St				
Rippley	Road			
South Station	Road			
Swanbank	Road			
Thomas/ BlackStone Street	Street			
Videroni	Street			
Wards	Road			
Watsons	Road			

High Priority Roads: Roads where are no obvious alternate route available Roads are completely inundated

Bundama Creek

Road_Closure_Sequence

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Appendix B

Rural Road Damage and Repair Costs May 1996



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Rruzi Road Flood Damage May 1996

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Rrual Road Flood Damage May 1996

Ipswich NDRUK Plan

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Natural Disaster Risk Management Studies Program Stage 3 Treatment Options and Strategies

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Appendix C

Possible Flood Mitigation Schemes



Ipswich City Council

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Natural Disester Risk Management Studies Program Stage 3 Treatment Options and Skalegles

An Internal Workshop at Ipswich City Council developed the following list of potential flood mitigation schemes in February 2002.

SEDam site on Bremer River at Mt Walker (Water Supply Sources In South-East Queensland' Volume 2 Report, January 1991 by Water Resources Commission Department of Primary Industries)

zeDam site on Warrill Creek, Aratula

sed evees on Bremer River as per SKM flood study report particularly proposals for CBD area

scenetion basins on Woogaroo, Bundamba and Deebing Creeks (proposed by Mr R Gamble and documentation of affect of Springfield lakes and dry retention basins)

eDetention Basins above Rosewood and Marburg (Rosewood completed, Marburg project approved for funding)

setFlooding in lower parts of Harrisville, Peak Crossing and Rosewood

Sefloxing at Walloon and Karrabin

ent flooding in Calvert

නත් Flooding In Grandchester (damage from recent flood)

ericoding above Harrisville (local Storm, SKM's reports, March 1998 & May 1999)

عه Flooding Ebenezer Road at Ebenezer (local storm)

seStream works at Bundamba Creek, Bundamba (JWP's report, April 1999)

ച്ചeFlooding at Ripley (local storm, SKM's report, 1998)

seProtection of good agricultural land in Wamili Valley Imigation area and other catchments

seeProtection and raising of strategic bridges and roads affected by major stream flooding

seAlternative local accesses for properties cut off during flood events

secontinue riparlan restoration program



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