

Documents to be tendered

Gary White

Statement of Gary White dated 2
September 2011 and attachments

1 CD

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Date:

19/09/11

Jm

Exhibit Number:

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QUEENSLAND FLOODS COMMISSION OF INQUIRY

STATEMENT OF GARY STUART WHITE

I, **GARY STUART WHITE**, of c/- 63 George Street Brisbane in the State of Queensland, Government Planner, solemnly and sincerely affirm and declare:

Purpose of Statement

1. The purpose of this statement is to provide to the Commission of Inquiry a:
 - summary of the statutory planning process, its antecedents, and principles as they apply in Queensland;
 - summary of the Department of Local Government and Planning's review of those submissions made to the Commission of Inquiry which have some connection with the statutory planning process; and
 - list of responses that I as the Government Planner, on behalf of the Department of Local Government and Planning submits satisfies the Commission of Inquiry requests.

Duty to Commission of Inquiry

2. This statement is made under oath and is prepared by Gary Stuart White and my qualifications and experience are set out in Appendix 1.
3. I make this statement in my capacity as Government Planner within the Queensland Department of Local Government and Planning. Although my statement is not intended to be submitted to a Court of Law, I acknowledge that I have read and understood an extract from the Queensland Uniform Civil Procedure Rules, in particular Rules 427 and 428 addressing "Expert Evidence" and "Requirements for Report". I am familiar with the giving of evidence having done so on more than 30 occasions to the Planning and Environment Court and its predecessors.
4. I confirm that I have received and read the requirement to provide information to the Commission of Inquiry and make this statement with the most up to date information available to assist the Commission of Inquiry discharge its Terms of Reference efficiently and in the public interest.

Assumptions Made and Actions Taken in Preparing this Statement

5. In the preparation of the statement I have:
 - caused to have prepared a list of the public submissions to the Commission of Inquiry, in particular those applying to the statutory

planning process. A list of the relevant submissions is attached at Appendix 2;

- read and familiarized myself with a full copy of each of the submissions referred to in Appendix 2;
- relied on existing operational policies and practices within this Department;
- reviewed and relied on the documents provided in the appendices of my statement; and
- relied on my 34 year familiarity with the development assessment process and statutory planning procedures in Queensland.

Declaration to Commission of Enquiry

6. I solemnly and sincerely declare to the Commission of Inquiry that:

- the factual matters contained in the statement are, as far as I am aware, true;
- I have made all enquiries considered appropriate;
- the opinions expressed in this statement are genuinely held by me;
- the statement contains reference to all matters I consider significant; and
- I understand my duty to the Commission of Inquiry and have complied with the duty.

The Statutory Planning Process

7. I acknowledge the pieces of legislation affecting development and resource management in Queensland will speak for themselves, and have certain legal understandings as to their effect. I acknowledge it will be the role of the Commission of Inquiry to interpret those documents.
8. However, I believe it would be helpful to summarise the statutory planning process in other than legal terms to provide some context to opinions expressed by me elsewhere in this statement.
9. This section of my statement provides that summary.
10. In the former British Commonwealth countries, the planning traditions evident in most statutory planning legislation characterise the planning process into two (2) broad functions:
 - Forward Planning; and
 - Development Assessment and Implementation.
11. Simply put, **Forward Planning** describes the making of town plans and the formulation of strategies as to how towns and regions might change over time.

Political and governmental policy and community engagement drives the preparation of “planning schemes”, “regional plans”, “strategies”, “policies” and the like.

12. Inherently, these planning instruments are forward looking and aspirational. They are “high level” and anticipate or rely on the subsequent development assessment and implementation process for delivery. Information used to make decisions often becomes more detailed from the forward planning stage to development assessment.
13. ***Development Assessment and Implementation*** is the means by which the policies and strategies contained in the forward planning instruments are put into place. The development assessment process is a regimented process of assessing proposed developments against the forward planning instruments.
14. The components of a development assessment system in various countries, and indeed in the states of Australia, will have both subtle variations and often peculiar steps appropriate to the political or cultural context of the system of government. In my experience however, there are developmental circumstances which most development assessment systems (in the former British Commonwealth countries) must commonly accommodate. They are:
 - not all forms of development require identical assessment i.e. some are straight forward, some require care;
 - there are major projects and there are simple projects which demand different assessment resources;
 - the process of getting a project to construction is a long one, and many influences affect the final form and detail of a particular project from the original concept through to bricks and mortar; and
 - there are many stakeholders in the process. They include the proponent, the consent authority, other authorities, the community and the occupiers of the project.
15. It results that development assessment processes must accommodate all of the above. To do so necessitates setting levels of assessment for particular classes of use in particular areas; deciding what level of review is necessary by third parties and stakeholders; and for all projects, not just the major ones (even though they need the procedural support more), to have flexibility in the assessment system to accommodate changes and requirements over the life of a particular process.

More About Forward Planning

16. Sometimes described as *Strategic Planning*, it is at this level of the planning process that planning principles are written and reflected in the preferred future form or structure of a city region or town. Maps and diagrams are used to convey the preferred planning outcome and give spatial meaning to their interpretation.
17. There are many planning principles. Of relevance to the Terms of Reference before the Commission of Inquiry are principles of:

- basing decisions on good information;
 - minimising risk to communities;
 - equity of access to those services required for living; and
 - providing certainty and clear expectations.
18. The forward planning process must have access to sound reliable *information*. By its very nature it uses both empirical and values based information across natural and manmade processes (flood, bushfire exposure, ecological conditions, soil conditions, cultural heritage, traffic, demographics to name a few) to 'paint a picture' of development trends and opportunities that ought be analysed and reviewed in the plan-making. Like all forward planning activities of government, it is only as good as the information that is accessed and how it is analysed.
19. Wherever possible, communities should not be exposed to *risk* to life and property loss. It is a fact however that communities live with risk; for example airports are close to communities they serve for good economic and convenience reasons and this means planes fly overhead of built up areas on approach and take off. Parks on the river and using a Brisbane example, community assets such as SouthBank, are affected by flood events, but investment in such assets is on-going. Communities accept risks like this, in my opinion, because of the value or benefit those assets provide.
20. This theme also applies to the principle of *equitable access* to community services. Community facilities such as shops, schools, agencies, and churches tend to be grouped in centres. Historically, centres such as Ipswich, Rockhampton, Cairns, Laidley and Gympie to name but a few, are regularly effected by rising river, creek or sea water; yet these communities still concentrate both public and private investment into those centres because of:
- the extent of public and private commitment there already;
 - their convenient location and long community association; and
 - the benefit and value a community gains from access to each centre.
21. Planning for growth in existing developed areas where such risks exist and have existed over many generations provides challenges not found in say greenfields locations (such as North Lakes and Springfield, two SEQ examples) where planning of the new urban structure and town layout can proceed anew, and development free of risk or physical constraint can be practically achieved. In existing developed towns, it is effectively impossible, in my experience, to affect a risk free community without serious intervention.
22. In all communities however, all reasonably *expect clear knowledge of outcomes*, of information about risks, and what development may occur around them. Investment in communities by residents, development interests and by all stakeholders relies on a plan conveying as far as practicable clear information about future change and about development entitlements.

23. Much of the above might be deemed ‘common sense’ or just ‘good practice’ and it is fair to acknowledge that, but the resources allocated to planning scheme preparation in my professional lifetime have increased ten-fold in response to community interest and the need for greater precision in information and hence, outcome. Information needs of planning scheme preparation require money and manpower to deliver the necessary guidance for any community.
24. What money is spent, and what it is spent on, is not decided in a vacuum. Local communities know best what is necessary to investigate certain issues (for example, Fraser Coast Regional Council will know more about the Great Sandy Region than any State agency; similarly, the effects of mining activities are best understood by Mt Isa and Moranbah and the like) but the State has flagged formally what it believes must be addressed in the process.
25. The Queensland Government has, in my professional lifetime, regularly increased its demands of local government in plan-making and development assessment. It does this by formally advising what planning principles are of significance to the State, and what ought to be addressed. This department’s second submission to the Commission of Inquiry sets this history out in some detail, but in my opinion it is significant to the Commission of Inquiry that State Planning Policies have been published by the State since 1992; and Regional Plans and Regional Planning policies are now part of the statutory planning hierarchy (the first statutory Regional Plan only came into force in 2005). By stating, for example, that flood hazard mitigation is important, the onus on those involved in the preparation of a town plan to investigate these matters is clearly articulated to the plan proponents and stakeholders.
26. This Department’s clear objective with forward planning documents is to ensure there is a clear link or “line of sight” from the more general policies to the local and site specific policies. From higher level spatial areas like regions to local government areas, districts, neighbourhoods and centres.

More About Development Assessment

27. Most members of the community intersect with the planning process when either being interested in a development application nearby to their place of residence, or making a development application themselves, usually for a house.
28. “Development Approval” or “DA” is a commonly used term in planning circles and has some familiarity in the wider community. It is used to describe the formal notice issued primarily by local government (and in some cases State agencies and certifiers) when they approve development. It is a widely used property industry term which has meaning in law and in practice. It is also important to note that a building approval under SPA is also a development approval.
29. In Queensland, the Sustainable Planning Act, Local Government Planning Schemes, the *Building Act 1975* and associated building assessment provisions, such as the

Building Code of Australia (BCA) are the documents that get used most in development assessment.

30. SPA creates opportunities for issue of the following categories of approval:
 - preliminary approval; or
 - development permit.
31. Only a development permit confers rights to use the land for the approved use. A preliminary approval anticipates further applications being made.
32. Development permits can be issued under SPA for:
 - a material change of use;
 - building;
 - plumbing;
 - subdivision; and
 - operational works (construction of non-building elements such as landscaping and surface car park areas).
33. The 'material change of use' permit is the "planning" or development approval i.e. one of the most common forms of 'DA'.
34. Understandably, the issue of permits for building, plumbing and operational works will ordinarily follow the issue of a planning approval. Building Codes Queensland (BCQ) oversees the *Building Act 1975*, which outlines a range of building assessment provisions, including the BCA and the Queensland Development Code, with which all building development applications and self-assessable building work across the State must comply. BCQ also oversees the *Plumbing and Drainage Act 2002*, which includes requirements for plumbing work, including on-site sewerage facilities, water saving measures (including greywater use) and sub-meters.
35. Development Permits and Preliminary Approvals are in most cases accompanied by conditions. They will include the need to develop in accordance with the plans approved, and to respond to conditions which may seek to:
 - mitigate impacts;
 - address issues of concern raised during assessment; and
 - set appropriate levels of performance.
36. The conditions are a direct outcome of the assessment process. Generally the local government, during the assessment process, compares the merits of the proposal against a Local Planning Scheme's provisions, and/or standard building provisions, takes into account the advice or directions of State Agencies to whom the application might be referred. If an application is publicly notified (not all are) the effect of the consideration of any formal submissions is often encapsulated in the conditions generally, or by a specific condition.

37. There is liaison and formal representations between the local government, any agencies of the State to whom the application was referred, and the proponent, often leading to changes in plans and adjustments.
38. So, a development permit (or “DA”) is the output of an assessment process that:
- has the input of many; and
 - is linked to conditions; and
 - is often affected by stakeholder input.
39. In my opinion, the Development Permit package (letter, conditions and stamped plans and documents) that is issued as a Decision Notice, has the nature of a framework to proceed.
40. Whether it is a small development (like a duplex, or a corner shop) or large (like a high-rise CBD based tower) there are subsequent steps involved before soil is turned and foundations laid. In my experience, once building issues such as fire safety and suppression, work place health and safety, and structural integrity are involved, there are changes to plans. Also, the tender process and CPI changes to construction costs, affect viability, and these economic pressures inevitably necessitate changes. Prospective tenants, particularly commercial operators, bring with them expectations of the ability to alter fit outs, and rearrange openings (doors and windows etc) and internal layouts.
41. In practical terms, there are always changes to plans that attach to a development permit or DA.
42. That is why I refer to the package as a ‘framework’. The plans set out a 3D expectation of how high, wide and bulky a building(s) will be, and give expectations about its look, function and use. The conditions also set expectations about how it will operate.
43. Like working with clay or plasticine, the reality is that there will be “giving and taking” in the final product, as the design responds to the pressures described above.
44. The system, however, does not anticipate unlimited changes. Ultimately some judgement is required as to whether a change, or a number of changes represent a development generally in accordance with a DA, or represent the need to seek some form of additional review and approval by the planning authority.
45. The integrity of the approval, with all its procedural antecedents, must be honoured. The relevant legislation allows changes to be formally sought and gives some guidance as to the bounds that will apply.

Summary - Observations and Comments about the Process

46. The reliance on good and reliable information is paramount. Whilst there are many checks and balances (such as agency and stakeholder review, local government assessment etc) across the statutory planning process from forward planning to development assessment, the system relies on information being available and being part of the professional judgement or 'call' made throughout the process.
47. The level of information increases from the plan-making stage to the development assessment stage. For flooding matters, it is my experience that a certain degree of analysis is conducted at plan-making stage in anticipation that development proponents would commission more detailed analysis at DA stage. Noting earlier comments that the quality of a planning scheme, code is only as good the data/information it is based upon.
48. There has to be sufficient information at plan –making stage for 'no-go' decisions to be made, and for flood affected areas to be identified and minimum floor levels to be set, so the building assessment provisions take effect. But for large scale subdivisions or development involving amendments to the contours of land, additional customised assessments are necessary and routinely asked for by local government in Queensland.
49. Generally speaking, development control in greenfield areas should achieve constraint free living.
50. Planning and development control in existing communities often necessitates a lasting acceptance of exposure to risk, in acknowledgement of the community benefits that otherwise flow from using those existing facilities because of their optimal location and long standing investment.
51. At each stage of the development assessment process, there are opportunities for review and comment by agencies.
52. The State Government has a long record of formally raising issues of State planning significance in the planning process. Increasingly, the Government encourages a connection or "line of sight" between the broader levels of planning policy and those at the more local level. Please see "line of sight" diagram at Appendix 3.

Requirement to provide Statement to Inquiry – 25 August 2011

53. This section of my statement formally responds to the specific matters I am required to give account of, as set out in the Queensland Floods Commission of Enquiry letter addressed to me dated 25 August 2011. For each response, I have used the reference number (e.g. 2) of the Commission's 25 August correspondence and reproduced the request in full.

In relation to paragraph 1 of the Requirement - his role and position within the Department of Local Government and Planning (DLGP), and his role in providing advice to the Government. This is to include clarification of who he reports and provides advice to (for example, directly to Ministers).

54. I am currently the Government Planner, Growth Management Queensland (GMQ), Department of Local Government and Planning (DLGP).
55. I have held the position of Government Planner, GMQ, DLGP, (formerly the Department of Infrastructure and Planning (DIP)) since March 2010.
56. Prior to holding the position of the Government Planner, I held the position of Deputy Director-General (Planning) in the former DIP. I commenced this position on or about July 2008.
57. My qualifications include a Bachelor of Regional and Town Planning UQ and a postgraduate Diploma in Business Management QIT (QUT).
58. As the Government Planner, GMQ, DLGP I have overall responsibility and accountability for the Planning Services, Planning Policy and Building Codes Queensland Divisions.
59. This role carries the following responsibilities and accountabilities as it relates to GMQ:
- coordination, leadership and strategic advice to government in relation to State, regional, and local planning; and building standards; and
 - coordination and integration of a whole-of-Government approach to preparation and delivery of agreed plans, planning processes and key projects;
 - formulation and coordination of State planning instruments (e.g. Regional Plans), regulations, associated policies, and supporting documents;
 - oversight of the preparation of local government planning instruments; and key liaison with local governments and their planning delivery frameworks because of their key role in the delivery of planning outcomes for Queensland;
 - engagement with stakeholders who have an interest and role in the delivery of planning matters in Queensland; and
 - ensuring planning and building policy and objectives are consistent with urban design and infrastructure frameworks.
60. In this role, I provide advice to all divisions within the Department when required and report directly to the Chief Executive Officer of Growth Management Queensland (division of the Department). I regularly provide advice to the Director-General and Minister of the Department on planning matters when required.

In relation to paragraph 2 of the Requirement - the role of DLGP in determining land use in planning schemes, including:

- (a) **An outline of the process a local government authority must follow when creating a planning scheme, including the role of DLGP in the creation of a planning scheme (for example, state interest checks across departments, briefing notes and the role of DLGP in providing advice to the Planning Minister).**
61. A planning scheme is a local planning instrument that provides for development to be planned and undertaken in a strategic way, encompassing the entire local government area.
62. Under the *Integrated Planning Act 1997* (IPA) a planning scheme was required to be reviewed every eight years and is required to be reviewed every 10 years under the *Sustainable Planning Act 2009* (SPA) to ensure that it responds appropriately to changes at a local, regional and state level.
63. A local government can amend its planning scheme at any time. There are three types of amendments to a planning scheme including:
- administrative amendment;
 - minor amendment; and
 - major amendment.

Administrative amendment

64. For an amendment to a planning scheme to be considered an administrative amendment it is an amendment:
- that corrects or changes:
 - an explanatory matter about the planning scheme;
 - the format or presentation of the planning scheme;
 - a spelling, grammatical or mapping error in the planning scheme;
 - a factual matter incorrectly stated in the planning scheme;
 - a redundant or outdated term;
 - inconsistent numbering of provisions in the planning scheme; and
 - cross-references in the planning scheme.
 - to reflect an amendment to the mandatory components of the standard planning scheme provisions (SPSP) or an amendment to a non-mandatory or optional component of the SPSP used in the planning scheme;

- to include a statement that a state planning instrument, or part of one, is appropriately reflected in the planning scheme, if the Planning Minister has advised the local government that the Minister is satisfied that the planning scheme reflects the state planning instrument.

The Minister administering SPA (Planning Minister) has no role in the process for making and adopting an administrative amendment.

Minor amendment

65. For an amendment to be considered a minor amendment to a planning scheme, the Minister administering SPA (Planning Minister) must be satisfied that the proposed minor amendment:

- reflects a current development approval, master plan for a declared master planned area or an approval under other legislation;
- reflects a change that is directly responding to a regional plan for a designated region that applies in the local government area;
- reflects a state planning policy, or part of a state planning policy;
- reflects changes to the planning scheme in response to a Ministerial direction if in the Minister's opinion, the subject of those changes involved adequate public consultation, or
- has involved adequate consultation with the public and the State.

If the local government considers that an amendment is minor, it must submit the proposed amendment to the Planning Minister for consideration together with written justification about why the local government considers the amendment to be minor.

The Planning Minister is then required to consider whether the amendment is minor and advise the local government in writing that:

- it may adopt the proposed minor amendment with or without conditions;
- the local government may not proceed further with the minor amendment; and
- the amendment is a major amendment and the process for making a major amendment must be followed.

A state interest review is not mandatory. Where the Planning Minister considers the amendment to be a major amendment, the process for making a major amendment is required to be followed.

Making a planning scheme or major amendment

66. A major amendment to a planning scheme is an amendment that is not a minor amendment or an administrative amendment.

The process for making and majorly amending a planning scheme includes:

Stage 1 – Planning and preparation stage (local government responsibility)

- Local government prepares the proposed planning scheme or amendment. When preparing the proposed planning scheme or amendment, state agencies have a role in assisting local governments to ensure that state and regional interests are *appropriately integrated*.

Stage 2 – First state interest review

- Planning Minister receives the proposed planning scheme or amendment for first state interest review.
- The Department of Local Government and Planning (DLGP), on behalf of the Planning Minister provides the proposed planning scheme or amendment to state agencies for consideration on whether state interests would be adversely affected. In most instances this includes: the Department of Transport and Main Roads; Department of Environment and Resource Management; and Department of Community Safety.
- State agencies with carriage of a state planning instrument, including state planning policies, are required to review the proposed planning scheme or amendment to confirm whether its state interests have been appropriately reflected.
- DLGP undertakes an internal technical assessment of the workability of the planning scheme or amendment and ensures that any statutory regional plan for the area has been appropriately reflected.
- DLGP collates and categorises (state interest/ best practice/ for information) state agency comments and resolves any conflicts.
- DLGP provides the state agency comments to the local government for response.
- DLGP reviews local government response and resolves outstanding issues between local and relevant state agencies.
- DLGP prepares briefing note detailing key state interests raised and any outstanding issues for consideration by the Planning Minister.
- Planning Minister considers whether state interests would be adversely affected and advises the local government it may:
 - notify the proposed planning scheme or amendment;
 - notify the proposed planning scheme amendment subject to conditions; or
 - not proceed further with the proposed planning scheme.

Stage 3 – Public consultation (local government responsibility)

- Public consultation for at least 30 business days which includes placing a notice in a locally circulating newspaper and on the local government's webpage.
- Following public consultation, local government decides whether to:

- proceed with no changes or with changes that do not result in the proposed planning scheme or amendment being significantly different to the version released for public consultation;
- proceed with changes which would result in the proposed planning scheme or amendment being significantly different to the version released for public consultation; or
- not proceed.
- Local government to give written notice to the Planning Minister.

Stage 4 – Second state interest review

- Planning Minister considers proposed planning scheme or amendment and advises whether a second state interest review is required or whether the local government can proceed to adoption;
- If a second state interest review is required, it is limited to:
 - matters which have already been identified during first state interest review;
 - potential adverse impacts on state interests as a result of changes made following first state interest review; or
 - any new state planning instruments which have come into effect since first state interest review.
- DLGP undertakes a targeted state interest review, seeking comments only from those state agencies affected by the particular issue/unresolved matters.
- DLGP collates and categorises (state interest/ best practice/ for information) state agency comments and resolves any conflicts.
- DLGP provides the state agency comments to the local government for response (if required).
- DLGP reviews local government response and resolves outstanding issues between local and relevant state agencies (if required).
- DLGP prepares briefing note detailing key state interests raised and any outstanding issues for consideration by the Planning Minister.
- Planning Minister advises the local government that it may:
 - not proceed with the proposed planning scheme or amendment;
 - may adopt the proposed planning scheme or amendment; or
 - may adopt the proposed planning scheme or amendment subject to conditions.
- If advising the local government it may adopt the proposed planning scheme or amendment, the Planning Minister must also advise which state planning instruments or parts of instruments, are appropriately reflected in the proposed planning scheme.

Stage 5 – Adoption (local government responsibility)

- Local government decides whether to adopt or not proceed with the proposed planning scheme or amendment.
- A notice is required to be placed on the local government's website, in a local newspaper and the gazette advising whether adopting or not proceeding.

- The local government also sends certified copies and an electronic copy to the Chief Executive of DLGP once it has adopted with a copy of the notice.
- (b) **How designations are decided in a planning scheme. Please illustrate the difference between the creation of an Integrated Planning Act 1997 (QLD) (IPA) planning scheme, the amendment of an IPA planning scheme, and the creation of a Sustainable Planning Act 2009 (QLD) (SPA) planning scheme.**
67. Local government has the primary responsibility for preparing a proposed planning scheme or amendment and is recommended to consult with state agencies and get their input where relevant.
 68. In the preparation of its planning scheme or amendment, the local government is required under section 89 of SPA to address core matters in the preparation of a planning scheme. This includes obtaining and/or undertaking the necessary studies and background reports on issues such as: affordable living; biodiversity; climate change; cultural heritage; flooding and stormwater management; rural land; and transport.
 69. These studies and reports are what guide the drafting of the proposed planning scheme. They ensure there is a direction and framework that is reflected through the complete document to ensure consistency and a common goal is achievable for the future development of the local government area.
 70. Planning schemes are largely organised having regard to two layers – zones and overlays. In some cases, local government areas also use a third layer local plan areas. Zones provide the primary organising layer and are based on broad land use allocations. All parts of a planning scheme area are included in a zone, and for each zone assessment categories are identified in tables and assessment criteria specified in a corresponding code.
 71. Overlays provide the secondary organisational layer and are based on special attributes of land that need to be protected from the effects of development, or that may constrain development due to an environmental hazard or the value of a resource. Like zones, the assessment categories are identified in tables and the relevant assessment criteria is specified in codes for each type of overlay.
 72. Throughout the process of drafting the local government often releases information, including studies and draft versions of the new planning scheme to the public for comment and liaises with community representatives and industry stakeholders to seek input into planning scheme issues.
 73. The amount and method community and stakeholder input is requested is dependant on the local government, but is mandatory following the first state interest review when the proposed planning scheme is required to undergo a public consultation stage.

74. The way in which zones are decided has not changed significantly between IPA and SPA planning schemes. SPA has however re-introduced the need for a strategic framework within planning schemes.
75. A strategic framework is a local government's forward planning policy statement that directs development assessment decisions to achieve long term (25+ years) management of preferred land use outcomes.
76. The strategic framework is the most important component of the planning scheme as it provides the organisational structure to ensure that there is a direct line of sight from state legislation and desired regional outcomes through to site based development. The strategic framework ensures the integration of state and regional planning outcomes into the planning scheme. They provide the mechanism to vertically integrate the planning scheme (i.e. tables of assessment, zones, local plans, overlays, codes) with local, regional and state planning outcomes.
77. Preparing a strategic framework provides a local government the opportunity to discover and analyse the future development of their local government area. This includes recognising where they are now, from economic, social and environmental sustainability perspectives; defining where they want to go economically, socially and environmentally; and how they are going to achieve these objectives and outcomes.

(c) Examples relating to point 2(b) by reference to the Ipswich, Brisbane City and Bundaberg City planning schemes

Examples relating to Bundaberg Planning Scheme

78. Land use designations under the Bundaberg City Plan 2004 were made by the then Bundaberg City Council and submitted to the Minister for the Local Government and Planning.
79. The role of the then Department of Local Government Planning Sport and Recreation was to review the proposed land use designations by Council in light of State interests. Where State interests were not considered to be appropriately reflected the Department required Council to amend/alter a particular designation.
80. The Bundaberg City Council commenced the Bundaberg City Plan 2004 under the former Local Government (Planning and Environment) Act 1990, and then proceeded under the transitional provisions of the Integrated Planning Act 1997.
81. Bundaberg City Council applied to the Minister for Local Government and Planning to amend the Bundaberg City Plan 2004 under the Integrated Planning Act 1997. The Department of Local Government and Planning reviewed the

amendment 1/2006 which proposed a number of operational amendments to the planning scheme including those listed below. The amendment was checked against State interests prior to proceeding to public notification and prior to Ministerial approval for adoption in 2007.

82. Bundaberg Regional Council anticipate a Sustainable Planning Act 2009 planning scheme to be finalised early 2013. Bundaberg Regional Council are currently undertaking a range of background planning and scoping studies to inform the development of the planning scheme.
83. The actual documents referenced in these examples have been forwarded to the Commission pursuant to the requirement issued to Jack Noye dated 15th of August 2011.

Examples relating to Ipswich and Brisbane City Planning Schemes

84. Land use designations under both the Ipswich Planning Scheme and Brisbane City Plan are made by each respective Council and submitted to the Minister responsible for Local Government and Planning.
85. The role of the Department of Local Government and Planning is to review the proposed land use designations by Council and determine whether the proposed planning scheme conflicts with State interests.
86. The State interest review enables the Minister to review the proposed planning scheme or major amendment to consider whether State interests would be affected by the proposal.
87. Liaison between local and State government is expected to have commenced prior to the formal State interest review. As such, state agencies and local governments should have a high level of understanding of how State interests have been reflected in the proposed planning scheme and of any potential or outstanding issues.
88. In reviewing the Planning Schemes for compliance with State interest, a State interest is defined as:
 - an interest that the Minister considers affects an economic or environmental interest of the State or a part of the State, including sustainable development; or
 - an interest that the Minister considers affects the interest of ensuring there is an efficient, effective and accountable planning and development assessment system.
89. Where an issue of conflict of the State is identified, the Department may require Council to amend/alter a particular designation.

90. The Ipswich Planning Scheme 2006 was prepared under the *Integrated Planning Act 1997* and is compliant with the 2005 SEQ Regional Plan, having addressed the implications of the urban footprint and policy framework in terms of land use decisions in the planning scheme area. The 2006 scheme provided a number of operational amendments to the former Ipswich Planning Scheme made under IPA which was adopted on the 5th of April 2004. As such, the 2006 scheme is largely the same as the 2004 scheme.
91. Ipswich City Council recently applied to the Minister for Local Government and Planning to amend the Ipswich Planning Scheme 2006 under the *Integrated Planning Act 1997*.
92. The Department of Local Government and Planning reviewed the amendment "Operational Amendment 04/09" which proposed a number of operational amendments to the planning scheme including overlay mapping, land use definitions, zoning designations and other changes. The amendment was checked against State interests prior to proceeding to public notification and prior to Ministerial approval for adoption.
93. The Brisbane City Plan was prepared under the *Integrated Planning Act 1997*.
94. Brisbane City Council has undertaken extensive amendments including neighbourhood planning which plans for local areas within Brisbane City. The process has been undertaken in accordance with the statutory process for amending planning schemes. It is acknowledged that the Brisbane City Plan does not comply with all relevant State Planning Policies.
95. The actual documents referenced in these examples have been forwarded to the Commission pursuant to the requirement issued to Jack Noye dated 15th of August 2011.
- (d) **The role of DLGP as a concurrence agency for IPA section 3.1.6 preliminary approvals to override the planning scheme, by reference to the assessment of development application no. DRS/USE/H05-933802, 3.1.6 preliminary approval, granted to Mirvac Queensland at Tennyson**

General overview of referral process

96. Referral coordination was a process by which the chief executive of then Department of Local Government, Planning, Sport and Recreation (DLGPSR) determined whether:
- a State coordinated information request will be made for a development application; and
 - the content of the request.

97. Officers of DLGPSR acting on behalf of the chief executive made this determination following consultation with the assessment manager and any IDAS referral agencies for the application. Advice from third parties (including other State agencies) was also be sought to assist with the determination.
98. On and before 30 March 2007, referral coordination was triggered on development applications in three ways:
- if the application involves three or more concurrence agencies; or
 - all or part of the application is for:
 - a material change of use (assessable development against a planning scheme) for a purpose prescribed under schedule 7 of the *Integrated Planning Regulation 1998* (IPR); or
 - a material change of use (assessable against a planning scheme) or reconfiguration, if the premises is prescribed in schedule 8 of the IPR.
 - all or part of the application is for a preliminary approval under section 3.1.6.

Under IPA

99. Under the now repealed IPA, an applicant could request a preliminary approval overriding the planning scheme (under section 3.1.6) if the application involved a material change of use requiring impact assessment. The approval could:
- change the level of assessment for the subsequent development (e.g. from impact to code assessment or from code assessment to exempt development);
 - identify codes that apply to subsequent development on the land.
100. Prior to 31 March 2007, DLGPSR could only provide third party advice in relation to section 3.1.6s and referral coordination. An assessment manager or concurrence agency could request anyone for advice in relation to an application however the advice provided had no weight and it was at the discretion of the assessment manager or concurrence agency if it was to be taken into consideration.
101. From 31 March 2007, under the Integrated Planning Regulation 1998 (IPR), following the commencement of the Integrated Planning and Other Legislation Act 2006 (IPOLAA 2006), development for which preliminary approval is sought under section 3.1.6 of IPA, the chief executive administering the IPA became an advice agency under the referral jurisdiction of the purposes of the IPA.
102. As an advice agency, the chief executive could:
- offer advice about the proposal;
 - recommend that the assessment manger attach conditions to the approval;

- recommend that the assessment manager refuse the application; and
- advise that it has no comment about the application.

Under SPA

103. DLGP (chief executive) can only assess development applications within its jurisdiction. The chief executive's jurisdiction is the purpose of IPA includes:
 - coordinating and integrating planning at the local, regional and State levels; and
 - managing the process by which development occurs; and
 - managing the effects of development on the environment (including managing the use of premises).
104. With the introduction of SPA on 18 December 2009, the provisions available under section 3.1.6 of IPA were transferred into section 242 of SPA providing a preliminary approval may affect a local planning instrument.
105. From 18 December 2009, under the *Sustainable Planning Regulation 2009* (SPR), development for which preliminary approval is sought under section 242 of SPA, the chief executive administering the SPA became a concurrence agency under the referral jurisdiction of the purposes of the SPA.
106. As an concurrence agency, the chief executive can within the limits of the concurrence agency's jurisdiction:
 - ask the applicant to give further information needed to assess the application;
 - tell the assessment manager 1 or more of the following:
 - the conditions that must attach to any development approval;
 - that any approval must be for part only of the development;
 - that any approval must be a preliminary approval only;
 - a different relevant period.
 - or tell the assessment manager:
 - the concurrence agency has no requirements relating to the application; or
 - to refuse the application.
107. DLGP (chief executive) can only assess development application within its jurisdiction. The chief executive's jurisdiction is the purpose of SPA includes:
 - managing the process by which development takes place, including ensuring the process is accountable, effective and efficient and delivers sustainable outcomes;
 - managing the effects of development on the environment, including managing the use of premises; and
 - continuing the coordination and integration of planning at the local, regional and state levels.
108. DLGP is not the assessment manager weighing up whether the application has merit against the codes in the planning scheme. DLGP is to assess the

application to the extent relevant to the development and within the limits of its jurisdiction.

Mirvac Development at Tennyson

109. On 16 November 2005, Mirvac (the applicant) applied pursuant to IPA to Brisbane City Council (BCC) (the assessment manager) for the following at 21 Softstone Street, Tennyson also described as Lot 566 on SP104107 and Lot 1 on SP164685:
- development approvals-
 - Material Change of Use – Preliminary Approval (buildings A, B & C, Park)
 - Material Change of Use – Development Permit (State Tennis Centre)
 - Material Change of Use – Development Permit (buildings E & F, Park)
 - Material Change of Use – Development Permit (building D, Shop, Restaurant, Park)
 - Carrying out Operational Works – Development Permit (Disturbance to Marine Plants)
 - proposal-
 - Override the planning scheme for development of a major tennis centre, Multi-unit Dwellings and associated Centre Activities;
 - State Tennis Centre and associated facilities including administration officers, conference facilities, café and outdoor lighting; and
 - Residential apartments (393 dwelling units in 6 Multi-unit Dwellings) including resident's gymnasium and recreation building, café/restaurant, shop or office.
110. On 12 December 2005, the then Department of Local Government, Planning, Sport and Recreation (DLGPSR) received the application requesting referral coordination under IPA.
111. The following agencies were consulted in preparation of the information request:
- BCC (Assessment Manager)
 - Environmental Protection Agency (EPA) (Concurrence agency)
 - Department of Primary Industries and Fisheries (DPI&F) (Concurrence agency)
 - Department of Main Roads (DMR) (Concurrence agency)
 - Queensland Transport (QT) (Concurrence agency)
 - Department of Natural Resources and Mines (DNRM) (Advice agency)
 - Energex (Advice agency)
 - Powerlink (Advice agency)
 - DLGPSR (Third party)

112. On 1 February 2006, DLGPSR sent an information request to the applicant. DMR, Powerlink and DLGPSR required no further information.
113. On 8 August 2006, DLGPSR received the changed application requesting referral coordination under IPA (Appendix 4). As such DLGPSR on 9 August 2006, requested the state agencies to advise whether additional information was required from the applicant in order to assess the application (Appendix 5).
114. On 17 August 2006, DLGPSR sent an information request for the changed application was sent to the applicant (Appendix 6). DPI&F requested further information.
115. The applicant received approval subject to conditions from BCC in a Decision Notice dated 19 September 2006 (Appendix 7). The applicant made representations and was issued a Negotiated Decision Notice approving the development subject to conditions dated 6 October 2006 (Appendix 8).
116. In this process, DLGPSR undertook the referral coordination but did not provide a third party advice.

In relation to paragraph 3 of the Requirement - the role of the Queensland Planning Provisions (QPPs), particularly:

- (a) How the QPPs deal with flood risk, and whether these provisions are mandatory**
117. The QPP are the standard planning scheme provisions under the SPA and provide a template for the preparation of all Queensland planning schemes made under SPA through standardised:
- structure and format;
 - land use and administrative definitions;
 - zones;
 - structure for tables of assessment;
 - overlays;
 - infrastructure planning provisions; and
 - assessment codes and other administrative matters.
118. It is important to note that the QPP template and content are only relevant for those planning schemes where the local government has made the decision to review the planning scheme under SPA.
119. The QPP makes provisions for local government to incorporate local content and variation to reflect the context of the local government area. One of the greatest challenges of taking a standardised approach to planning schemes is to still permit flexibility to allow local governments to respond to local issues and produce locally relevant planning schemes. This is why the QPP only regulates

the format and base content (i.e. provisions of a suite of mandatory zone purpose statements and definitions) of a local governments planning scheme.

120. The current version of the QPP, version 2.0 (released October 2010)(refer Appendix 9) contains overlays. The purpose of an overlay is to address both state and local government interests by identifying areas that, inter alia, constrain land or development. The QPP provides a suite of standard overlays which local government may choose from to reflect the local context. Local governments are therefore not required to use all overlays and may propose additional overlays to address or reflect a particular local circumstance provided the overlays does not duplicate or conflict with the overlays in the standard suite.
121. Included in the QPP version 2.0 standard suit of overlays is a 'Flood hazard' overlay. This overlay deals with areas of land identified through SPP1/03 (Refer Appendix 10). In association, the QPP also provides a standardised approach to the mapping of overlays where overlay criteria are required to be visually represented such as the visual representation of land subject to flooding. QPP version 2.0 provides overlay mapping standards for both 'Flooding and inundation' (such as riverine flooding) and 'Overland flow paths'.
- (b) How the State Planning Policy (SPP) 1/03 is dealt with in the QPPs. By way of example, if changes are made to the SPP 1/03, please explain whether existing planning schemes which were gazetted prior would need to be amended to reflect the amended SPP1/03**
122. If the QPP's are amended, the planning scheme must be amended to reflect the standard planning scheme provisions within 90 business days or the Minister may amend the planning scheme (SPA section 55(2)). Hypothetically, even if a local government adopted a planning scheme consistent with QPP version 2.0, it would be required to subsequently amend its planning scheme to ensure consistency with QPP version 3.0, once that version takes effect.
123. However, the requirements in SPA sections 55 and 88(1)(a) which ensure that a planning scheme is consistent with the standard planning scheme provisions does not apply to a planning scheme made under the repealed Integrated Planning Act 1997 (IPA) or a planning scheme or planning scheme amendment which was proposed to be made prior to the commencement of SPA (see SPA section 777(1),(2) and (3)).
124. However, if a state planning policy (SPP) is amended and there is an inconsistency between a SPP policy and a local planning instrument including a local government planning scheme, the SPP prevails to the extent of the inconsistency (SPA section 43). It would be the assessment manager's responsibility to ensure that any development application is assessed against the SPP as it exists at the time of lodgement (SPA sections 313(2)(d)(ii) and

314(2)(d)(ii)) or as amended after lodgement but prior to the commencement of the decision stage (SPA section 317).

(c) The extent that major infrastructure and essential services are protected against flood risk in land use determinations

125. The QPP does not mandate minimum habitable floor levels or likewise for any form of development, including infrastructure. This is a matter for local government.
126. The QPP does not designate land for major infrastructure or other forms of community infrastructure but provides for a consistent manner for lands designated for community infrastructure to be identified in planning schemes across Queensland.
127. Under section 207 Chapter 5 of the SPA, the Minister designating land for community infrastructure must be satisfied that adequate environmental assessment and community consultation has been undertaken and this section identifies a number of processes which may be used to achieve this. As part of this process, the potential flood hazard circumstances would normally be considered as part of the environmental assessment process.

(d) Whether any changes have been made or considered to be made to the QPPs since the floods of December 2010 to January 2011

128. The Queensland Reconstruction Authority (QRA) was established to monitor and coordinate the implementation of the State Plan across government agencies in response to the December – January floods. To date, no state wide policy direction has emerged which the QPP can adopt as a regulating tool.
129. Notwithstanding the above, it is currently intended that the QPP version 3.0 will include an administrative definition for ‘adverse flooding’ defined as:
Flooding which may adversely affect the amenity, safety or use of a premises.
130. Draft QPP version 3.0 is anticipated to be released for public consultation in mid to late September 2011.
131. The inclusion of the administrative definition is to assist in clarifying the difference between a ‘flood’ (the event) as defined in the SPP1/03 and ‘adverse flooding’ (the outcome) defined above. That is, while a property may experience a ‘flood’, by developing/constructing in accordance with an overlay code associated with the ‘Flood hazard’ overlay (described above), the risk of the property being subject to ‘adverse flooding’ is theoretically reduced.

In relation to paragraph 4 of the Requirement – detailed information regarding the SPP 1/03, including:

(a) Detailed information regarding the SPP 1/03, including: The process for determining whether the SPP 1/03 has been appropriately reflected in a planning scheme, including all details of coordination and reliance on materials and advice from other departments

132. For commentary on the process of making a planning scheme or major amendment please see response to 2(a) of this statement.
133. The Department of Local Government and Planning (DLGP), on behalf of the Planning Minister provides the proposed planning scheme or amendment to state agencies for consideration on whether state interests would be adversely affected. State agencies with carriage of a state planning instrument, including state planning policies such as SPP1/03, are required to review the proposed planning scheme or amendment to confirm whether its state interests have been appropriately reflected.
134. The Department of Community Safety (DCS) reviews draft planning schemes to determine whether the SPP has been appropriately reflected, thereby achieving the State's interest in respect of natural hazard management, and conveys that advice to the DLGP. The DCS provides advice on interpreting and implementing the SPP and should be consulted by local governments about integrating the SPP into planning schemes. The DCS, in consultation with DERM on flood and landslide hazards, provides advice about the appropriate level of hazard assessment to determine natural hazard management areas when preparing planning schemes.
135. The DCS provides advice on the appropriate agencies and officers to contact in relation to specific natural hazard management issues
136. DLGP provides the state agency comments to the local government for response.

(b) The process undertaken by the Planning Minister to determine whether the SPP 1/03 has or has not been appropriately reflected in planning schemes

137. For commentary on the process of making a planning scheme or major amendment please see response to 2(a) of this statement.
138. DLGP prepares briefing note detailing key state interests raised and any outstanding issues for consideration by the Planning Minister.
139. Dependant on the stage of the planning scheme review, the Planning Minister considers whether state interests would be adversely affected and advises the local government it may:
- notify the proposed planning scheme or amendment;

- notify the proposed planning scheme amendment subject to conditions;
- not proceed further with the proposed planning scheme;
- that it may adopt the proposed planning scheme amendment
- advise the LG which State planning instruments the Minister is satisfied are appropriately reflected

(c) How the SPP 1/03 is reflected in regional plans with respect to flooding. Please make reference to the South East Queensland Regional plan by way of example

140. The South East Queensland Regional Plan ("SEQ Regional Plan") sits within the Queensland land use planning framework and reflects and informs state planning policy and priorities. It also informs local government plans and policies. It is the pre-eminent plan for the region and takes precedence over all other planning instruments.
141. The SEQ Regional Plan also informs non-statutory processes, such as planning for natural resource management and the planning of urban renewal and new growth areas at the district and neighbourhood levels.
142. The plan includes a regional vision and strategic directions, followed by Sub-regional narratives, providing more detailed policy directions for individual local government areas. Each of these sections are reinforced by the Desired Regional Outcomes for the region
143. The Desired Regional Outcomes, or DRO's, set out principles; followed by the policies to be applied to guide state and local government planning processes and decision making. This section also includes notes that provide local context and references specific documents that advance regional plan policy, such as State Planning Policies.
144. It is intended that the regional plan, and State Planning Policies are utilised in the preparation of local government planning schemes to ensure a consistent policy approach and give direction on how local government authorities respond to State and regional policy.
145. The SEQ Regional Plan includes a specific DRO for water management, DRO11. Within this DRO Principle 11.6 - Overland flow and flood management, makes reference to overland flow and flood issues by way of a Principle, Policies and Programs. Reference to the SPP is specifically made in the notes within 11.6.

The extract is as follows:

11.6 Overland flow and flood management

Principle

Provide necessary flood immunity for infrastructure and buildings, and resilience to potential climate change flooding, while seeking to maintain the natural flow regime.

Policies

11.6.1 Avoid areas of unacceptable flood risk, including additional risks from climate change, and areas where development may unacceptably increase flood risk elsewhere.

Notes

Flooding is unavoidable in certain storm events. However, planning and development decisions can reduce the occurrence and severity of floods, minimise impacts, and provide a level of flood immunity.

State Planning Policy 433: Mitigating the adverse impacts of floods, bushfires and landslides specifies requirements for development in flood hazard areas. The policy states that planning schemes should include strategies to address how development will be managed in a flood hazard area to achieve an acceptable level of risk on and off-site.

Development in a flood hazard area should be avoided if the works and infrastructure required to attain an acceptable level of flood immunity significantly alter the natural flow regime and have an unacceptable effect on environmental values. Where feasible, natural flow

11.6.2 Achieve acceptable flood immunity through water sensitive movement and detention infrastructure that minimises alterations to natural flow regimes, including floodplain connectivity.

Programs

11.6.3 Identify areas of flood risk, including the projected effects of climate change, and undertake programs to mitigate the risk.

11.6.4 Prepare for and respond to flooding events.

and inundation patterns should be restored, including connectivity between rivers and floodplains and beneficial flooding of agricultural areas. This will also minimise the concentration of flows and flooding downstream. The flood hazard area should be determined based on a defined flood event, taking into account the effects of climate change on rainfall and storm surges.

The natural overland flow regime can also be altered by development outside flood hazard areas, such as increased run-off from impervious areas as part of urban development, and harvesting or interference with overland flows as part of agricultural activities. In urban areas, these flow alterations should be managed by using water sensitive urban design. All development should be assessed to ensure flow alterations are acceptable in relation to flood risk and environmental flows. Overland flow is regulated in the Moreton Basin under the *Water Resource (Moreton) Plan 2007*.

In addition, reference is also made in DRO1 - Sustainability and climate change section 1.4 Natural hazards and climate change adaptation, as follows:

1.4 Natural hazards and climate change adaptation

Principle

Increase the resilience of communities, development, essential infrastructure, natural environments and economic sectors to natural hazards including the projected effects of climate change.

Policies

- 1.4.1 Reduce the risk from natural hazards, including the projected effects of climate change, by avoiding areas with high exposure and establishing adaptation strategies to minimise vulnerability to riverine flooding, storm tide or sea level rise inundation, coastal erosion, bushfires and landslides.
- 1.4.2 Reduce the risk from natural hazards, including the projected effects of climate change, by establishing adaptation strategies to minimise vulnerability to heatwaves and high temperatures, reduced and more variable rainfall, cyclones and severe winds, and severe storms and hail.

Notes

Implementation of natural hazard and climate change adaptation policies will be achieved through building community resilience, avoiding vulnerable development in hazardous areas and incorporating design measures that are suited to more varied climatic conditions.

Natural hazards such as flooding, bushfires and storm surge pose a significant risk to communities and infrastructure in SEQ. Climate change is expected to increase the frequency and severity of extreme weather events that cause these natural hazards. In addition to factors such as rising sea levels, natural hazards pose a significant risk to development in SEQ. The United Nations Intergovernmental Panel on Climate Change (IPCC, 2007) has identified SEQ as one of six 'hot spots' in Australia where vulnerability to climate change is likely to be high.

Natural hazards and the projected effects of climate change are likely to compound the effects of existing threats to

- 1.4.3 Planning schemes and development decisions shall be in accordance with the Queensland Coastal Plan, including the range of potential sea level rises.

Programs

- 1.4.4 Align and coordinate the implementation of regional policies to increase resilience to and reduce risks from natural hazards, including the projected effects of climate change, through the SEQ Climate Change Management Plan.
- 1.4.5 Develop performance criteria for the planning and design of development and infrastructure to manage risks from natural hazards and climate change.

communities and the natural environment, such as habitat loss and fragmentation from development. SEQ has sustained Aboriginal populations for many tens of thousands of years. Understanding how climate change has affected the region's ecosystems in past periods of climate change can inform projections and management of climate change into the future.

The planning process in SEQ can reduce the risks from natural hazards and the projected effects of climate change through:

- avoiding hazardous areas
- improving the design of developments and infrastructure
- improving community preparedness to respond to natural hazards
- enhancing the resilience of natural systems
- maximising opportunities for rural industries in the face of increasing climate variability

1.4 Natural hazards and climate change adaptation—continued

Many of the effects of climate change will be experienced as an increase in the frequency and severity of hazards associated with extreme weather events.

SEQ local governments and the state government will implement State Planning Policies (including State Planning Policy 1/03: Mitigating the Adverse Impacts of Flooding, Bushfire and Landslide) and the *State Coastal Management Plan* and develop local disaster management plans for vulnerable locations such as areas that may be susceptible to sea level rise, storm surge, coastal erosion and riverine flooding. For example, the International Panel for Climate Change (IPCC) projects a sea level rise range of 0.58 to 0.79 metres by 2100. Planning for natural hazards in SEQ will be informed by the projected sea level rise outlined in the *Queensland Coastal Plan*.

The sea level rises in the *Queensland Coastal Plan* are:

- for land not already subject to a development commitment, a sea level rise of 0.8 m by 2100 will need to be taken into account
- for land already subject to a development commitment the following projected sea level rise needs to be accommodated for the year of end of planning period (assumed):
 - 2050 0.3 m
 - 2060 0.4 m
 - 2070 0.5 m
 - 2080 0.6 m
 - 2090 0.7 m
 - 2100 0.8 m

Information on climate change science from the Queensland Centre for Climate Change Excellence, CSIRO and the Bureau of Meteorology will ensure essential infrastructure, natural environments, people and development are less vulnerable to climate change impacts.

Rapid onset hazards include heatwaves and high temperatures, cyclones and severe winds, severe storms and hail storms, riverine flooding and storm tides, bushfires, landslides and coastline erosion. Gradual onset hazards include sea level rise and reduced and highly variable rainfall. Other natural hazards, such as earthquakes and tsunamis, are unlikely to occur in SEQ.

Biological hazards such as pests and diseases will also be affected by climate change and will be principally managed through federal, state and local government biosecurity programs. For example, the incidence and distribution of mosquito populations and mosquito-borne diseases (e.g. Dengue fever and Ross River virus) are likely to change as a result of changes in temperature and rainfall.

The SEQ Climate Change Management Plan will provide an integrated framework for implementing regional policies to reduce greenhouse gas emissions and build resilience to natural hazards and climate change. It will describe programs and actions needed to support adaptation to climate change. A core function will be to align and coordinate state and local government adaptation responses.

(d) The consequences for a land use decision for a local government authority if:

i. The SPP 1/03 is not reflected in respect to flooding:

1. In the absence of a flood map or flood study

146. In the context of where SPP 1/03 has not be reflected in a planning scheme in respect to flooding and in the absence of a flood map or flood study, the local government would not be able to consider the potential impacts on the development or resulting from it unless the applicant was requested to provide information as part of their application. Within the IDAS and prior to the decision stage, there is the ability for the local government to seek additional information that it considers relevant to the application (e.g. whether the site in question is likely to be affected by flood events at whatever scale is considered pertinent to the application). In this process, the local government has the opportunity to request information regarding flood mitigation from the applicant.

2. With the knowledge of a flood map or flood study

147. Similarly, where a map or flood study is available despite SPP 1/03 not being reflected in a planning scheme, the local government could with the knowledge

of a flood map or flood study request the applicant address the issue through the information request stage (assuming that the applicant had not already done so as part of the original application submitted).

ii. The SPP 1/03 is appropriately reflected with respect to flooding:

1. In the absence of a flood map or flood study

148. As a matter of logic until a local government adopts a flood event for the management of development and identifies the affected area in a planning scheme, the SPP1/03 does not apply.

2. With the knowledge of a flood map or flood study

149. Development is required to be assessed in accordance with the SPP1/03 as reflected in the planning scheme.

(e) The consequences for a local government if the SPP 1/03 is only partially reflected in a planning scheme and not in relation to flooding, or not reflected at all in the planning scheme, and whether DLGP has a role in ensuring compliance with SPP 1/03

150. The scenarios where SPP 1/03 is only partially reflected in a planning scheme – and not in relation to flooding – or not reflected at all in a planning scheme have the same implications for a local government and development assessment.

151. Section 6.6 of SPP 1/03 states that:

“The natural hazard management area for flood hazard is dependent on a local government adopting a flood event for the management of development in a particular locality and identifying the affected area in the planning scheme. Until this occurs the SPP does not take effect for development assessment in relation to flood hazard in that locality”.

152. Consequently, the consideration of policy outcomes of SPP 1/03 do not apply in relation to flood hazards until the local government adopts a flood event for the management of development and identifies the affected area in the planning scheme. This does not necessarily mean that the potential impacts of floods will not be considered during the assessment of development applications, but that the planning decisions made by the local government do not need to reflect the outcomes sought by the State through the SPP 1/03.

153. There is a long history of councils and the State considering flood mitigation before SPP1/03; however, there was a particular emphasis on improving the quality of the flood information used by the local councils in their local planning instruments following the 1974 floods.

154. Although not a statutory instrument and therefore not having any directive authority, the IPA Guideline 1/99 - Preparing IPA Planning Schemes (published by the then Department of Communication and Information, Local Government and Planning) discussed ways that local governments could deal with flooding issues in the context of developing their first IPA planning schemes (while still leaving the prerogative to local government to suit their requirements). Consequently, most local councils addressed flood mitigation in development assessment pre SPP1/03 to some extent via their local planning instruments. SPP1/03 introduced a state-wide level of consistency in addressing the issue that was not there previously.
155. Under the SPP, it is possible to also use measures that are not identified by the SPP to address the issue. Consequently, it would be possible for a local government to include detailed flood management provisions within their planning scheme that achieves the policy outcome that is being sought without necessarily identifying flood hazard areas as stated in the SPP. The planning framework is outcome driven and so achieving the desired outcome is more important than mandating a specific manner that must be used.
156. There is no requirement under the SPA (or the IPA) for a planning scheme to adequately reflect a SPP. However, the policy position of a SPP will prevail to the extent of any inconsistencies between the two planning instruments in the decision making process for development applications. Where there is a conflict between two or more planning instruments of the same level (e.g. SPPs) within the hierarchy under the SPA, the assessment manager must decide in the manner that best reflects the policy position of both instruments (i.e. make a balanced planning judgement) and then take this into consideration with the planning scheme.
157. However, the intent under the SPA (and IPA) was that as planning schemes were being developed and amended, they would appropriately incorporate the policy positions of new/amended SPPs that were made since the planning scheme was last made/amended. It is in these situations that DLGP played a role in determining whether a planning scheme complies with SPP 1/03 by advising the Planning Minister whether the SPP was adequately reflected (based on technical advice from DERM and DCS) taking into account the balancing of other State interests and relevant planning matters. The Planning Minister would then be in an informed position on whether to advise the local government that they could state in the planning scheme that it adequately reflected the SPP. This allows for an integrated application of State and local policies in the planning of the local government area.
158. Where a planning scheme does not state that the Planning Minister has advised that the local government has adequately reflected the SPP in the planning scheme, then the local government must consider both the planning scheme and the relevant SPP under Part 5 Chapter 6 of SPA during the assessment of any development applications.

(f) Any steps that the Minister for Planning could take to ensure a planning scheme is amended to reflect the SPP 1/03 with respect to floods

159. As stated in 4e above, the SPA does not require a planning scheme to reflect an SPP. However, if a planning scheme is in conflict with the SPP, the SPP prevails. Consequently, the options for ensuring that a planning scheme is amended to reflect the SPP are limited to the following:

- through the parliamentary process, amend the SPA so that planning schemes must be amended to appropriately reflect a SPP within a certain period of time (similar to which applies to regional plans and the standard planning scheme provisions); or
- as it is the Planning Minister who approves planning schemes that are developed or amended by local governments, it is within the Minister's prerogative to not approve a planning scheme or amendment until a matter the Minister considers must be addressed is done so to the Minister's satisfaction; or
- the Minister may direct a local government to amend an existing planning scheme under Chapter 3 Part 6 of SPA to address a state interest (e.g. flood hazard management) at any time.

160. Otherwise, to provide for the consideration of the policy in development assessment until the SPP has been appropriately reflected in planning schemes, the Planning Minister may amend SPP 1/03 (under the processes outlined in Chapter 2 Part 6 of SPA) to provide for a default defined flood event (e.g. amendment of section 6.6 and inclusion of a section similar to A3.2 in Annex 3 of SPP 1/03) that applies until the SPP has been appropriately reflected in the planning scheme.

In relation to paragraph 5 of the Requirement - information regarding Community Infrastructure Designations (CIDs), particularly:

(a) The role of DLGP in CIDs. If possible, this should include examples of when a CID application was approved below the Q100 level and the reasoning for this decision, and also when a CID application was refused below the Q100 level and the reasoning for this decision

161. Any Minister (not only the Minister responsible for planning) or a local government may designate land for community infrastructure for the reasons specified in SPA s201 / IPA 2.6.1. Examples of community infrastructure include hospitals, educational facilities, railway facilities, parks and recreational facilities, government administrative offices and works depots.

162. Designated land must pass a public benefit test to ensure the designation is justified. For example, the designating minister or local government must be satisfied the community infrastructure will contribute to environmental

protection or ecological sustainability, or satisfy community expectations for the efficient and timely supply of infrastructure.

163. Pursuant to IPA s2.6.7 and SPA s207, when designating land for community infrastructure, the Minister designating the land must be satisfied that adequate environmental assessment and public consultation has occurred, any issue raised via submissions have been considered, and any relevant state, local government or master planning instruments have been considered.
164. To assist in administering the above requirements, the DLGP developed a guideline titled 'Guidelines about Environmental Assessment and Public Consultation Procedures for Designative Land for Community Infrastructure' (December 2006) (Refer Appendix 11). The guideline describes procedures a Minister may follow for conducting environmental assessment and consultation, for development that is proposed to be designated for land for community infrastructure. The Guideline also includes schedules containing checklists designed to assist in identifying matters that may need to be addressed in the assessment of the environmental effects of the proposed community infrastructure, to the extent relevant. The checklist also identifies other State agencies and Local Government as sources of advice or information that a Minister may consult with as part of the assessment. Natural hazards such as flooding are an identified matter in the checklist together with various sources of the advice/information.
165. A designation may include requirements about the use of the land, such as plans showing the development height, shape or location of works on the land, or other requirements to lessen the impacts of works or use of the land.
166. The role of DLGP in the CID process primarily deals with providing advice on the consistency of the CID with any State planning instruments, in particular Regional Plans such as the South East Queensland Regional Plan 2009-2031. State Planning Policy 1/03, Mitigating the Adverse Impacts of Flood, Bushfire and Landslide sets out the State's interest in ensuring that the natural hazards of flood, bushfire, and landslide are adequately considered when making decisions about development.
167. The SPP states, that wherever practicable, community infrastructure should be capable of performing its role in maintaining the health, safety and wellbeing of the community in the event of a natural disaster. However, locating and designing community infrastructure to withstand any natural hazard event, no matter how severe, would be unrealistic. Accordingly, the SPP Guideline sets out appropriate levels of risk for differing types of community infrastructure and provides advice on assessing community infrastructure proposals. Locating and designing community infrastructure to withstand these specified levels of risk also needs to be weighed against the need for that infrastructure to serve the community effectively in normal circumstances when there is no natural hazard event.

168. There are very limited cases in which the Minister responsible for planning has been the Minister responsible for deciding to proceed with the designation. The Department is not aware of any instances where the Minister responsible for planning has granted approval for community infrastructure below a Q100 flood line contained in a recent planning scheme.
169. However, to provide an example, the most recent Community Infrastructure Designation by the Minister was the Toowoomba Aerodrome Upgrade Project (DLGP ref. 10/38734) granted October 2010. The upgrade project report supporting the CID request included a section identifying the planning controls applicable to the project/area. Flooding was not identified as being applicable in the Toowoomba Planning Scheme. Hypothetically, if flooding was an issue, this would have been the point where this issue would be reviewed. In addition, no flooding issues/concerns were raised in submissions as part of the community consultation undertaken.
170. SPA s206 (and IPA s2.6.17) requires a local government planning scheme to include the details of land designated under a community infrastructure designation. DLGP records all community infrastructure designations on the Community Infrastructure Designation Database, which is located on the Department of Local Government and Planning website, and undertakes a review of local government planning schemes through the state interest check to confirm CID's have been incorporated in accordance with the requirements of the Act. The QPP's provide guidance on how local governments are to include details of land designations.

(b) The role of DLGP in assessing or providing advice to other State Government departments for CIDs

171. Under the repealed IPA, and also under the SPA, where the minister is the minister administering the IPA/SPA, an application to designate land for community infrastructure triggers DLGP (acting on behalf of the Minister administering the SPA/IPA) as a concurrence agency. Under both Acts, the referral jurisdiction of DLGP is to assess 'The effects of the development on the designated land, and its development for the designated purpose'. The relevant regional services team within DLGP undertakes an assessment of the designation against any State planning instruments within our jurisdiction including, where relevant, Regional Plans and SPP's.. DLGP does not undertake or act as a co-ordinating agency seeking comments from other departments on their interest, including flooding.
172. Once the designation has been acted upon, section 203 of the SPA and 2.6.5 of IPA make all further development (including reconfiguration of a lot within an overlay) exempt. This facilitates the efficient provision of the community infrastructure at the time work needs to commence. However, state-level legislation and regulatory requirements continue to apply, e.g. building and environmental management legislation.

173. A designation ceases after six years if it has not been acted upon, for example, if construction of the community infrastructure has not started, or a notice of intention to resume the land has not been given, etc. Notwithstanding, a minister may give a local government written notice reconfirming a ministerial designation.

In relation to paragraph 6 of the Requirement - particular information concerning building standards, including:

- (a) The functions of Building Codes Queensland (BCQ). Please outline any existing building standards administered by BCQ for buildings or building controls in flood prone areas**

174. While I am not qualified in this area, I have relied on my officers of the department to make comment and provide opinion in relation to the following paragraphs.

Functions of BCQ

175. Building Codes Queensland (BCQ) is a division within the Growth Management Queensland (GMQ) group of the DLGP. Its key functions include development, and in limited cases implementation, of policy, legislation, codes and guidelines relating to the built environment under the Building Act 1975 (BA) Building Regulation 2006 (BR), Building Code of Australia (BCA), Queensland Development Code (QDC), Plumbing and Drainage Act 2002 (PDA), Standard Plumbing and Drainage Regulation 2003 (SPDR), Queensland Plumbing and Wastewater Code (QPWC), Sustainable Planning Act 2009 (SPA) and relevant Australian Standards – i.e. standards specifically referenced by an Act or Code such as the BCA, QDC or QPWC. Those same standards can also draw upon subordinate or co-related standards.
176. In relation to the development of national building codes and standards, BCQ represents Queensland on the Australian Building Codes Board (ABCB) and the Building Codes Committee (BCC). BCQ also supports the Minister in his role as a member of the national Building Minister's Forum (BMF). BCQ has Building and Plumbing Industry Consultative Groups (BICG and PICG) with peak body members which meet up to four times a year.
177. BCQ has been advocating with the ABCB and the BCC for several years for specific national building standards relating to floods. Based on the recommendations of BCQ, this issue was raised by the Honourable Stirling Hinchliffe, former Minister for Infrastructure and Planning, at BMF meetings in 2009 and 2010. This long-standing work culminated in the BMF requesting the ABCB develop a national design and construction code for building in flood prone areas as part of its 2011 work program (Refer to Appendices 12 and 13).

Current Building controls in flood prone areas

178. Land use planning and the ability to build in a flood hazard area in Queensland are determined by Local Governments. Section 13 of the BR provides that a Local Government may, under a planning scheme, a temporary local planning instrument, or by resolution, designate a natural hazard management area (flood) and declare a minimum height to which habitable rooms (as defined under the BCA as rooms used for 'normal domestic activities' e.g. bedrooms, living rooms) must be constructed. The requirement for certain minimum habitable floor levels is then applied as part of the building development application process. There are currently no specific building control requirements for other classes of buildings in flood hazard areas and therefore building design and preparation for flood events is generally left to owners.
179. Critical to the ability to set appropriate minimum habitable floor levels in flood affected areas and the application of design and construction codes for building in such areas, is up-to-date and accurate flood mapping. For example, many Local Governments have set a minimum habitable floor level using the flood probability range of a 1 in 100 to 1 in 500 average exceedance probability (AEP), plus a 300mm freeboard. A freeboard is an additional amount used to account for potential variation in flood levels or modelling inaccuracies.
180. Subsection 13(2) of the BR requires a designation of a flood hazard management area (flood) by a Local Government to be consistent with the State Planning Policy (SPP) 1/03. The SPP 1/03 sets out requirements for such a designation, including the selection of a defined flood event. The SPP 1/03 does not mandate that a Local Government must designate a natural hazard management area (flood).
181. Subsection 13(3) of the BR requires a Local Government to keep a register of any areas it designates as a natural hazard management area (flood), and the date that each designation was made.

National Construction Code (NCC) series

182. The NCC is developed and maintained by the ABCB, of which BCQ is the representative for Queensland. The NCC consists of the BCA and the PCA.
183. The current version of the BCA under the NCC contains mandatory construction requirements for new building work. The NCC is updated on a yearly basis.
184. The BCA and QDC are adopted as mandatory building assessment provisions under section 30 of the BA. While they do not currently contain specific mandatory requirements for buildings in flood prone areas, the BCA does specify the minimum building standards for all buildings, including structural requirements.

185. The BCA prescribes that a building must be designed to withstand, from a structural perspective, the loads and actions it would reasonably be expected to be exposed to (i.e. in a flood-hazard area, the actions of flood waters). This means that a building located in a designated natural hazard management area (flood) is required to be designed from first engineering principles based on the likely impacts of flooding on the site.

BCA - Volume One (class 2 – 9 buildings)

186. Under BP1.1 (a), a building or structure must remain stable and not collapse by resisting the actions to which it may reasonably be subjected. BP1.1 (b) lists a range of actions which must be considered, including liquid pressure action, rainwater action (including ponding) and ground movement caused by swelling or shrinkage.
187. Other actions which BCQ and the ABCB consider should be taken into consideration include debris loading in areas likely to be subject to flowing flood waters, and the effect of scour on footing systems.

BCA - Volume Two (class 1 buildings)

188. As in BP1.1 (b) of Volume One, P2.1 of Volume Two also identifies the above actions as action effects on a building which must be taken into account as part of the building design.

QDC

189. The QDC regulates a range of Queensland-specific matters that are additional to, or different from, the BCA. The BA provides that the QDC prevails over the BCA to the extent of any inconsistency.

There are currently no prescriptive requirements to specifically address flooding under the QDC.

- (b) **An outline of any standards or controls for essential infrastructure to ensure that it is functional in a defined flood event (assuming this is 1% AEP).An outline of any standards or controls for onsite sewerage plants in flood prone areas**
190. On-site sewerage treatment plants (OSTPs), regardless of whether they are in a flood prone area or not, must be installed and maintained in accordance with the legislative requirements set out in the PDA and the SPDR.
191. An OSTP cannot be installed unless the plant has chief executive approval under Part 5 of the PDA. The duration of a chief executive approval for an

OSTP is 5 years, after which time the manufacturer of the plant must apply for a renewal.

192. In addition, the installation of an OSTP requires the assessment and approval of Local Government both prior to, and after, the installation.
193. All OSTP installations need to comply with the plumbing laws and Australian/New Zealand Standard 1546 (On-site domestic wastewater treatment).

Australian Standards

*Section C2.4 of Part 3 of the Australian/New Zealand Standard 1546 states:
C2.4 Surface water*

194. Surface waters shall be diverted from the aerated wastewater treatment system installation. Installation shall account for cases of high ground-water table or flood-prone areas.
195. However, this appendix is an informative section only and is not mandatory.
196. Standards Australia administers the Australian/New Zealand Standards and any changes proposed to an Australian Standard are arranged through a consultative committee it establishes to manage a review.
197. Part 6A of the PDA includes provisions:
 - making it an offence for a person to dismantle or take away all or part of an OSTP installed on premises unless the dismantling or taking away is authorised in writing by the Local Government or under a chief executive approval.
 - requiring the owner of premises where an OSTP has been installed to ensure all conditions of a compliance certificate, issued by a Local Government when the plant was installed, are complied with.
 - requiring a person to operate an OSTP in a way that complies with the SPDR.
198. Section 8B of the SPDR requires OSTP work to comply with the QPWC.
199. The QPWC provides performance solutions to meet the statutory requirements of the PDA, including criteria for OSTPs and the relevant chief executive approvals. For instance, the QPWC provides criteria to achieve performance relating to effluent quality and performance evaluation testing.
200. The QPWC also requires an OSTP to be installed so that the likelihood of surface water and stormwater entering the system is avoided. It requires the owner of premises where an OSTP is installed to take all reasonable steps to ensure the plant is kept in good condition and operates properly. Most Local Governments in Queensland send a notice to the owner of a property where an

OSTP is installed to remind the owner to have the system serviced and to send a copy of the report from the service person to the Local Government.

(c) An outline of any standards or controls for essential infrastructure to ensure that it is functional in a defined flood event (assuming this is 1% AEP)

201. In general terms, the current building assessment provisions under the BA relate to buildings, and some associated services for buildings such fire services, sanitary facilities, provision of water supply, artificial lighting and mechanical services (air conditioning and ventilation). Some services are not regulated under the building assessment provisions, for example the provision of electricity, although other services such as fire safety systems (alarms, lifts, emergency lighting) require that electricity is available.
202. In the context of buildings, the meaning of the term “essential infrastructure or services” refers to services related to fire and life safety, such as early warning systems and emergency lighting. In the broader context, essential services may include water and sewerage infrastructure networks and electricity networks. The building assessment provisions do not contain any specific provisions for these networks. Risk management for this infrastructure has not been seen as part of what the BA or the PDA regulate.
203. The building assessment provisions only apply to buildings and structures. Civil engineering works such as bridges and dams need to meet engineering standards but they are generally treated as special structures with specialist engineering designs.
204. Under the structural requirements of the BCA, all buildings are allocated “importance levels”. They range from an importance level of 1 through to 4. Importance level 1 is the lowest and relates to buildings presenting a low degree of hazard to life and other property in the case of failure. Typically, domestic sheds and farm buildings fall into this importance level. Residential houses are generally importance level 2. Importance level 4 is the highest and relates to buildings that are used for post-disaster recovery. Buildings such as hospitals, dedicated cyclone shelters, fire, police and ambulance stations, attract importance level 4 under the BCA. These importance levels influence the design parameters for buildings and require consideration to be given to all actions that may be imposed on the building including actions of wind, snow, earthquakes etc. Where an action is not specifically expressed, the BCA requires that other actions or actions that could reasonably be expected to apply to a building, are considered.

Essential infrastructure – building services

205. There are few current requirements for ensuring that essential building services, including fire safety, electricity supply, water and sewerage are not affected during a flood event. This means that building designers would only consider

protecting services from the effects of flood where this is part of the design brief, it was otherwise requested by the client or where a law other than building law requires it.

206. Recent examples of commercial and apartment buildings remaining inoperative for lengthy periods following flood inundation has highlighted problems associated with locating:
- fire alarm panels and electrical main switch boards;
 - fire control centre/room;
 - fire sprinkler pump sets;
 - electrical substations;
 - lift motors; and
 - in areas that have are likely to be affected by inundation.

(d) An outline of any draft provisions that have been considered or any work completed following the flood events of December 2010 to January 2011

Proposed national Standard for construction of buildings in a flood hazard areas (draft Standard)

207. In mid-2011 BCQ represented the DLGP on the ABCB reference group and provided advice on the development and implementation of the draft Standard. The draft Standard is expected to undergo a national regulatory impact statement in late 2011, and is scheduled to be finalised in early 2012. It is anticipated that the draft Standard will be included in the 1 May 2013 version of the BCA (Appendix 14).
208. The scope of the draft Standard is limited to class 1 (houses and townhouses), class 2 (units and flats), class 3 (hotels, motels and backpackers), class 4 (caretakers dwelling), class 9a (health care) and class 9c (aged care) buildings.
209. The draft Standard provides more specific performance requirements and deemed-to-satisfy provisions (DTS) for the design and construction of new buildings, in a 'flood hazard area', i.e. an area that has been designated by the relevant authority (Local Government in Queensland). Individual States and Territories will have the ability to determine how the draft Standard will apply to additions or alterations to existing buildings in a flood hazard area.
210. The performance requirements of the draft Standard provide that new buildings in a flood hazard area must be, to the degree necessary, designed, constructed, connected, and anchored to resist flotation, collapse or permanent movement resulting from the action of hydrostatic, hydrodynamic, erosion and scour, wind and other actions during the defined flood event.
211. The draft DTS provisions are limited to cases of likely flooding that involve a maximum average flow rate of 1.5 metres per second (5.4 km/hr). However, where flow rates are expected to exceed the design level of 1.5 metres per second, a special engineer's design would be needed. The ABCB has advised

that the flow rate of 1.5 metres per second has been applied in the USA (Federal Emergency Management Agency) using existing engineering principles.

212. The draft DTS provisions require the elevation of habitable floors above the flood hazard level. The elevation of a habitable floor level must be above the height of the defined flood level plus a freeboard as set by the relevant authority (Local Government). If a Local Government does not provide a defined flood hazard level then a building located in a designated flood hazard area will need to be developed from first engineering principles based on the likely flood impacts specific to the site.
213. The draft DTS provisions also outline that non-habitable areas must either be raised above the flood hazard level, or if enclosed must receive no more than 1 metre inundation during the defined flood event.

DLGP's proposed early adoption of the draft Standard

214. The DLGP has proposed to adopt the draft Standard as a new part to the QDC prior to its inclusion in the BCA. A month long public consultation period on this proposal closed on 25 August 2011. It is anticipated that, subject to relevant approvals, the new mandatory part of the QDC for buildings in a designated flood hazard management area will be introduced in late 2011.
215. It is proposed that the new QDC will apply to new buildings and additions to existing buildings, but not generally to other building alterations (for example, internal alterations to a building such as a new bathroom or the removal of a wall). The new QDC will also set a minimum freeboard of 300mm that will apply unless otherwise set by a Local Government.
216. Additional non-mandatory provisions, which are currently outside the scope of the draft Standard, are also proposed to be included in the QDC. For example, materials of a non-structural nature below the defined flood hazard level to help improve flood resilience of those areas that are inundated. It is also proposed to make a non-mandatory part for commercial buildings to minimise losses in a designated flood hazard level. A Local Government may decide to adopt the non-mandatory parts on a voluntary basis through a planning scheme, temporary local planning instrument, or by resolution. It is intended these parts will become mandatory if adopted by a Local Government.

Amendments to building laws in response to the flood events of December 2010 to January 2011

217. Urgent amendments to building and plumbing legislation were made in response to the Queensland floods and cyclones to help ensure homeowners can repair their homes as quickly and cost effectively as possible. (For public information on flood work by BCQ refer to Appendices 15-18).

218. Amendments were made to the:
- QDC so a house could be raised without a plumbing approval and without having to be upgraded to current energy efficiency standards;
 - swimming pool laws under the BA that provided a six month exemption for leases of properties with non-shared pools without a pool safety certificate and also provide a six month extension for pool owners to ensure their pools are registered on the online pool register by 4 November 2011;
 - BA to expand the scope of works allowed to be performed by certain local government building surveying technicians to assist flood recovery efforts in regional areas; and
 - QPWC to permit home owners in natural gas reticulated areas to replace natural disaster affected electric hot water systems with another electric hot water system.
- (e) **The results of the consultation undertaken with the Plumbing Industry Council and BCQ regarding the installation of reflux valves to prevent sewerage surcharge from sewerage mains for properties located within low lying areas subject to possible flooding**
219. A paper was presented to the Plumbing Industry Council (PIC) (Refer Appendix 19), at its eighth general meeting held on 2 February 2011, about reflux valves to prevent sewerage surcharge from sewerage mains for properties located within low lying areas subject to possible flooding.
220. The location of a reflux valve is within a property boundary and the property owner is responsible for ensuring the maintenance of the valve.
221. The paper outlined:
- “problems arising from recent flooding in Queensland indicated that sewerage infiltration from sewer mains caused significant damage to properties not inundated with flood water. Overflow relief gullies (ORGs) failed to provide adequate protection against the infiltration of sewerage during the recent Queensland flood event.
222. The installation and location requirements for sanitary fixtures, in particular, reflux valves for sanitary house drains, is provided for in AS/NZS 3500.2.4.5 and is an applied provision under the SPDR.
223. The scope of AS/NZS3500.2 must be considered which states:
- “A reflux valve shall be located wholly within the property”.
224. Standard industry practice has been to install ORG’s on all properties with no further measures against possible sewerage infiltration. However, recently this

has been challenged due to the concerns regarding health and safety issues which may arise if the ORG fails during a flood event and sewerage leaks into a building.

225. The paper recommended that:

“properties located within low lying areas subject to possible flooding install a reflux valve at the boundary connection to prevent sewerage surcharge from sewer mains. BCQ will consult with the plumbing industry on whether changes are required to the plumbing legislation to mandate the inclusion of reflux valves and, if considered favourably, whether it should apply to all seweraged properties.”

226. The PIC considered this paper and agreed that this issue be taken to the Plumbing Industry Consultative Group (PICG) for its consideration. The Local Government Association of Queensland representative on the PIC supported a proposal that the installation of reflux valves on ORGs be mandated.

227. A paper was discussed by the PICG at its meeting held on 30 March 2011 (Refer Appendix 20). The PICG’s membership comprises representatives from:

- Master Plumbers Association of Queensland
- Plumbers Union
- Local Government Association of Queensland
- Housing Industry Association
- Master Builders Association
- National Fire Industry Association
- Building Services Authority
- Registered Training Organisations
- Queensland Water
- Association of Hydraulic Services Consultants Australia
- Institute of Plumbing Inspectors Queensland

General discussions took place concerning:

- reflux valve requirements under Australian Standard;
- cost implications (cost per valve ranges from \$100-\$180 plus installation);
- difficulty in retrofitting valves if mandated;
- ongoing maintenance regime;
- requirements on swimming pools;
- issues with Environmental Protection Act 1994 and capacities of sewer networks; and
- responsibilities of consumer and service providers for retrofit situations in flood affected areas.

228. The PICG Chair (Executive Director, BCQ) advised that BCQ is recommending for low lying areas that a reflux valve be installed to both the sewer and stormwater drain within the property. However, there are no plans at this stage to amend legislation to mandate these installations. The PICG agreed with this recommendation.
229. BCQ arranged for an article to be distributed in the Master Plumbers Association of Queensland's magazine (February 2011 edition) setting out the Australian Standards requirements regarding the installation of reflux valves (Refer Appendix 21). The article also recommended that owners of properties located within low lying areas subject to possible flooding should install a reflux valve at the boundary connection to prevent sewerage surcharge from sewer mains. This magazine was distributed to 5700 plumbing contractors in Queensland.

In relation to paragraph 7 of the Requirement - the role of DLGP in determining land use for Transit Oriented Developments (TODs), particularly the consideration, if any, given to the flood risk when deciding to develop an area as a TOD, provide specific examples of a TOD site that flooded in the 2011 floods, and a TOD site that did not flood in the 2011 floods

230. The Department of Local Government and Planning (DLGP) has a responsibility for coordinating integrated planning to support well managed sustainable growth and planning and development that anticipates and supports growth.
231. Transit oriented development (TOD) is a planning concept that promotes the creation of a network of well-designed, human-scale urban communities focused around transit stations. A TOD precinct has a walking and cycle-friendly core with a rail or bus station, and is surrounded by relatively high-density residential development, employment or mixed uses.
232. The term 'transit oriented development' is often used incorrectly to describe a single development adjacent to or above a transit station. TOD refers to the set of principles applying to the broader precinct surrounding the station, rather than any individual development within it. Nevertheless, it has become common practice to refer to a single development proposal (or even a single building) as a TOD.
233. Development projects next to a station or in the airspace above the transport corridor may be important catalysts for TOD, if designed well. However, they can inadvertently reduce a location's TOD potential if they block access to the station or contain uses that are not transit supportive.
234. TOD principles are to be applied to precincts within a comfortable 10-minute walk of a transit node (a radius of about 800 metres). Principles ensure mixed-

use residential and employment areas are designed to maximise the efficient use of land through high levels of access to public transport.

South East Queensland Regional Plan

235. The overarching framework for guiding planning and development within South East Queensland is the South East Queensland Regional Plan 2009-2031 (the SEQ Regional Plan). Section 1.4 of the SEQ Regional Plan deals with Natural hazards and climate change adaptation. The following Principle and Policy are particularly relevant to flooding risks:

Principle 1.4

Increase the resilience of communities, development, essential infrastructure, natural environments and economic sectors to natural hazards including the projected effects of climate change.

Policies 1.4.1

Reduce the risk from natural hazards, including the projected effects of climate change, by avoiding areas with high exposure and establishing adaptation strategies to minimise vulnerability to riverine flooding, storm tide or sea level rise inundation, coastal erosion, bushfires and landslides.

236. In addition, the SEQ Regional Plan establishes policy principles and identifies specific actions or programs that relate to transit oriented development:

SEQ Regional Plan Principle 8.9:

Apply transit oriented development principles and practices to the planning and development of transit nodes, having regard for local circumstances and character.

SEQ Regional Plan Programs:

8.9.8 - Prioritise amendments to planning schemes to support delivery of transit oriented development outcomes in activity centres and identified nodes on priority transit corridors.

8.9.9 - Identify areas in consultation with local government that are suitable for the application of transit oriented development principles.

237. The SEQ Regional Plan also provides the following commentary in relation to the location of TOD precincts:

“Transit oriented development in SEQ will be based around frequent and high-capacity public transport systems, primarily rail and busway. Regional activity centres are primary locations for the application of transit oriented development principles. It is proposed to connect transit precincts of different scales and types into ‘transit corridors’ across sub-regions in SEQ.

Local government should use transit oriented development principles for appropriate locations in their areas when preparing local planning strategies, planning schemes and amendments. They should determine the specific scale, intensity and land use mix for each precinct through the planning process.”

Local Planning

238. Land use outcomes articulated in the SEQ Regional Planning framework is given effect primarily through incorporation in Local government planning schemes. For example, planning around the Milton Railway Station in Brisbane was subject to an amendment to the Brisbane City Council planning scheme (CityPlan 2000), adopted on 1 January 2011 – The Milton Station Neighbourhood Plan (Appendix 22).

239. The Neighbourhood Plan states that:

“Urban renewal is underway in Milton with the area around Milton railway station becoming a high density transit-oriented community. People can live and work in close proximity to public transport and in a pedestrian and cycle friendly environment.

The Milton Station Neighbourhood Plan is based on transit-oriented development principles and will:

- promote the integration of land use and transport;
- facilitate increased housing and business opportunities;
- provide new public space;
- increase densities and building heights;
- ensure a mix of land uses;
- retain the open café nature of Park Road;
- promote subtropical and sustainability design; and
- deliver streetscape improvements”.

240. The Neighbourhood Plan also requires development to focus on a number of other fundamental planning principles, including:

- “Development will be designed to protect people and property from the adverse impacts of flooding.”
- “Development will be designed so as to effectively manage overland flow paths and flooding constraints, and incorporate innovative integrated water management strategies without reducing the level of activation and human scale interface at the street level.”

241. Within the Mixed Use Residential Precinct (the TOD Precinct) the Neighbourhood Plan requires that “...the design of the urban common will encourage both passive and active recreation, and will include flood mitigation works.”

242. To comply with these principles, any development proposals in the Neighbourhood Plan area would necessarily require the proponent to undertake appropriate studies, such as stormwater management planning, to ensure any approvals meet the requirements of these principles (Refer Appendix 23: “Conceptual Stormwater Management Plan – Mixed Use Development, Railway Terrace” that accompanied the development application for the proposed mixed use development adjoining the Milton railway station (“The Milton”). Assessment of the development applications, including any supporting documentation such as stormwater or flood studies, is undertaken by the relevant assessment manager – normally the local government.
243. Typically, as is the case at Milton Station, DLGP takes a facilitating role in development incorporating TOD principles – working with local government to ensure any planning scheme amendments encourage TOD outcomes; advising potential proponents on the application of TOD principles; negotiating with the proponent on matters relating to the interface of the proposed development with the transit station; and providing advice to the assessment manager on any development applications. On rare occasions, such as the development adjoining Milton railway station, the responsible Minister may use powers under the Sustainable Planning Act 2009 to ensure that State interests (such as the development of TOD precincts in key locations) are adequately protected.
244. In some locations the State, through DLGP, may take a more active part in developing TOD precincts. This generally occurs once a site, usually in State ownership, has been identified in a key location on the existing or proposed transit network, and the appropriate approvals for developing the site have been obtained through Cabinet and the Cabinet Budget Review Committee. The following case studies discuss the process of State-led development in a TOD precinct that was affected by the January 2011 floods (Yeerongpilly), and another that was unaffected (Coorparoo Junction).

Yeerongpilly TOD

245. The Queensland Government, through Growth Management Queensland, acting in partnership with Brisbane City Council (BCC) is implementing a transit oriented development (TOD) on the Animal Research Institute (ARI) site at Yeerongpilly, to provide a model for similar developments elsewhere in Queensland. The Yeerongpilly TOD site comprises 14 hectares of land situated alongside the Brisbane River, adjoining the Queensland Tennis Centre and Tennyson Reach Development to the west and the Yeerongpilly Train Station to the east.
246. The partnership engaged consultants to prepare a Plan of Development for the TOD. The planning for the TOD prior to the January 2011 floods took into account the projected extent of flooding in a one in one hundred year flood event, making use of the Brisbane City Council Flood Map (Appendix 24). This was done by either locating uses such as open space in the flood affected

area or by requiring development to be constructed 500 millimetres above the one in one hundred year level.

247. The January 2011 flood event reached a level approximately 1.2 metres above the one in one hundred year level on the Yeerongpilly TOD site. This resulted in flooding including inundation due to backflow through stormwater pipes of approximately eight hectares of the 14 hectare site.
248. Post the January 2011 flood event, further technical investigations and hydraulic modelling was undertaken to determine the impact, if all of the proposed developable land in the TOD would be raised to be immune to floods of a similar event as that experienced in January 2011. The modelling demonstrates that there would be no adverse impacts on the surrounding area, for a distance of approximately three kilometres upstream and downstream of the site if all the roads are raised 300 millimetres and all the development sites were raised 500 millimetres above the January 2011 level (Appendix 25). The hydraulic modelling has also been peer reviewed by BMT WBM Pty Ltd (Appendix 26).
249. The draft Detailed Plan of Development has been finalised on this basis. The proposal of the draft Detailed Plan of Development and draft State Planning Regulatory Provision, the statutory document that establishes the use rights and development controls for the site, to raise all new roads and development sites above the January 2011 levels is in accordance with Brisbane City Council's Temporary Local Planning Instrument, approved by the State Government.
250. The hydrological advice also indicates that by undertaking bunding works (constructing levees) on the northern side of King Arthur Terrace there is potential to improve the existing flood impact on properties to the north of the site, on and adjacent to Ortive Street. This will provide significantly improved protection from Brisbane River flooding in an event of the magnitude experienced in January 2011. Proposed upgrades to local stormwater drainage infrastructure as part of the proposed Yeerongpilly TOD development will also allow drainage of the local catchment while excluding backflow from the Brisbane River which caused significant flooding in Ortive Street precinct in January 2011 (Appendix 27).

Coorparoo Junction TOD Background

251. The Coorparoo Junction Transit Oriented Development (TOD) site and busway station site is a 1.25ha parcel of land located along Old Cleveland Road at Coorparoo and forms part of stage 2b of the Eastern Busway. Stage 2a, from Buranda to Main Avenue, at Coorparoo, officially opened on 29 August 2011.
252. A TOD at Coorparoo Junction was identified as a key supporting action in the Government's Response to the 2010 Queensland Growth Management Summit. Growth Management Queensland is responsible for facilitating the Coorparoo Junction TOD – that is to identify a private sector developer to develop the site

in accordance with the State's desire for a TOD outcome. The developer will have the rights to develop a TOD on site, integrated with the future Coorparoo Busway Station and will also be required to construct a minimum standard of works for the busway station. Growth Management Queensland has a signed Memorandum of Understanding with Brisbane City Council to work collaboratively together to achieve a TOD outcome on site.

253. Growth Management Queensland began an Express of Interest (EOI) process in January 2011 which closed on 18 March 2011. A total of 7 EOIs were received, and from that seven, a total of three proponents were shortlisted to proceed to the next stage – a Design Competition. The shortlisted proponents – Australand Holdings Limited, Honeycombes Property Group and Leighton Properties – were publicly announced by the Deputy Premier at the Estimates Hearings on Thursday, 14 July 2011.
254. The procurement process to identify a preferred developer is shortly to advance to the second stage – a Design Competition wherein shortlisted proponents can articulate their vision for the Coorparoo Junction TOD.

Flooding Risks

255. During the January 2011 floods, the Coorparoo Junction site was not impacted. However, Holdsworth Street, to the north of the site did experience some minor flooding impacts.
256. Brisbane City Council is conducting flood mitigation investigations around Coorparoo to ensure that the precinct experiences improved flood immunity. The notion of flood immunity measures has also been incorporated into the intent of the Eastern Corridor Neighbourhood Plan, which sets out detailed planning and development outcomes for projects within the Coorparoo precinct, including the Coorparoo Junction site.
257. Prior to commencing the detailed planning that led to the adoption of the Eastern Corridor Neighbourhood Plan as an amendment to the Brisbane City Council planning scheme (CityPlan 2000), the Department worked collaboratively on the Eastern Corridor Renewal Project. This project included an assessment of all potential impacts, including flooding, on each of the potential TOD precincts, including Coorparoo Junction (Appendix 28).
258. Brisbane City Council has indicated that it is committed to improving the flood immunity of Holdsworth Street. Further, as part of the development of a TOD at Coorparoo Junction, the preferred developer will be required to ensure a high standard of flood immunity for the TOD and any busway station works.
259. Growth Management Queensland is confident that the future development of the Coorparoo Junction TOD will not result in any adverse flooding impacts on the site nor within the broader Coorparoo precinct. The preferred developer will

be required to ensure that the site is flood immune and Brisbane City Council are working hard to ensure that the broader Coorparoo precinct experiences an improvement in flood immunity.

In relation to paragraph 8 of the Requirement - the role of DLGP in determining Urban Development Areas, particularly:

- (a) **The consideration, if any, given to flood risk when deciding to declare an area as an Urban Development Area. Provide specific examples of a UDA site that flooded in the 2011 floods, and a UDA site that did not flood in the 2011 floods, by reference to briefing notes provided to the Planning Minister**

Process for Determining a UDA

260. Prior to the establishment of the Urban Land Development Authority (ULDA) in November 2007, the State Government, through the Office of Urban Management (which no longer exists but the functions of which now reside in the Department of Local Government and Planning) identified, evaluated and recommended potential Urban Development Areas (UDAs). This was done as part of the Queensland Housing Affordability Strategy, and this approach applied for the initial suite of UDAs at Bowen Hills and Northshore Hamilton.
261. Once a UDA is declared, planning instruments and plans, policies or codes made under the Sustainable Planning Act or another Act no longer apply to the area. Instead, new development is assessed by the ULDA against an Interim Land Use Plan (ILUP) which expires 12 months after it commences. The ILUP is in force until a development scheme is adopted for the UDA. State interests are addressed in both the ILUP and development scheme.
262. In October 2009, Minister Hinchliffe, the then Minister for Infrastructure and Planning, wrote to all of his Ministerial colleagues to advise them that he had asked the ULDA and the Department of Infrastructure and Planning to commence the necessary consultation with State agencies, Local Governments and local communities to enable Cabinet to support the declaration of new sites as UDAs in stages across three proposed new program areas of regional housing diversity, resource towns housing affordability and South East Queensland strategic sites (Appendix 29).
263. Since then the ULDA has taken the lead role in identifying and evaluating potential UDAs and recommending suitable UDAs for declaration.
264. Regardless of whether the Office of Urban Management or the ULDA played the leading role in determining a UDA, the process is broadly the same. The initial assessment of whether a potential UDA is suitable for declaration considers the best available information across a broad range of matters. In relation to flood this is usually the information provided in the local government planning scheme including flood overlay maps. The initial

assessment also includes discussions with the relevant local government and other key stakeholders such as infrastructure provider agencies.

265. As part of this process the ULDA normally prepares a discussion paper setting out the key characteristics and issues for a proposed UDA. This paper provides the basis for discussion at a whole-of-Government meeting convened by DLGP. The ULDA is invited to present to and both ask and respond to questions at this meeting. A sample of the discussion papers, maps and associated correspondence prepared for the proposed Blackwater and Moranbah UDAs is provided at Appendix 30.
266. Following this initial meeting, the ULDA works closely with DLGP in determining suitable UDA boundaries, developing Government objectives to guide the planning and development of each UDA and preparing a draft ILUP. The ULDA then seeks comments on these proposals from all relevant State agencies, including DLGP.
267. The Department of Community Safety as lead agency for SPP 1/03 Mitigating the Adverse Impacts of Flood, Bushfire and Landslide generally provides comment on the need to ensure the State interest in flooding issues is addressed in the ILUP and development scheme for the particular UDA.
268. DLGP works with the ULDA to ensure comments are appropriately addressed prior to preparing the Ministerial briefing note recommending declaration of the UDA and approval of the Government objectives and ILUP.
269. More detailed information on this process is provided below for the Caloundra South UDA and the Northshore Hamilton UDA as the examples of UDA sites that respectively flooded and did not flood in the 2011 floods as requested in the Requirement to Provide a Statement. (Note: apart from some minor creek flooding the only UDAs significantly affected by flooding in 2011 were Bowen Hills where some low lying areas adjacent to Breakfast Creek were flooded, and the low lying areas of Caloundra South – see the response to Question on Notice No 25 asked on 16 February 2011 at Appendix 31).
270. Although not specifically requested, DLGP thinks the Commission should also be advised that, where flooding has been identified as a potentially significant issue, the ULDA undertakes further flood studies following declaration of a UDA as part of the process of preparing the development scheme for the UDA. This was done for the Caloundra South UDA for example.
271. Also, subsequent to the declaration of the UDA, DLGP is responsible, on behalf of the Minister, for considering and making recommendations on submissions from affected landowners in relation to the Submitted development scheme. The Submitted development scheme is prepared by the ULDA to include amendments arising from its assessment of submissions received during the public notice period for the Proposed development scheme.

272. These steps provide further opportunities for interested parties, including local governments and State agencies, to raise issues about matters including flooding if desired.

Caloundra South UDA

273. The Caloundra South UDA was declared on 22 October 2010 and covers 2,310 hectares. It is located south of the existing Caloundra urban area, the Caloundra Aerodrome and the Sunshine Coast Regional Business and Industry Park.
274. The South East Queensland Regional Plan 2009-2031 (Regional Plan) identifies Caloundra South as a Regional Development Area to be developed as a compact community supported by public transport, housing choice and affordability, employment opportunities, facilities and services.
275. Prior to the declaration of Caloundra South as a UDA, the Sunshine Coast Regional Council (SCRC) had undertaken extensive planning work in collaboration with the landowner and key State agencies, culminating in the preparation of a draft Caloundra South Structure Plan. SCRC had also undertaken public consultation on the draft Structure Plan prior to declaration of the UDA.
276. As a result of this work, flooding issues had already been extensively investigated and addressed prior to declaration of the Caloundra South UDA.
277. It is also worth mentioning that following declaration the ULDA commissioned an independent review of prior flood studies to provide a firm basis for the preparation of the development scheme for Caloundra South. The Caloundra South Review of Flood Risk Management Strategy and Stormwater Quality Management report prepared by Cardno MBK (March 2011) (refer Appendix 32) focused on the following documents relating to the Caloundra South UDA including the report previously prepared for the Sunshine Coast Regional Council:
- BMT WBM (2010), Caloundra Downs Development: Flood Risk Management Strategy, November;
 - BMT WBM (2010), Caloundra Downs Stormwater Quality Management Master Planning Advice, November; and
 - Sinclair Knight Merz (2010). Caloundra South Flood Study, Version 1, April.
278. The independent review concluded that the proposed development footprint “can be achieved without producing unacceptable flood level impacts”. Importantly the review concluded that there was no dispute in relation to the detailed hydraulic modelling of the Caloundra South Area undertaken by Sinclair Knight Merz on behalf of SCRC. The review identified the need for further detailed flood modelling to resolve specific issues.

279. This additional detailed modelling will be undertaken as part of the development assessment process in accordance with draft ULDA Guideline No 15: Protection from Flood and Storm Tide Inundation.

Northshore Hamilton UDA

280. The Northshore Hamilton UDA was one of the initial tranche of UDAs identified by the Office of Urban Management, and was declared on 27 March 2008. The Northshore Hamilton UDA was not substantially affected by the 2011 floods.
281. The Office of Urban Management consulted State agencies, the Port of Brisbane Corporation, the Brisbane City Council and other major government stakeholders prior to recommending declaration of the Northshore Hamilton UDA.
282. Brisbane City Council mapping showed that the proposed UDA site was largely unaffected by flooding, and flooding was not identified as a major issue. During the consultation with State agencies the then Department of Infrastructure advised that the ILUP and development scheme would need to address State interests which specifically included SPP 1/03 Mitigating the Adverse Impacts of Flood, Bushfire and Landslide.
283. Flooding was addressed in both the ILUP and the development scheme which states (at page 12) that “Development is to incorporate appropriate safety features in line with current standards and best practice guidance including fire safety, emergency vehicle access and flood immunity” with a footnoted advice to “Refer to State Planning Policy 1/03, section A4.2 and the State Planning Policy 1/03 Guideline, Appendix 5, Table A. The Defined Flood Event (DFE) is the 1% Annual Exceedance Probability (AEP) Flood.”

In relation to paragraph 9 of the Requirement - The following general points pertaining to your position as Government Planner:

(a) A description or definition of a development entitlement

284. Development commitment for the purposes of SPP 1/03 is defined in Part 9 of the SPP as is follows:
- development with a valid preliminary approval;
 - a material change of use that is code assessable or otherwise consistent with the requirements of the relevant planning scheme;
 - a reconfiguration of a lot and/or work that is consistent with the requirements (including any applicable codes) of the relevant planning scheme; or
 - development consistent with a designation for community infrastructure.

[Note that a designation in a forward planning document such as a strategic plan or development control plan under a transitional planning scheme is not a development commitment for the purposes of this SPP. Also the SPP does not apply to development assessable only against the Standard Building Regulation].

(b) Your opinion on whether a mandatory provision in the QPP's affecting a new planning scheme resulting in a change in land use designation or zoning, would result in landowners being able to make claims for compensation pursuant to Part 3 of the SPA.

285. I do not consider I have the proper expertise to make a comment or provide an opinion on this matter.

(c) A detailed explanation of whose responsibility it is to oversee the planning system in Queensland, with particular focus on how flood risk is assessed and dealt with

286. In response I refer to paragraphs 16-22 above with respect to risk, and my previous response at 2(a) and (b) concerning the process applied in planning scheme preparation. The State's interest in flooding and natural hazard management is expressed in SPP1/03 and through it this department, and the department of Community Services influences the form of planning schemes and their attention to flood risk exposure. This department is also responsible for the preparation of Regional Plans.

287. In that context, this department is responsible for overseeing the process.

288. I draw the commission's attention to my comments in my previous response at 2(a) and (b) where I advise that local government has the carriage of investigation and research. The need and practice for both levels of government to work together on such matters, and on a regional basis is acknowledged, in my experience, by all parties.

(d) Any referral triggers for the assessment of flood risk in the Integrated Development Assessment System (IDAS)

289. Historically, there was a requirement in section 8.2 of the repealed P&E Act for an applicant to, in accordance with the regulations, request the chief executive of DLGP to tell the applicant if an environmental impact statement was necessary and, if it was necessary, its terms of reference. Under the regulations, section 8.2 of the P&E Act applied to a development proposal including land below the flood line adopted by the local government, if development involved filling an area of more than 5 000 m² (item 1 of schedule 2 of the repealed Local Government (Planning and Environment) Regulation 1991 (QLD)).

290. With the introduction of the IPA, this requirement was continued as a trigger for referral coordination under the transitional provisions of the IPA (section 6.1.35C). By Act number 64 of 2003, the trigger for referral coordination was incorporated into section 3.3.5 of chapter 3 (IDAS) of the IPA.
291. Referral coordination required that certain development applications were to be forwarded to DLGP by the applicant, which then coordinated the making of a single information request. Once the information request was provided to the applicant, the referral coordination process was complete and DLGP had no further involvement in the assessment or conditioning of the development application (unless it was triggered as a referral agency under a referral trigger in the Integrated Planning Regulation 1998).
292. By Act number 11 of 2006, the requirement for referral coordination was removed from the IPA. In its place, those development applications which had required referral coordination and which were required to be publically notified were made subject to an extended period of public notification (section 6.7.1A of the IPA).
293. The extended period of public notification for this class of development application was carried over into the SPA, section 298(1)(a)(ii). The specific requirement relating to the extended notification for a development application is located at item 'a', Schedule 17 of the SPR.
294. No State agency is directly involved in the assessment of any development application merely because it is subject to an extended period of public notification.
295. Since the introduction of the Integrated Planning Act 1997 (QLD) (IPA) and the IDAS, State agencies have increased their involvement in the assessment of development applications through the referrals process. As more legislation has been rolled into the IDAS process and with the emergence of new State interests, the number of referral triggers has progressively increased. There are currently 104 referral triggers.
296. Under the IDAS, referral triggers are the mechanism by which those development applications which must be forwarded to entities other than the assessment manager for assessment are identified. All referral triggers are contained in Schedule 7 of the Sustainable Planning Regulation 2009 (SPR).
297. A referral agency may only assess and condition a development application within the limits of their jurisdiction, as identified in Schedule 7 of the SPR. Section 282 of the SPA provides the matters that a referral agency must assess a development application against and the matters that it must have regard to.
298. Any conditions imposed by a referral agency must be reasonable and relevant, as required by section 345 of the SPA. Furthermore, common law rules

requiring conditions to be final and certain apply to conditions imposed by referral agencies.

299. A referral trigger is not the most efficient mechanism available to manage the flood risk associated with proposed development. The risks associated with flooding are linked to the land on which the development is proposed to be located. At the development assessment stage of the planning process, there are limited options, beyond directing a refusal of the proposed development, available to a referral agency that would be effective to mitigate against the flood risk where the development site is susceptible to flooding and the proposal is incompatible with this constraint. Those requirements that a referral agency could impose on a development application to reduce the risk of harm or damage as a result of flooding are equally available to a local government administering a planning scheme.
300. There is currently no referral trigger in schedule 7 of the SPR requiring the referral of development applications for assessment of flood risk because the subject site includes flood prone land.
301. The current approach of articulating the State interest in relation to flooding, through SPP 1/03, front loads the issues associated with flood risk into local government's planning schemes by identifying those areas below a defined flood event level and the application of planning controls within those areas. This approach provides potential applicants with clear guidance about the criteria applicable to development on flood prone land, which would not necessarily be so readily available through a referral trigger. The reflection of SPP 1/03 in the planning scheme, provides applicant's with the opportunity to fully appreciate and address requirements relevant to managing flood risk (such as habitable floor levels, location of access routes and positioning of plant) during the formulation of development proposals. In some circumstances, it may even result in the reconsideration of inappropriate forms of development.
302. Where SPP 1/03 has not been appropriately reflected in the planning scheme, the local government is required to assess the development application against the SPP.
303. The growth in the number of referral triggers, with the increasing administrative burden, perceived delays and associated costs has resulted in local government, industry and the community expressing concern about the referral regime. In response, and as part of both the ongoing reform of planning processes and the Queensland Government's response to the Growth Summit, the Queensland Government has committed to reducing the number of referral triggers. Implicit to this commitment is a reduction in the number of development applications required to be referred to referral agencies as part of the IDAS process.
304. The DLGP's Referral Trigger Review (RTR) project has been established to address the identified need for reform of current referral processes by reviewing existing referral triggers with a view to reducing both the number of referral

triggers and the number of development applications required to be referred. In order to achieve these outcomes, it is likely that instances where matters of State interest may be more appropriately expressed via a mechanism other than a referral trigger, such as a State Planning Instrument (SPI) will be identified.

305. A common criticism of past use of referral triggers stems from the fact that a referral trigger relates to State interests which proponents may not have fully appreciated and addressed when formulating their development proposal. Retro-fitting an interest into a development proposal during the development approval stage has the potential to incur additional costs and result in delays. The replacement of referral triggers with SPIs (such as State Planning Policies) 'front-loads' State interests into the planning framework and has the capacity to address aspects of this criticism by making information available about State agencies' requirements earlier in the development process and allowing applicants to design their proposals in this context rather than trying to change the proposal at the last moment of assessment.
306. Certain development applications located in coastal management districts are required to be referred to the Department of Environment and Resource Management (DERM) for coastal management issues under the Coastal Protection and Management Act 1995 (QLD) (CPMA). Coastal management issues include a consideration of the flood risk posed to the development as a result of erosion and storm tide inundation.
307. Currently within Schedule 7 of the SPR there are four referral triggers for development within coastal management districts. Where a development application is captured by one of these referral triggers, the relevant State agency is DERM, with a referral jurisdiction for coastal management under the CPMA, excluding amenity or aesthetic significance or value. This referral jurisdiction extends to a consideration of the flood risk posed to the development as a result of erosion and storm tide inundation.

1 Section 313(2)(d) of the SPA – for code assessment; section 314(2)(d) of the SPA – for impact assessment.

2 Key Initiative 11 (K11) of Shaping Tomorrow's Queensland: A response to the Queensland Growth Management Summit is 'Streamline State planning arrangements to increase certainty and improve housing affordability and increase land supply'

(e) The use and appropriateness of a Temporary Local Planning Instrument (TLPI) to permit buildings on flood risk land

308. Section 105 of the SPA gives local governments the power to make a temporary local planning instrument (TLPI) for all or part of a planning scheme area, in certain circumstances. Before a TLPI can be made under section 105 of SPA, the Planning Minister must be satisfied that:

- there is a significant risk of serious environmental harm or serious adverse cultural, economic or social conditions happening in the planning scheme area
 - the risk would increase if the process in the statutory guideline for amending a planning scheme was used to amend the planning scheme due to the delay involved
 - State interests would not be adversely affected by the proposed TLPI
 - the proposed TLPI appropriately reflects the standard planning scheme provisions (SPSP).
309. As a result of the January 2011 flood events which effected many parts of Queensland, DLGP have been working closely with local governments and the Queensland Reconstruction Authority to implement efficient and effective planning instruments to help resolve development and rebuilding issues.
310. DLGP has worked collaboratively with the Brisbane City Council (BCC) to consider flood issues for new and existing development, post the January floods. BCC adopted the first of the flooding TLPI's, in order to implement an interim standard for flood affected areas, along with changes to the current planning provisions to facilitate rebuilding and recovery efforts in response to flood affected land.
311. The BCC TLPI met the TLPI test as:
- the flooding events in Brisbane in January 2011 affected 12,000 homes and 2,500 commercial properties and that therefore relieving of affecting a number of the existing planning provisions will assist in immediate rebuilding and redevelopment;
 - in the event that flood affected properties are unable to rebuild for an extended period due to heavy planning restrictions, there will be serious adverse cultural, social and economic impacts on the community who will be unable to return to their homes; and
 - the interim response flood level (IRFL), implemented through the TLPI will serve to provide an interim response by mitigating future flooding and environmental impacts caused by future natural disasters, for the duration of the TLPI.
312. The BCC IRFL:
- BCC has an interim response flood level (IRFL), implemented through the TLPI will serve to provide an interim response by mitigating future flooding and environmental impacts caused by future natural disasters, for the duration of the TLPI.
 - the interim residential flood level (IRFL) is the surface of floodwater in one or both of the following flood events, whichever is the highest at any point:
 - Brisbane River – January 2011 event
 - The Defined Flood Level (DFL) based on a Brisbane River Flood Event using a flood height profile of 3.7m AHD at the City Gauge

- creek/waterway flooding is all land affected by a 100 year (Average Recurrence Interval) flood event.
- BCC still requires residential dwellings (specifically BCA class 1, 2, 3 and 4) to be constructed with a freeboard of 500mm above the DFL in accordance with BCC's Subdivision and Development Guidelines and/or House Code.

In my view the IRFL adopted under BCC's TLPI more than adequately reflects the intent of SPP1/03.

313. Ipswich City Council (ICC) also implemented a TLPI in response to flood events and affected land within their local government area. ICC's TLPI focuses on regulating new development and encouraging the transition of severely flood affected mixed use residential areas to low impact non residential uses, through the implementation of reduced levels of assessment for certain uses.
- the ICC TLPI meet the TLPI test as:
 - there is a significant risk in serious environmental harm and serious adverse cultural, economic and social conditions occurring in the Ipswich local government area if the additional provisions in the TLPI are not implemented to assist in rebuilding in flood affected areas.
 - the adopted flood regulation line, implemented through the TLPI, will serve to provide an interim response by mitigating future flooding and environmental impacts caused by future natural disasters, for the duration of the TLPI.
 - if the Minister were to require a planning scheme amendment instead of a TLPI, the changes proposed by the TLPI would not be implemented for at least 3-6 months. This would increase the risk of adverse cultural, economic and social conditions occurring in the planning scheme areas as it would delay necessary rebuilding and development.
314. The Ipswich Interim Flood Level:
- Replace the Flooding and Urban Stormwater Flow Path Areas Overlay Map (OV5) to incorporate a revised flood regulation line based on the highest known flood level from the 1 in 100 flood line, 2011 flood and 1974 flood.
 - The respective trigger is an Overlay in Council's Planning Scheme, "TLPI1 - Flooding and Urban Stormwater Flow Path Areas" which replaces Overlay Map OV5. The TLPI Overlay calls up Council's Development Constraints Overlay Code which contains provisions relating to minimum heights for residential buildings.
 - In areas affected by the Adopted Flood Regulation Line, the Code requires floor levels of any habitable rooms of a proposed residential building to be a minimum 500 mm above the adopted flood regulation line. Council can give discretion to this where adverse visual amenity and streetscape impacts are likely.

- In Urban Stormwater Flow Path Areas, the Code requires "Adequate stormwater drainage infrastructure and suitable overland flow paths are provided to carry the 1 in 100 Average Recurrence Interval (ARI) stormwater flow through the property while providing a freeboard of 500mm on the floors of all habitable areas and minimising damage owing to scouring from excessive flow velocities."
- "Adopted Flood Regulation Line" means the flood line as depicted on the Flooding and Urban Stormwater Flow Path Areas Overlay Map (OV5) dated March 2011. The Adopted Flood Regulation Line is the greater of the Q100, 1974 level and the 2011 level.

In my view the Ipswich Interim Flood Level adopted under ICC's TLPI more than adequately reflects the intent of SPP1/03.

315. It was resolved that preparing a TLPI for both of the above flood affected local government areas was the most effective and efficient way of providing an interim response and appropriate provisions to assist communities in dire need.
316. All proposed TLPI's are assessed individually against the requirements of section 105 of SPA, and must have strong reasoning as to how it meets these requirements.
317. TLPI's are supported and adopted sparingly as they can create additional layers to a planning scheme and make it harder for the general public to use and understand.

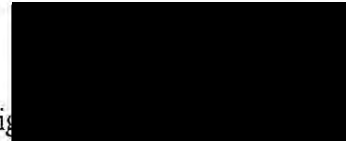
Building matters and TLPIs

318. In April 2011, BCQ provided feedback on the TLPIs that are now in effect in the Brisbane City Council (BCC) and Ipswich City Council (ICC) areas. As well as establishing an Interim Residential Flood Level (IRFL), both TLPIs include requirements for building work within the area designated by the TLPI, such as the use of flood resistant building materials below the
319. Prior to the implementation of the BCC and ICC TLPIs the draft national Standard for buildings in a flood hazard area was still in early development by the ABCB. BCQ was a member of the ABCB working group for the draft Standard. The proposed introduction date of the draft Standard is May 2013 and the early adoption of the draft Standard in Queensland as a mandatory part to the QDC is proposed for late 2011.
320. BCQ worked with both the BCC and ICC to ensure the timely implementation of the TLPIs and to help address their concerns regarding rebuilding in flood affected areas prior to the introduction of the draft Standard.
321. The building industry has raised ongoing concerns about building matters being referenced in TLPIs and other local planning instruments where they are in


conflict with the building assessment provisions (BAPs) under the BA. BCQ is proposing to clarify the interaction of the SPA and the BA to make it clear that the BAPs will prevail in the event of any inconsistency with local planning instruments.

I make this solemn declaration conscientiously believing the same to be true, and by virtue of the provisions of the *Oaths Act 1867*.

Sig


Gary Stuart White

Taken and declared before me, at Brisbane this 02 day of September 2011.


.....
~~Solicitor/Barrister/Justice of the~~
~~Peace/Commissioner for Declarations~~

DOCUMENTS TO BE TENDERED – GARY WHITE

Document	Doc ID
Statement of GARY WHITE dated 2 September 2011	1718470
VOLUME I	
Appendix 1 – Gary White, CV (2 September 2011 update)	1718473
Appendix 2 – Planning Submissions and Associated Questions (August 2011)	1718473
Appendix 3 – QPLAN, legislative and policy framework & Mitigating Hazards (DRAFT Wide Bay Burnett Regional Plan)	1718473
Appendix 4 – Letters from Brannock & Associates	1718473
Appendix 5 – Letter from DLGPSR to Mirvac re referral coordination: request for comments	1718473
Appendix 6 – Facsimiles from DLGPSR to Mirvac re referral coordination: request for information	1718473
Appendix 7 – Decision Notice (19 September 2011)	1718473
Appendix 8 – Decision Notice (9 October 2011)	1718473
Appendix 9 – Planning Scheme: zones overlay schedule & Module B: drafting instructions extract	1718473
VOLUME II	1718473
Appendix 10 – State Planning Policy 1/03 & State Planning Guideline 1/03	1718473
Appendix 11 – Guidelines about Environmental Assessment and Public Consultation Procedures for Designating Land for Community Infrastructure (December 2006)	1718473
Appendix 12 – BMF Meeting Papers (13 November 2009)	1718473
Appendix 13 – BMF Meeting Papers (1 July 2010)	1718473
Appendix 14 – ABCB Report: Construction of Buildings in Flood Hazard Areas	1718473
Appendix 15 – Building newsflash number 461	1718473
Appendix 16 – Building and Plumbing newsflash number 463	1718473
Appendix 17 – Building and Plumbing newsflash number 472	1718473
Appendix 18 – Building newsflash number 474	1718473
Appendix 19 – Plumbing Industry Council Report: reflux valves to prevent sewerage surcharge	1718473
Appendix 20 – Agenda Item 5; Plumbing Legislation and Standards Branch update	1718473
VOLUME III	1718473

DOCUMENTS TO BE TENDERED – GARY WHITE

Document		Doc ID
	Appendix 21 – Guidance on sewerage surcharge for flood affected properties	1718473
	Appendix 22 – Chapter 4 Brisbane City Plan: Milton Station Neighbourhood Plan	1718473
	Appendix 23 – Yeats Consulting Engineers Report: The Milton Stormwater Management Plan	1718473
	Appendix 24 – Brisbane City Council Floodwise Property Report	1718473
	Appendix 25 – Gilbert and Sutherland Report (22 July 2011)	1718473
	Appendix 26 – Peer Review (BMT WBM Pty Ltd)	1718473
	Appendix 27 – Bornhorst and Ward Report (22 July 2011)	1718473
	Appendix 28 – Easter Corridor BCC Strategic Analysis Report	1718473
	Appendix 29 – Signed final letters (per Stirling Hinchliffe MP)	1718473
	Appendix 30 – State Agency Review of Proposed New UDAs – Blackwater & Moranbah	1718473
	Appendix 31 – Question on Notice (Mr Springborg; 16 February 2011)	1718473
	Appendix 32 – Coloundra South Review of Flood Risk Management Strategy and Stormwater Quality Mangemanet	1718473

Note

The following attachments were referred to by the witness while giving evidence at the Commission's hearing on 19 September 2011.

<Local government area> Planning scheme

(Front cover)

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Citation and commencement

This planning scheme may be cited as <name of planning scheme>.

A notice was published in the Government Gazette No. <#> on <day> <month>, <year> for the planning scheme for the <city/regional/shire> of <local government name>.

The commencement date for the planning scheme was <day> <month>, <year>.

Amendments to the planning scheme are included at Appendix 2.

<When used insert>

Community statement

<insert community statement>

<When used insert>

Strategic vision

<insert strategic vision>

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Part 1 About the planning scheme

1.1 Introduction

- (1) The <insert name of planning scheme> (planning scheme) has been prepared in accordance with the *Sustainable Planning Act 2009* (the Act) as a framework for managing development in a way that advances the purpose of the Act.
- (2) In seeking to achieve this purpose, the planning scheme sets out <insert local government name> intention for the future development in the planning scheme area, over the next <insert the horizon of planning scheme in years>.
- (3) While the planning scheme has been prepared with a <insert the horizon of planning scheme in years> horizon, it will be reviewed periodically in accordance with the Act to ensure that it responds appropriately to the changes of the community at a local, regional and state level.
- (4) The planning scheme applies to the planning scheme area of <insert local government name> including all premises, roads, internal waterways <and: include if relevant local government tidal areas>.

Editor's note—State legislation may state that the planning scheme does not apply to certain areas, e.g. Strategic port land under the *Transport Infrastructure Act 1994*.

Map 1—Local government planning scheme area

<insert map>

Map 2—Local government context

<insert map>

1.2 Planning scheme elements

The planning scheme comprises the following elements:

- (a) strategic framework;
- (b) priority infrastructure plan;
- (c) the following zones:
 - (i) <insert names of zones>
 - (A) <if included insert names of zone precincts>.
- (d) <insert “the following local plans:” or “there are no local plans”>
 - (i) <if included insert name/s of local plans>
 - (A) <if included insert names of local plan precincts>.
- (e) <insert “the following overlays:” or “there are no overlays”>
 - (i) <if included insert name/s of overlays>
- (f) <insert “the following structure plans for declared master planned areas:” or “there are no structure plans for declared master planned areas”>
 - (i) <if included insert name/s of structure plans for any declared master planned areas>
- (g) <insert “the following other master planned areas:” or “there are no other master planned areas”>
 - (i) <if included insert name/s of other master planned areas>
- (h) <insert “the following planning scheme policies:” or “there are no planning scheme policies”>
 - (i) <if included insert name/s of planning scheme policies>

1.3 Definitions

- (1) The dictionary in Schedule 1 defines particular terms used in this instrument.
- (2) Terms not defined in Schedule 1 have the meaning given in the Act.
- (3) Terms not defined in the Act or in Schedule 1 have their common meaning.

1.4 Categories of development

- (1) The planning scheme states the category of development for all development in the planning scheme area.
- (2) In accordance with the Act, the categories of development are:
 - (a) exempt development
Editor's note—A development permit is not required for exempt development.
 - (b) self-assessable development
Editor's note—A development permit is not required for self-assessable development.
 - (c) development requiring compliance assessment
Editor's note—A compliance permit is required for development requiring compliance assessment.
 - (d) assessable development requiring code or impact assessment
Editor's note—A development permit is required for assessable development.
 - (e) prohibited development.
Editor's note—A development application or a request for compliance assessment cannot be made for prohibited development.
- (3) For the purposes of the planning scheme the categories of development are called levels of assessment.

1.5 Compliance with the planning scheme

- (1) The following rules apply in determining compliance with a code/s for self-assessable development:
 - (a) development must comply with the identified acceptable outcomes of the applicable code/s;
 - (b) where development does not comply with the identified acceptable outcomes of the applicable code/s the development becomes assessable development.
- (2) The following rules apply in determining compliance with a code/s for development requiring compliance assessment:
 - (a) development must comply with the applicable compliance code/s;
 - (b) development complies with the compliance code/s if it complies with the compliance outcomes.
- (3) The following rules apply in determining compliance with a code/s for code and impact assessable development:
 - (a) development complies with the code if it complies with the purpose of the code;
 - (b) development which complies with the code overall outcomes complies with the purpose of the code;
 - (c) development which complies with the performance outcomes complies with the code overall outcomes and the purpose of the code;
 - (d) where acceptable outcomes are identified for performance outcomes, development which complies with the acceptable outcomes complies with the performance outcomes, code overall outcomes and the purpose of the code.
- (4) Where development requiring impact assessment does not comply with the applicable code/s, development complies with the planning scheme if it is consistent with the strategic framework.
- (5) Where there is conflict between provisions within the planning scheme, the following rules apply:
 - (a) the strategic framework prevails over all other elements to the extent of the inconsistency;
 - (b) overlays prevail over all other elements (other than the strategic framework) to the extent of the inconsistency;
 - (c) zones prevail over local plans and other codes in Part 9 to the extent of the inconsistency except where it is identified in the local plan code that local plan provisions prevail over specific zone provisions;
 - (d) local plans prevail over other codes in Part 9 to the extent of the inconsistency.

- (6) Despite subsection 1.5 (5) above, a planning scheme may state in the purpose of a code that certain provisions may vary the rules in subsection 1.5 (5).

1.6 Building work regulated under a planning scheme

- (1) Section 86 of the Act provides that a planning scheme must not include provisions about building work to the extent the building work is regulated under the building assessment provisions unless permitted under the *Building Act 1975*.
- (2) The building assessment provisions are listed in section 30 of the *Building Act 1975*.

Editor's note—The building assessment provisions are stated in section 30 of the *Building Act 1975* and are a code for integrated development assessment system for the carrying out of building assessment work or self-assessable work (see also section 31 of the *Building Act 1975*).

- (3) The following building assessment provisions have been included in this planning scheme in accordance with sections 32 and 33 of the *Building Act 1975*:

- <insert details>

Editor's note—The *Building Act 1975* permits planning schemes to:

- designate, for the Building Code of Australia (BCA) as amended from time to time or the Queensland Development Code (QDC) as amended from time to time, matters prescribed under a regulation under the *Building Act 1975* (section 32);
- deal with an aspect of, or matter related or incidental to building work prescribed under a regulation under section 32 of the *Building Act 1975*;
- specify alternative planning scheme provisions under section 33 of the *Building Act 1975*.

1.7 Waterways and reclaimed land

- (1) Where a waterway or reclaimed land in the planning scheme area is not covered by a zone the following applies:
- (a) if adjoined on both sides by land in the same zone—the waterway or reclaimed land is in the same zone as the adjoining land; or
 - (b) if adjoined on one side by land in a zone and adjoined on the other side by land in another zone—the waterway or reclaimed land is in the same zone as the adjoining land when measured from a point equidistant from the adjoining boundaries; or
 - (c) if the waterway or reclaimed land is adjoined on one side only by land in a zone—the entire waterway or reclaimed land is in the same zone as the adjoining land.

<where relevant insert>

1.8 Foreshores

- (1) The planning scheme area includes all land within the basic territorial unit of the local government area. However, the area may also include additional territorial units such as foreshore areas and bathing reserves.
- (2) Where a foreshore area or bathing reserve (which is included in an additional territorial unit of the local government area under the *Local Government Act 2009*) is not shown as being included in a zone the following applies:
- (a) where included wholly or partly in the Open space zone, the foreshore or bathing reserve is included in the Open space zone; or
 - (b) where included wholly or partly in a zone other than the Open space zone, the foreshore or bathing reserve is included in the Environmental management and conservation zone; or
 - (c) where not included in a zone, the foreshore or bathing reserve is included in the Environmental management and conservation zone.

<where used insert>

1.9 Local government administrative matters

<insert details>

Part 2 State planning instruments

2.1 Regional plan

<insert one of the following>

The Minister has identified that the <insert name of regional plan> as it applies in the planning scheme area is appropriately reflected in the planning scheme.

or

The Minister has identified that the following parts of the <insert name of regional plan> as it applies in the planning scheme area are appropriately reflected in the planning scheme in the following way:

(a) <list the relevant aspects reflected>

or

There was no regional plan relevant to the planning scheme area on commencement of the planning scheme.

2.2 State planning policies

<insert one of the following>

The Minister has identified that the following state planning policies are appropriately reflected in the planning scheme:

(a) <insert relevant state planning policies>

or

The Minister has identified that the following parts of the listed state planning policies are appropriately reflected in the planning scheme:

(a) <list the relevant state planning policies and aspects reflected>

2.3 Standard planning scheme provisions

The Minister has identified that the Queensland Planning Provisions version <insert version number> dated <insert version date> are appropriately reflected in the planning scheme.

Part 3 Strategic framework

3.1 Preliminary

- (1) The strategic framework sets the policy direction for the planning scheme and forms the basis for ensuring appropriate development occurs within the planning scheme area for the life of the planning scheme.
- (2) Mapping for the strategic framework is included in Schedule 2—Mapping.
- (3) The strategic framework is structured in the following way:
 - (a) There are <insert number of themes> which include:
 - (i) <insert name of each theme>;
 - (b) the strategic outcome/s sought for development in the planning scheme area for each theme;
 - (c) the element/s that refine and further describe the strategic outcome/s;
 - (d) the specific outcomes sought for each or a number of elements;
 - (e) the land use strategies for achieving these outcomes.
- (4) Although each strategic outcome theme has its own section, the strategic framework is read in its entirety as the policy direction for the planning scheme.

<insert the following if relevant>

- (5) The strategic framework components for the <insert name of declared master planned area> are also strategic outcomes for the planning scheme.

3.2 <insert theme name>

3.2.1 Strategic outcomes

<insert local government strategic outcomes>

3.2.2 Elements

<insert local government elements of the strategic outcomes>

3.2.3 Specific outcomes

<insert local government specific outcomes for the elements>

3.2.4 Land use strategies

<insert local government land use strategies that achieve the specific outcomes>

Part 4 Priority infrastructure plan

<insert details as per statutory guideline referred to in *Sustainable Planning Regulation 2009*>

Part 5 Tables of assessment

5.1 Preliminary

The tables in this part identify the level of assessment and assessment criteria for development within the planning scheme area.

5.2 Reading the tables

The tables identify the following:

- (1) development that is prohibited, exempt or requires self, compliance, code or impact assessment;
- (2) the level of assessment for development in:
 - (a) a zone and where used a precinct of a zone;
 - (b) a local plan and where used a precinct of a local plan;
 - (c) an overlay where used.
- (3) the assessment criteria for development:
 - (a) whether a zone code or specific provisions in the zone code apply (shown in the 'Assessment criteria' column);
 - (b) if there is a local plan, whether a local plan code or specific provisions in the local plan code apply (shown in the 'Assessment criteria' column);
 - (c) if there is an overlay:
 - (i) whether an overlay code applies (shown in the table in section 5.7); or
 - (ii) provisions in a zone or local plan code apply (shown in the 'Assessment criteria' column); or
 - (iii) the assessment criteria as shown on the overlay map (noted in the 'Assessment criteria' column) applies;
 - (d) any other applicable code/s (shown in the 'Assessment criteria' column).
- (4) any variation (shown as an 'if' in the 'Development' column) that applies to the development for the level of assessment.

Editor's note—Examples of a variation are gross floor area, height, numbers of people or precinct provisions.

5.3 Determining the level of assessment

The process for determining a level of assessment is:

- (1) for a MCU, establish the use by reference to the use definitions in Schedule 1; and
- (2) for all development, identify the following:
 - (a) the zone that applies to the premises, by reference to the zone map in Schedule 2;
 - (b) if a local plan applies to the premises, by reference to the local plan map in Schedule 2;
 - (c) if an overlay applies to the premises, by reference to the overlay map in Schedule 2.
- (3) determine if the development has a prescribed level of assessment, by reference to section 5.4 Table 1—Prescribed levels of assessment;
- (4) if the development is not listed in section 5.4 Table 1—Prescribed levels of assessment, determine the initial level of assessment by reference to the tables in section 5.5 Levels of assessment – Zones;
- (5) a precinct of a zone may change the level of assessment and this will be shown in the 'Development' column of the tables in section 5.5;
- (6) if a local plan applies refer to the tables in section 5.6 Levels of assessment – Local plans, to determine if the local plan changes the level of assessment for the zone;
- (7) if a precinct of a local plan changes the level of assessment this will be shown in the 'Development' column of the tables in section 5.6;
- (8) if an overlay applies refer to section 5.7 Levels of assessment – Overlays, Table <x>—Overlays which change the level of assessment, to determine if the overlay further changes the level of assessment.

5.4 Prescribed levels of assessment

For the development specified in the 'Development' column, the levels of assessment are prescribed.

Table 1—Prescribed levels of assessment

Development	Assessment criteria
Exempt	
MCU for dwelling house in a Residential zone if: Identified in Schedule 4 table 2 of the Sustainable Planning Regulation 2009	
<If used> MCU for dual occupancy in a Residential zone if: Identified in Schedule 4 table 2 of the Sustainable Planning Regulation 2009	
Self-assessment	
MCU for Community residence in a Residential zone or Residential zone category or a Rural residential zone	9.2.2 Community residence
Compliance assessment	
Reconfiguring a lot (subdividing 1 into 2) and associated operational work in a Residential or Industry zone category but not a Rural residential zone if: Compliance assessment is required under Schedule 18 of the Sustainable Planning Regulation 2009	9.2.1 Reconfiguring a lot (subdividing 1 into 2) and associated operational work

5.5 Levels of assessment – Zones

The following tables identify the levels of assessment for development in a zone.

Table <x>—<Name> Zone

Development	Assessment criteria
Exempt	
<insert details>	
Self-assessment	
<insert details>	<insert details>
Compliance assessment	
<insert details>	<insert details>
Code assessment	
<insert details>	<insert details>
Impact assessment	
Any other development not listed in this table.	

5.6 Levels of assessment – Local plans

<Insert “The following table/s identify the levels of assessment for development when a local plan changes the level of assessment from that for a zone.” or “There are no local plans in the planning scheme.”>

<If local plans are used insert the following>

Table <x>—<Name> Local plan

Development	Assessment criteria
<Name> Zone	
Exempt	
<insert details>	
Self-assessment	
<insert details>	<insert details>
Compliance assessment	
<insert details>	<insert details>
Code assessment	
<insert details>	<insert details>
Impact assessment	
Any other development not listed in this table.	
<Name> Zone	
Exempt	
<insert details>	
Self-assessment	
<insert details>	<insert details>
Compliance assessment	
<insert details>	<insert details>
Code assessment	
<insert details>	<insert details>
Impact assessment	
Any other development not listed in this table.	

5.7 Levels of assessment – Overlays

<Insert “The following tables identify where an overlay changes the level of assessment from that identified in a zone or local plan and the relevant assessment criteria.” Or “The following table identifies the relevant assessment criteria for an overlay.” Or “There are no overlays in the planning scheme.”>

<If overlays are used insert either or both of the following tables. Where overlays do not change the level of assessment delete the first table>

Table <x>—Overlays which change the level of assessment

Development	Change to level of assessment
<insert overlay name>	
<insert details>	<insert details>

Table <x>—Assessment criteria for overlays

Development	Assessment criteria
<insert overlay name>	
<insert details>	<insert details>

<If separate Reconfiguring a lot and/or Operational work table is used insert the following>

5.8 <Reconfiguring a lot and/or Operational work>

The following <table/s> identifies the levels of assessment for <reconfiguring a lot and/or operational work>.

Table <x>—<Reconfiguring a lot and/or Operational work>

Development	Assessment criteria
Exempt	
<insert details>	
Self-assessment	
<insert details>	<insert details>
Compliance assessment	
<insert details>	<insert details>
Code assessment	
<insert details>	<insert details>
Impact assessment	
Any other development not listed in this table.	

Part 6 Zones

6.1 Preliminary

- (1) Zones organise the planning scheme area in a way that facilitates the location of preferred or acceptable land uses.
- (2) Zones are mapped and included in Schedule 2—Mapping.
- (3) The levels of assessment for development in a zone are in Part 5—Tables of assessment.
- (4) Assessment criteria for zones are contained in a zone code.
- (5) A precinct may be identified for part of a zone.
- (6) Precinct provisions are contained in the zone code.
- (7) Each zone code identifies the following:
 - (a) the purpose of the code;
 - (b) the overall outcomes that achieve the purpose of the code;
 - <insert the following if relevant>
 - (c) the performance outcomes that achieve the overall outcomes and the purpose of the code;
 - (d) the acceptable outcomes that achieve the performance and overall outcomes and the purpose of the code;
 - (e) the performance and acceptable outcomes for the precinct.>
- (8) The following are the zone codes for the planning scheme:
 - (a) <insert zone name>
 - (i) <insert precinct name/s if used>

6.2 Zone codes

<insert the zone code/s using the preferred code structure in Module B Part 9>

Part 7 Local plans

<insert “There are no local plans in the planning scheme” or if local plans are used insert the following>

7.1 Preliminary

- (1) Local plans organise the planning scheme area at the local or district level and provide more detailed planning for the zones.
- (2) Local plans are mapped and included in Schedule 2—Mapping.
- (3) A precinct may be identified for part of a local plan.
- (4) The levels of assessment for development in a local plan are in Part 5—Tables of assessment.
- (5) Assessment criteria for local plans are contained in a local plan code.
- (6) Each local plan code identifies the following:
 - (a) the purpose of the local plan;
 - (b) the overall outcomes that achieve the purpose of the local plan;
 - <insert the following if relevant:
 - (c) the performance outcomes that achieve the purpose of the local plan;
 - (d) the acceptable outcomes that achieve the performance outcomes and the purpose of the local plan;
 - (e) the performance and acceptable outcomes of a precinct.>
- (7) The following are the local plan codes for the planning scheme:
 - (a) <insert names of local plans>
 - (i) <insert precinct names if used>

7.2 Local plan codes

<insert the local plan code/s using the preferred code structure in Module B Part 9>

Part 8 Overlays

<insert "There are no overlays in the planning scheme" or if overlays are used, insert the following>

8.1 Preliminary

- (1) Overlays identify spatial areas within the planning scheme that reflect distinct themes that may include all or one of the following:
 - (a) be sensitive to the effects of development;
 - (b) constrain land or development;
 - (c) be subject to valuable resources;
 - (d) present opportunities for development.
- (2) Overlays are mapped and included in Schedule 2—Mapping.
- (3) The levels of assessment for development affected by an overlay are in Part 5—Tables of assessment.
- (4) Assessment criteria for an overlay may be contained in one of the following:
 - (a) a map for an overlay;
 - (b) a code for an overlay, zone, local plan or other code in Part 9 or within precinct provisions for a zone or local plan.
- (5) The overlays for the planning scheme are:
 - (a) <insert overlay name/s>
<if overlay codes are used insert the following>
- (6) The following are the overlay codes for the planning scheme:
 - (a) <insert overlay code name/s>

<if overlay codes are used insert the overlay code/s using the preferred code structure in Module B Part 9>

8.2 Overlay codes

<insert the overlay code/s using the preferred code structure in Module B Part 9>

Part 9 Other codes

9.1 Preliminary

- (1) Other codes are codes for assessment where identified as an applicable code in Part 5—Tables of assessment.
- (2) Statewide codes are included in all Queensland planning schemes.
- (3) Local codes are specific for each local government area.
- (4) The following are the Statewide codes for the planning scheme:
 - (a) Reconfiguring a lot (subdividing 1 into 2) and associated operational work;
 - (b) Community residence.
- (5) The following are the Local codes for the planning scheme:
 - (a) <insert codes names>

9.2 Statewide codes

9.2.1 Reconfiguring a lot (subdividing 1 into 2) and associated Operational work

- (1) The purpose of the Reconfiguring a lot (subdividing 1 into 2) and associated operational work code is for assessing requests for compliance assessment for development for reconfiguring a lot that requires compliance assessment as prescribed in Part 5—Tables of assessment under Table 1—Prescribed level of assessment.

**Reconfiguring a lot (subdividing 1 into 2) and associated Operational work code
table 1—for compliance assessment**

Compliance outcomes	
Lot Design	
CO1	Each new lot complies with any relevant minimum lot size and frontage requirements under a relevant local planning instrument.
CO2	Each new lot complies with any relevant minimum siting rectangle or building envelope under a relevant local planning instrument.
CO3	<p>The development includes a rear lot only if a relevant local planning instrument provides for a rear lot.</p> <p>AND</p> <p>The number of adjoining rear lots does not exceed the maximum number of adjoining rear lots under a relevant local planning instrument.</p> <p>AND</p> <p>Only one rear lot is provided behind each full street frontage regular lot.</p> <p>AND</p> <p>No more than two rear lot access strips directly adjoin each other.</p> <p>AND</p> <p>No more than two rear lots gain access from the head of a cul-de-sac.</p>
CO4	<p>The design of proposed lots ensures that any existing buildings and structures comply with any boundary setbacks under a relevant local planning instrument.</p> <p>OR</p> <p>Where no minimum setbacks are prescribed under a relevant local planning instrument, the design of the proposed lots meets the minimum setback requirements under the <i>Queensland Development Code</i>.</p>
CO5	<p>The design of the proposed lots ensures that future buildings are able to be sited in accordance with:</p> <ul style="list-style-type: none">• the relevant boundary setbacks under a relevant local planning instrument <p>OR</p> <ul style="list-style-type: none">• where no minimum setbacks are prescribed under a relevant local planning instrument – the minimum requirements under the <i>Queensland Development Code</i>.

Compliance outcomes	
CO6	The design of the proposed lots ensures future buildings are able to be sited to avoid easements, such as easements for trunk sewer lines.
CO7	The provision of land for open space complies with any requirements under a relevant local planning instrument. OR Public open space or a contribution is provided in accordance with any requirements under a relevant local planning instrument.
Hazard Management	
CO8	No new lots are created on land subject to flooding up to and including the Defined Flood Event (DFE) as identified under a relevant local planning instrument. OR Where a Defined Flood Event (DFE) is not identified under a relevant local planning instrument, no new lots are created on land subject to flooding up to and including Annual Exceedance Probability (AEP) of 1%.
CO9	Where no bushfire hazard overlay applies to the land, no new lots are created on land which is identified as being within a Designated Bushfire Prone Area.
CO10	No new lots are created on land with a slope of 15% or greater.
Infrastructure	
CO11	For premises within a reticulated water area, each new lot is able to be connected to the reticulated water supply system. OR For premises outside a reticulated water area, each new lot is able to be provided with an alternate potable water supply source (e.g. rainwater, bore water), with a minimum storage capacity in accordance with any requirements under a relevant local planning instrument.
CO12	For premises within a declared sewer area, each new lot is able to be connected to the sewerage system. OR For premises outside a declared sewer area, each new lot is able to accommodate an on-site effluent treatment and disposal system in accordance with any requirements under a relevant local planning instrument.
CO13	Each new lot is able to be connected to an electricity supply network.
CO14	Each new lot is able to be connected to a telecommunications network.
CO15	All relevant services are located in accordance with a relevant local planning instrument. OR Where no requirements are prescribed under a relevant local planning instrument, all relevant services are located within the street up to the property boundary.
CO16	Infrastructure contributions are made in accordance with any relevant planning scheme policies.
Access	
CO17	Each new lot has lawful, safe and practical access to the existing street network via either: <ul style="list-style-type: none"> • direct road frontage; or • access strip (for rear lots); or • access easement (only where no alternative lawful, safe or practical access by way of direct road frontage or access strip to the existing street network is available).
CO18	For a proposed lot accessed via an access strip or easement, the strip has: <ul style="list-style-type: none"> • a minimum width in accordance with a relevant local planning instrument; or • if no minimum width is prescribed under a relevant local planning instrument, a minimum width of 5 metres in a Residential zone or 8 metres in an Industrial zone.
CO19	The maximum length of an access strip or easement does not exceed any maximum length prescribed under a relevant local planning instrument.

Compliance outcomes	
	<p>OR</p> <p>Where there is no maximum length prescribed under a relevant local planning instrument, the maximum length of an access strip or easement is 50 metres.</p>
CO20	The gradient of an access strip or easement does not exceed any maximum grade prescribed under a relevant local planning instrument.
CO21	<p>A driveway crossover is able to be located in accordance with any requirements under a relevant local planning instrument.</p> <p>OR</p> <p>Where there are no requirements under a relevant local planning instrument, a driveway crossover is able to be located in accordance with the relevant requirements of the <i>Queensland Development Code</i>.</p>
Stormwater	
CO22	<p>Stormwater drainage is designed so that stormwater is contained and managed to achieve a lawful point of discharge without adversely affecting neighbouring properties, or other receiving areas, both during and after construction.</p> <p>AND</p> <p>Drainage works are designed and constructed in accordance with the <i>Queensland Urban Drainage Manual</i> (QUDM).</p>
CO23	<p>The development does not result in an increase in the volume, frequency, duration and velocity of stormwater at the premises' boundaries.</p> <p>AND</p> <p>A Stormwater Quality Management Plan is prepared in accordance with the draft <i>Urban Stormwater – Queensland Best Practice Environmental Management Guidelines</i> (BPEM Guidelines).</p>
CO24	Overland flow paths are designed to cater for the water from a storm event with an Annual Exceedance Probability (AEP) of 1%.
CO25	<p>Onsite erosion and the release of sediment or sediment-laden stormwater from the site is minimised at all times.</p> <p>AND</p> <p>A Sediment and Erosion Control Plan is prepared in accordance with the draft <i>Urban Stormwater – Queensland Best Practice Environmental Management Guidelines</i> (BPEM Guidelines).</p>
Earthworks	
CO26	Filling and excavation on the premises does not exceed a maximum of one (1) metre vertical change in natural ground level at any point.
CO27	Filling or excavation do not cause ponding on the premises or adjoining land.
Streetscape	
CO28	<p>Where identified under a relevant local planning instrument as relevant to the subject site, the following are either provided along the frontage of the site, or a contribution paid in lieu of provision:</p> <ul style="list-style-type: none"> • kerb and channel; • forming and grading of walkways; • crossing over kerb and channel and footpaths; • a constructed bikeway; • a constructed footpath; • reconstruction of any damaged public infrastructure, including footpaths; • construction of the carriageway; • construction of all required alterations to public utility mains, services or installations; • drainage works; • street trees; and • street lighting.

9.2.2 Community residence

- (1) The purpose of the Community residence code is for assessing a material change of use for a community residence.

Community residence code table 1—for self-assessable development only

Acceptable outcomes	
A01	The maximum number of residents is seven.
A02	One support worker is permitted to reside on the premises at any time.
A03	The maximum number of support workers attending any daytime activity shall not exceed 7 hours over a 24 hour period.
A04	Resident and visitor parking is provided on site for a minimum of two vehicles. One vehicle space must be dedicated for parking for support services.

<insert code/s>

9.3 Local codes

<insert code/s>

Part 10 Planning partnerships

<insert the following “There are no planning partnerships in the planning scheme.”
or if there are structure plans for declared master planned areas or other plans insert the following>

10.1 Structure plans for Declared master planned areas

10.1.1 <Insert name of Declared master planned area>

Date of declaration	<insert details>
Coordinating agency	<insert details>
Participating agency	Variations to state agency assessment and referral triggers
<Insert details>	<insert details>
<Insert details>	<insert details>
Strategic framework	Theme: <insert details> Strategic outcomes: <insert details> Elements: <insert details> Specific outcomes: <insert details>
	Theme: <insert details> Strategic outcomes: <insert details> Elements: <insert details> Specific outcomes: <insert details>

10.1.2 Structure plan area code

<insert details>

10.1.3 Structure plan map

<insert map>

<where used, insert following part>

10.1.4 Other structure plan elements

<insert details>

<if there are other plans insert the following>

10.2 Other plans

The following other plans form part of the planning scheme:

(a) <insert name/s>

10.2.1 <Insert other plan details>

Schedule 1 Definitions

SC1.1 Use definitions

- (1) Use definitions have a specific meaning for the purpose of the planning scheme.
- (2) Any use not listed in the table has the meaning in the Act.
- (3) A use listed in the first column has the meaning set out beside that term in the second column.
- (4) Uses listed in the third or fourth column which are not listed in the first column have their common meaning.
- (5) The use definitions listed here are the definitions for the purpose of the planning scheme.

Use	Definition	Examples include	Does not include the following examples
<insert definitions from suite of use definitions>	<insert definitions detail>	<insert definitions detail>	<insert definitions detail>

SC1.2 Administrative definitions

- (1) Administrative definitions assist with the interpretation of the planning scheme but do not have a specific land use meaning.
- (2) A term listed in the first column has the meaning set out beside that term in the second column under the heading.
- (3) The administrative definitions listed here are the definitions for the purpose of the planning scheme.

Term	Definition
<insert definitions from suite of administrative definitions>	<insert definitions detail>

Schedule 2 Mapping

SC2.1 <Name> map

<insert mapping>

**Schedule 3 Approvals affecting the planning
scheme under section 391 of *Sustainable Planning
Act 2009***

Location (real property description)	Type of approval	Date approved	File reference
<insert details>	<insert details>	<insert details>	<insert details>

Schedule 4 Planning scheme policies

<insert "There are no planning scheme policies in the planning scheme." or insert the following>

SC4.1 <Insert Planning scheme policy name>

<Insert details>

END OF PLANNING SCHEME

Appendix 1 Index and glossary of abbreviations and acronyms

Abbreviation/ acronym	Description
MCU	material change of use as defined in the <i>Sustainable Planning Act 2009</i>
ROL	reconfiguring a lot as defined in the <i>Sustainable Planning Act 2009</i>

Appendix 2 Table of amendments

Date of adoption	Planning scheme version number	Amendment type	Summary of amendments
<insert details>	<insert details>	<insert details>	<insert details>
<insert details>	<insert details>	<insert details>	<insert details>

Module B:

Drafting instructions extract

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Part 6 Zones

(mandatory component)

Standard suite of zones

Residential zones category

Level 1 zone	Level 2 zones
<ul style="list-style-type: none">General residential	<ul style="list-style-type: none">Residential livingResidential choiceApartment residentialCharacter residentialTourist accommodation

Centre zones category

Level 1 zone	Level 2 zones
<ul style="list-style-type: none">Centre	<ul style="list-style-type: none">Principal centreMajor centreDistrict centreLocal centreNeighbourhood centreSpecialised centre

Recreation zones category

Level 1 zone	Level 2 zones
<ul style="list-style-type: none">Recreation and open space	<ul style="list-style-type: none">Sport and recreationOpen space

Industry zones category

Level 1 zone	Level 2 zones
<ul style="list-style-type: none">Industry	<ul style="list-style-type: none">Low impact industryMedium impact industryHigh impact industryNoxious and hazardous industryWaterfront marine industryHigh technology industryIndustry investigation

Other zones category

Level 1 zones
<ul style="list-style-type: none">Community purposesEmerging communitiesEnvironmental management and conservation

- Extractive industry
- Innovation
- Limited development (constrained land)
- Mixed use
- Road
- Rural
- Rural residential
- Township

Residential zones category

General residential

Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for residential activities supported by a range of community uses and small-scale services and facilities that cater for local residents.</p> <p>(2) The local government purpose is <mandatory input – local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A range of residential dwelling choices are provided including dwelling houses, multiple dwellings and special needs accommodation. • The scale and density of development is consistent with residential neighbourhoods and local housing needs. • Higher densities are located around transport corridors and centres • Development provides for a high standard of amenity, an appropriate level of privacy and well-designed private and public open space, including play and other recreational areas. • Development is designed to incorporate sustainable practices including maximising energy efficiency and water conservation. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Development is responsive to the environmental constraints of the land • Development provides a high level of amenity and is reflective of the surrounding character of the area. • Development is designed to mitigate the impact of bushfire in designated bushfire prone areas • Community facilities and infrastructure which directly support the local community are facilitated. • Supports visitors to residential communities, through appropriate short-term accommodation. • Development has access to infrastructure and services • Non-residential uses are only provided where they cater directly to community needs, where the character and residential amenity is maintained and where the vitality of existing or planned centres is not compromised. • Natural features and environmental corridors such as creeks, gullies, waterways, wetlands, habitats and vegetation are retained and enhanced through buffers that minimise the impact of existing and future land uses. Any impacts expected by new development are mitigated appropriately.

	<or insert local government outcomes for the zone>
Residential living	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for predominantly dwelling houses supported by community uses and small-scale services and facilities that cater for local residents</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A range of housing, predominantly detached dwelling houses, on a range of lot sizes is provided. • Development provides for an efficient land-use pattern that is well connected to other parts of the local government area. • Development is designed to provide safe and walkable neighbourhoods. • Development facilitates other small-scale non-residential uses that integrate work and family and complement local residential amenity. • Development maintains a high level of residential amenity having regard to traffic, noise, dust, odour, lighting and other locally specific impacts. • Development reflects and enhances the existing low density scale and character of the area. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Development is reflective and responsive to the environmental constraints of the land. • Development is supported by necessary community facilities, open space and recreational areas and appropriate infrastructure to support the needs of the local community. • Non-residential uses may be supported where such uses directly support the day to day needs of the immediate residential community, do not detract from the residential amenity of the area and do not undermine the viability of nearby centres. • Natural features such as creeks, gullies, waterways, wetlands and vegetation and bushland are retained, enhanced and buffered from the impacts of development. Any unavoidable impacts are minimised through location, design, operation and management requirements. <p><or insert local government outcomes for the zone></p>
Residential choice	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a range and mix of dwelling types including dwelling houses and multiple dwellings supported by community uses and small-scale services and facilities that cater for local residents.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested	The overall outcomes sought for the zone are:

overall outcomes (optional)	<ul style="list-style-type: none"> • Development provides a range of residential dwelling choices including multiple dwellings and other residential development and short-term accommodation for visitors in locations clustered around or near centres and transport networks. • Development encourages and facilitates urban consolidation and the efficient use of physical and social infrastructure. • Non-residential uses that provide for the everyday needs of the residential community are facilitated. • Development is supported by employment nodes, community facilities and services, transport and commercial hubs where appropriate. • Development provides for an efficient land-use pattern that is well connected to other parts of the local government area. • Development is designed to provide safe and walkable neighbourhoods • Development facilitates other non-residential uses that integrate work and family and complement local residential amenity. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Development provides a high level of amenity and is reflective of the surrounding character of the area. • The scale and density of development facilitates an efficient land use-pattern that supports walkable neighbourhoods that are well connected to employment nodes, centres, open space and recreational areas, community services and educational opportunities. • Non-residential uses may be supported where such uses directly support the day to day needs of the immediate residential community, do not detract from the residential amenity of the area and do not undermine the viability of nearby centres. • Development responds to land constraints, including but not limited to topography, bushfire and flooding constraints. • Development mitigates any adverse impacts on adjoining areas of environmental significance, including creeks, gullies, waterways, wetlands, coastal areas, habitats and vegetation and bushland through location, design, operation and management. <p><or insert local government outcomes for the zone></p>
Apartment residential	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for multiple dwellings supported by community uses and small-scale services and facilities that cater for local residents.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Development provides for high density multiple dwellings in locations clustered around or near centres and transport networks. • Development encourages and facilitates urban consolidation and the efficient use of physical and social infrastructure. • Development in this zone is supported by a diverse range of community facilities, transport options, employment nodes and commercial and retail hubs.

	<ul style="list-style-type: none"> • A mix of uses is appropriate where the uses do not remove the ability for sufficient number of apartment dwellings to be provided to meet the demographic needs of the local area. • Development is designed to incorporate sustainable practices including maximising energy efficiency water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • The scale and density of development facilitates an efficient land-use pattern that supports walkable neighbourhoods that are well connected to employment nodes, centres, recreation areas, community services and educational opportunities. • Non-residential uses may be supported where such uses directly support the day to day needs of the immediate residential community, do not detract from the residential amenity of the area and do not undermine the viability of nearby centres. • Development responds to land constraints, including but not limited to topography, bushfire and flooding constraints. • Development mitigates any adverse impacts on adjoining areas of environmental significance, including creeks, gullies, waterways, wetlands, coastal areas, habitats and vegetation and bushland through location, design, operation and management requirements. <p><or insert local government outcomes for the zone></p>
Character residential	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a particular character of a predominantly residential area. The residential uses are supported by community uses and small-scale services and facilities that cater for local residents.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Development protects existing character from unsuitable development. • Development provides for a range of residential dwelling choices that reflect the existing character. • Development is sensitive to the existing historic character by incorporating design elements that are compatible and reflective of the established character. • Development that facilitates urban consolidation and the efficient use of physical and social infrastructure is encouraged where it complements and maintains the existing character. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Development provides a high level of amenity and is reflective of the surrounding character of the area. • The scale and density of development facilitates an efficient land-use pattern that supports walkable neighbourhoods that are well connected to employment nodes, centres, open space and recreational areas, community services and educational opportunities.

	<ul style="list-style-type: none"> • Non-residential uses may be supported where such uses directly support the day to day needs of the immediate residential community, do not detract from the character, and do not undermine the viability of nearby centres. • Development responds to land constraints, including but not limited to topography, bushfire and flooding constraints. • Development mitigates any adverse impacts on adjoining areas of environmental significance, including creeks, gullies, waterways, wetlands, coastal areas, habitats and vegetation and bushland through location, design, operation and management requirements. <p><or insert local government outcomes for the zone></p>
Tourist accommodation	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for short-term accommodation in locations where there is a strong focus on tourist attractions supported by community uses and small-scale services and facilities.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Short-term accommodation is provided at a scale, density and in locations which service tourist needs • Development encourages and facilitates walking, cycling and public transport use. • Development is reflective and responsive to the environmental constraints of the land and maintains a high level of accommodation amenity having regard to traffic, noise, dust, odour, lighting and other locally specific impact. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development facilitates opportunities for establishing tourist facilities and services within or adjacent to tourist accommodation to complement the tourist accommodation and enhance the attractiveness of tourist areas. • Development enhances and protects the specific features and values which are a tourist attraction. • Development is generally located close to centres, community facilities and open space and maximises public transport accessibility, walking and cycling. • Other uses may be supported where character is maintained and the uses directly support the day to day needs of short-term residents and visitors. • Other uses do not detract from the residential amenity of the area or undermine the viability of nearby centres. • Natural features which form the basis of the tourist attraction such as creeks, gullies, waterways, wetlands, habitats and vegetation and bushland are retained, enhanced and buffered from the impacts of adjacent uses and any unavoidable impacts are minimised through location, design, operation and management requirements. • Development is supported by the necessary infrastructure and social services to meet the needs of short-term residents. <p><or insert local government outcomes for the zone></p>

Centre zones category	
Centre	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a mix of uses and activities.</p> <p>These uses include, but are not limited to business, retail, professional, administrative, entertainment, cultural and residential activities.</p> <p>Centres are found at a variety of scales based on their location and surrounding uses.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Promotion of a mix of commercial, business, professional and retail activities. • Development is generally established in accessible, well-connected locations with access to public transport, bicycle and pedestrian networks. • Residential development is facilitated only where it can integrate and enhance the fabric of the centre. • Service industries may be appropriate in the zone. • The establishment of commercial uses which due to their size and nature cannot be accommodated within a centre is facilitated with associated short-term accommodation. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is reflective of and responsive to the environmental constraints of the land. • Development provides a high level of amenity, and is reflective of the surrounding character of the area. • Development encourages public transport accessibility and use, walking and cycling. • Development has access to development infrastructure and essential services. • Development does not compromise the viability of the network of centres. • Natural features such as creeks, gullies, waterways, wetlands, habitats, vegetation and bushland are retained, enhanced and buffered from the impacts of adjacent uses and any unavoidable impacts are minimised through location, design, operation and management requirements. <p><or insert local government outcomes for the zone></p>
Principal centre	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for the largest and most diverse mix of uses and activities that forms the core of an urban settlement.</p> <p>It includes key concentrations of high-order retail, commercial, employment, health services, administrative, community, cultural, recreational and entertainment activities and other uses, capable of</p>

	<p>servicing the planning scheme area.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • The widest range and highest order of retail, commercial, administrative, community, cultural, compatible employment areas and nodes and entertainment activities are provided. • Development is well-designed, incorporates public open spaces and is clustered around public transport facilities to promote public transport use, walking and cycling. • Residential development, short-term accommodation and tourist accommodation is provided at an appropriate scale and integrates with and enhances the fabric of the centre. • Where appropriate service industry uses may be located in the zone. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development provides a high level of amenity and is reflective of the surrounding character of the area. • Significant public open space areas including malls, plazas, parks and gardens are provided. • Development maximises public transport accessibility and use and encourages walking and cycling. • Development has access to development infrastructure compatible employment areas and nodes and essential services. • Development does not compromise the network of centres in the regional plan. • Significant natural features are retained, enhanced and buffered from the impacts of adjacent uses. <p><or insert local government outcomes for the zone></p>
Major centre	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a mix of uses and activities.</p> <p>It includes concentrations of higher order retail, commercial, offices, administrative and health services, community, cultural and entertainment facilities and other uses capable of servicing a subregion in the planning scheme area.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A broad range and higher order retail, commercial, administrative, community, cultural, compatible employment areas and nodes and entertainment activities are provided. • Development is well-designed, incorporates public open spaces and is clustered around public transport facilities to promote public transport, walking and cycling. • Residential development, short-term accommodation and tourist accommodation is provided at an appropriate scale and integrates with and enhances the fabric of the centre • Where appropriate service industries may be located in the zone. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and

	<ul style="list-style-type: none"> • Development provides a high level of amenity and is reflective of the surrounding character of the area. • Public open space areas including malls, plazas, parks and gardens are provided. • Development maximises public transport accessibility and use and encourages walking and cycling. • Development has access to development infrastructure compatible employment areas and nodes and essential services. • Natural features are retained, enhanced and buffered from the impacts of adjacent uses and any unavoidable impacts are minimised. <p><or insert local government outcomes for the zone></p>
District centre	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a mix of uses and activities.</p> <p>It includes a concentration of land uses including retail, commercial, residential, offices, administrative and health services, community, small-scale entertainment, recreational facilities capable of servicing a district.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A mix of retail, commercial, administrative, community, cultural and entertainment activities which support surrounding smaller centres and residential areas are provided. • Development is well-designed, incorporates public open spaces and is clustered around public transport facilities to promote public transport, walking and cycling. • Residential development, short-term accommodation and tourist accommodation is provided at an appropriate scale and integrates with and enhances the fabric of the centre. • Where appropriate service industries may be located in the zone. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development provides a high level of amenity and is reflective of the surrounding character of the area. • Public open space areas including plazas, parks and gardens are provided. • Development maximises public transport accessibility and use and encourages walking and cycling. • Development has access to development infrastructure and essential services. • Development does not compromise the viability of the network of centres. • Natural features such as creeks, gullies, waterways, wetlands, habitats, vegetation and bushland are retained, enhanced and buffered from the impacts of adjacent uses and any unavoidable impacts are minimised through location, design, operation and management requirements. <p><or insert local government outcomes for the zone></p>
Local centre	

Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a limited range of land uses and activities to service local needs.</p> <p>It includes local shopping, local employment nodes, commercial, cafes and dining, entertainment, community services and residential development where it can integrate and enhance the fabric of the activity centre, but it is not the predominant use.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A range of convenience retail, commercial, community and residential uses are provided which support the local community. • Development is reflective of and responsive to the environmental constraints of the land. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development provides a high level of amenity and is reflective of the surrounding character of the area. • Development encourages public transport accessibility and use, walking and cycling. • Development has access to development infrastructure and essential services. • Development does not compromise the viability of the network of centres. • Natural features are retained, enhanced and buffered from the impacts of adjacent uses and any unavoidable impacts are minimised through location, design, operation and management requirements. <p><or insert local government outcomes for the zone></p>
Neighbourhood centre	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a small mix of land uses to service residential neighbourhoods.</p> <p>It includes small-scale convenience shopping, professional offices, community services and other uses which directly support the immediate community.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Small-scale convenience retail, commercial and community uses servicing the local community are provided. • Development is generally located within residential areas. • Development is reflective of and responsive to the environmental constraints of the land. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development provides a high level of amenity and is reflective of the surrounding character of the area. • Development encourages public transport accessibility and use,

	<ul style="list-style-type: none"> • Development has access to development infrastructure and essential services. • Natural features such as creeks, gullies, waterways, wetlands, habitats, vegetation and bushland are retained, enhanced and buffered from the impacts of adjacent uses and any unavoidable impacts are minimised through location, design, operation and management requirements. <p><or insert local government outcomes for the zone></p>
Specialised centre	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone provides for one (or more) specialised uses.</p> <p>(2) The specific focus and the purpose of this specialised centre is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Development provides for specific mix or type of centre activities that can not be accommodated in other centre zones. • Development provides a high level of amenity and is reflective of the surrounding character of the area. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development encourages public transport accessibility and use, walking and cycling. • Development does not compromise the viability of the network of centres. • Natural features such as creeks, gullies, waterways, wetlands, habitats, vegetation and bushland are retained, enhanced and buffered from the impacts of adjacent uses and any unavoidable impacts are minimised through location, design, operation and management requirements. <p><or insert local government outcomes for the zone></p>

Recreation zones category	
Recreation and open space	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a range of sporting, recreation, leisure, cultural and educational activities.</p> <p>The zone provides for local, district and regional scale parks which serve the recreation needs of residents and visitors and may include areas for conservation.</p> <p>Areas within the zone such as parks, playing fields and playgrounds, are generally accessible to the public; however, access may be limited in certain areas and at certain times.</p> <p>Where required to meet community needs development may include built structures, such as shelters, amenity facilities, picnic tables, clubhouses, gymnasiums, public swimming pools and tennis courts, and other</p>

	<p>infrastructure to support the activities, provide safe access and support essential management.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Areas are provided for active sport and recreation to meet community needs, including playing fields, equestrian facilities, outdoor cultural facilities, educational activities, public swimming pools and outdoor courts. • Impacts on adjacent areas from development and activities within the zone are managed through buffering to adjacent sensitive land uses and appropriate design, siting and operation of facilities and infrastructure. • Opportunities for sporting clubs using playing fields to establish club facilities are facilitated. • Open space is accessible to the general public for a range of outdoor sport and recreation activities. • A range of functional and accessible open spaces, including local and regional parks and linkages, are available for the use and enjoyment of residents and visitors. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Ancillary structures and buildings such as shelters, amenity facilities, picnic tables and playgrounds are provided where necessary. • Land susceptible to flooding or drainage problems, including high ground water tables, is protected from inappropriate sport and recreation activities or facilities. • Where sport and recreation areas include natural habitats such as bushland, wetlands or waterways, or act as a buffer between natural and developed areas adverse impacts on ecological values are avoided or minimised. • Sport and recreation areas are planned and designed to enhance community liveability, scenic amenity and provide a retreat from developed areas. • The use of sport and recreation areas does not affect the amenity of adjacent areas particularly residential areas. <p><or insert local government outcomes for the zone></p>
Sport and recreation	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a range of organised activities that includes sport, cultural and educational activities where the uses require a level of built infrastructure.</p> <p>Where required to meet community needs development may include built structures, such as clubhouses, gymnasiums, public swimming pools and tennis courts, and infrastructure to support the activities, safe access and essential management.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>

Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Areas available for active sport and recreational pursuit such as playing fields, equestrian facilities, outdoor cultural facilities, educational activities, public swimming pools and outdoor courts are provided. • Opportunities for sporting clubs using playing fields to establish club facilities are facilitated. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Impacts on adjacent areas from development and activities within the zone are managed through buffering to adjacent sensitive land uses and appropriate design, siting and operation of facilities and infrastructure. • Ancillary structures and buildings such as clubhouses, kiosks, shelters, stands, amenity facilities, picnic tables and playgrounds are provided where necessary. • The use of recreational or club facilities does not affect the amenity of adjacent areas, particularly residential areas, through the sensitive design and siting of facilities and infrastructure and through buffering of facilities from sensitive land uses. • Areas of ecological significance, high scenic amenity or cultural heritage are protected from the adverse impacts of sport and recreation activities. • Adverse impacts on ecological values are minimised where recreation and open spaces areas include natural habitats such as bushland, wetlands or waterways, or act as a buffer between natural and developed areas. • Recreation and open space areas make an important contribution to community liveability. <p><or insert local government outcomes for the zone></p>
Open space	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone provides for informal recreation where the built form is not essential to the enjoyment of the space.</p> <p>The zone provides for local, district and regional scale parks which serve the recreational needs of a wide range of residents and visitors.</p> <p>Where required to meet community needs, development may include shelters, amenity facilities, picnic tables and playgrounds and infrastructure to support safe access and essential management.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Open space is accessible to the general public for a range of outdoor activities. • A range of functional and accessible open spaces, including local, district and regional scale parks and linkages are available for the use and enjoyment of residents and visitors. • Development is designed to incorporate sustainable practices

	<ul style="list-style-type: none"> • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • • Ancillary structures and buildings such as shelters, amenity facilities, picnic tables and playgrounds are provided where necessary. • Land which is susceptible to flooding or drainage problems, including high groundwater tables is protected from inappropriate activities or facilities. • Where open space areas include natural habitats such as bushland, wetlands or waterways, or act as a buffer between natural and developed areas adverse impacts on ecological values are minimised. • The use of open space areas does not affect the amenity of adjacent areas, particularly residential areas. • Open space areas are planned and designed to enhance community liveability, scenic amenity and provide a retreat from developed areas. <p><or insert local government outcomes for the zone></p>
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Industry zones category	
Industry	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a range of service, low, medium, or high impact industrial uses.</p> <p>It may include non-industrial and business uses that support the industrial activities where they do not compromise the long-term use of the land for industrial purposes.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Uses and works for industrial purposes are located, designed and managed to maintain safety to people, avoid significant adverse effects on the natural environment and minimise impacts on adjacent non-industrial land. • Development is sited having regard to its servicing capabilities in terms of transport, water, sewage, electricity, gas, telecommunications infrastructure, proximity to sea and airports, other associated industries and work force. • Development maximises the use of existing transport infrastructure and has access to the appropriate level of transport infrastructure (railways and motorways) and facilities such as airports and seaports. • Development is designed to incorporate sustainable practices including as maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Development is reflective of and responsive to the environmental constraints of the land. • The scale, character and built form of development contributes to a high standard of amenity.

	<ul style="list-style-type: none"> • Non-industrial uses, such as offices, short-term accommodation and retail uses, which are ancillary to and directly support the industrial area are facilitated. • Development has access to development infrastructure and essential services. • The viability of both existing and future industrial activities are protected from the intrusion of incompatible uses. • Adverse impacts on natural features and processes both on-site and from adjoining areas are minimised through location, design, operation and management of development. • Industrial uses are adequately separated from sensitive land uses to minimise the likelihood of environmental harm or environmental nuisance occurring. • Development is appropriately coordinated and sequenced to ensure the most effective use of land within and adjacent to the zone. <p><or insert local government outcomes for the zone></p>
Low impact industry	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for service and low impact industry uses.</p> <p>It may include non-industrial and business uses that support the industrial activities where they do not compromise the long-term use of the land for industrial purposes.</p> <p>Activities considered appropriate in this zone are defined as low impact industry or service industry in the schedule of definitions.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A range of industrial uses that satisfy the intent of the zone will be facilitated. • Non-industrial uses, such as offices, short-term accommodation and retail uses, which are ancillary to and directly support the industrial area are facilitated. • Uses and works for industrial purposes are located, designed and managed to maintain safety to people, avoid significant adverse effects on the natural environment and minimise impacts on adjacent non-industrial land. • Development maximises the use of existing transport infrastructure and has access to the appropriate level of transport infrastructure (railways and motorways) and facilities such as airports and seaports. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Development is reflective of and responsive to the environmental constraints of the land. • The scale, character and built form of development contributes to a high standard of amenity. • Development has access to development infrastructure and essential services. • The viability of both existing and future low impact industry uses are

	<ul style="list-style-type: none"> • Adverse impacts on natural features and processes both on-site and from adjoining areas are minimised through location, design, operation and management of development. • Industrial uses are adequately separated from sensitive land uses to minimise the likelihood of environmental harm or environmental nuisance occurring. <p><or insert local government outcomes for the zone></p>
Medium impact industry	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for medium impact industry uses.</p> <p>It may include non-industrial and business uses that support the industrial activities where they do not compromise the long-term use of the land for industrial purposes.</p> <p>Activities considered appropriate in this zone are defined as medium impact industry in the schedule of definitions.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A range of industrial uses that satisfy the intent of the zone will be facilitated. • Residential uses are not located within close proximity to the industrial uses and activities in the zone. • Service and low-impact industry uses may be appropriate where they are not detrimentally affected by or compromise the operations of medium impact industry uses. • Non-industrial uses, such as offices, short-term accommodation and retail uses, which are ancillary to and directly support the industrial area are facilitated. • Uses and works for industrial purposes are located, designed and managed to maintain safety to people, avoid significant adverse effects on the natural environment and minimise impacts on adjacent non-industrial land. • Development maximises the use of existing transport infrastructure and has access to the appropriate level of transport infrastructure (railways and motorways) and facilities such as airports and seaports. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Development is reflective of and responsive to the environmental constraints of the land. • The scale, character and built form of development contributes to a high standard of amenity. • Development has access to development infrastructure and essential services. • The viability of both existing and future medium impact industry uses are protected from the intrusion of incompatible uses. • Adverse impacts on natural features and processes both on-site and from adjoining areas are minimised through location, design, operation

	<ul style="list-style-type: none"> Industrial uses are adequately separated from sensitive land uses to minimise the likelihood of environmental harm or environmental nuisance occurring. <p><or insert local government outcomes for the zone></p>
High impact industry	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for high impact industry uses.</p> <p>It may include non-industrial and business uses that support the industrial activities where they do not compromise the long-term use of the land for industrial purposes.</p> <p>Activities considered appropriate in this zone are defined as high impact industry in the schedule of definitions.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> A range of industrial uses that satisfy the intent of the zone will be facilitated. Residential uses are not located within close proximity to the industrial uses and activities in the zone. Industrial business activity is facilitated where it is appropriately located and designed to protect industrial activities from encroachment by non-industrial uses. Non-industrial uses, such as offices, short-term accommodation and retail uses, which are ancillary to and directly support the industrial area are facilitated. Uses and works for industrial purposes are located, designed and managed to maintain safety to people, avoid significant adverse effects on the natural environment and minimise impacts on adjacent non-industrial land. Development maximises the use of existing transport infrastructure and has access to the appropriate level of transport infrastructure (railways and motorways) and facilities such as airports and seaports. Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. Development is reflective of and responsive to the environmental constraints of the land. The scale, character and built form of development contributes to a high standard of amenity. Development has access to development infrastructure and essential services. The viability of both existing and future service industry uses are protected from the intrusion of incompatible uses. Any sensitive uses located in the service industry zone do not compromise the viability of both existing and future industry uses in any other industry zone. Adverse impacts on natural features and processes both on-site and from adjoining areas are minimised through location, design, operation and management of development. Industrial uses are adequately separated from sensitive land uses to minimise the likelihood of environmental harm or environmental nuisance occurring.

	<or insert local government outcomes for the zone>
Noxious and hazardous industry	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for noxious and hazardous industry uses.</p> <p>It may include non-industrial and business uses that support the industrial activities where they do not compromise the long-term use of the land for industrial purposes.</p> <p>Activities considered appropriate in this zone are defined as noxious and hazardous industry in the schedule of definitions.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A range of noxious and hazardous industrial uses that satisfy the intent of the zone will be facilitated. • Residential uses are not located within close proximity to the industrial uses and activities in the zone. • Non-industrial uses, such as offices and retail uses, which are ancillary to and directly support the industrial area are facilitated. • Uses and works for noxious and hazardous industrial purposes are located, designed and managed to maintain safety to people, avoid significant adverse effects on the natural environment and minimise impacts on adjacent non-industrial land having regard to the inherent risks associated with these types of industries. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is reflective of and responsive to the environmental constraints of the land. • The scale, character and built form of development contributes to a high standard of amenity. • Development has access to development infrastructure and essential services. • The viability of both existing and future noxious and hazardous industry uses are protected from the intrusion of incompatible uses. • Any sensitive uses located in the noxious and hazardous industry zone do not compromise the viability of both existing and future industry uses in any other industry zone. • Adverse impacts on natural features and processes both on-site and from adjoining areas are minimised through location, design, operation and management of development. • Industrial uses are adequately separated from sensitive land uses to minimise the likelihood of environmental harm or environmental nuisance occurring. <p><or insert local government outcomes for the zone></p>
Waterfront and marine industries	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for waterfront and marine and business industry uses for which a location adjoining or near the waterfront is essential.</p>

	<p>It may include non-industrial and business uses that support the industrial activities where they do not compromise the long-term use of the land for industrial purposes.</p> <p>Activities are defined as waterfront and marine industry in the schedule of definitions.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A cluster of marine industry land uses which contribute to the local and regional economies and where a high degree of advanced industrial technologies are provided. • Marine industry land uses are located, designed and managed to maintain safety to people, avoid significant adverse impacts on the natural environment and minimise adverse impacts on adjacent non-marine industrial land. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is reflective of and responsive to the environmental constraints of coastal areas and waterways. • The built form, accommodating larger buildings for the storage and/or repair of medium to large scale vessels, contributes to a high standard of amenity. • The development provides access to the coast and essential land infrastructure and services to enable the transport of people and goods as well as larger vessels. • Non-industrial or non-marine uses complement rather than compete against existing and future opportunities for marine industry use. • The viability of both existing and future marine industry uses and operations are protected from the intrusion of incompatible uses. <p><or insert local government outcomes for the zone></p>
High technology industry	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for industrial activities involved in research, design, manufacture, maintenance and repair of high technology machinery, equipment and components used in developing industry areas.</p> <p>It may include non-industrial and business uses that support the industrial activities where they do not compromise the long-term use of the land for industrial purposes.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A range of industrial uses such as aerospace manufacture, maintenance and repair workshops, computer systems and biotechnology laboratories and other such high technology uses are provided. • Non-industrial uses, such as offices, short-term accommodation and retail user, which directly support the immediate area are facilitated. • A mix of industrial activities, commercial uses and workshops are facilitated and supported by office activity areas set in a business park

	<ul style="list-style-type: none"> • Development is located and positioned to ensure that industrial activities do not impact on more sensitive business park activities. • A range of low, medium and small-scale high-impact activities are facilitated where appropriate separation distances, screens and physical barriers are provided and buildings are appropriately designed to negate any incompatibility issues. • Uses and works for industrial purposes are located, designed and managed to maintain safety to people, avoid significant adverse effects on the natural environment and minimise impacts on adjacent non-industrial land. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is reflective of and responsive to the environmental constraints of the land. • The scale, character and built form of development contributes to a high standard of amenity. • Development has access to a high standard of infrastructure and services particularly communication and data transfer infrastructure, vehicle and human scale accessibility both within and to the development. • Adverse impacts on natural features and processes, both on-site and from adjoining areas are avoided and any unavoidable impacts are minimised through location, design, operation and management of development. • Industrial areas are separated, screened or buffered by appropriate building design and juxtaposition to ensure environmental standards for air and noise emissions or other incompatible emissions such as vibration, radio or microwave emissions are met. <p><or insert local government outcomes for the zone></p>
Industry investigation	
Level	2
Purpose (mandatory)	<p>(1) The purpose of the zone is to identify and protect land that is suitable for industrial activities where further detailed planning, investigations and studies are required to determine the suitability of the industry investigation zone for use as an industry zone.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Uses and works for industrial purposes are located, designed and managed to maintain safety to people, avoid significant adverse effects on the natural environment and minimise impacts on adjacent non-industrial land. • Development is sited having regard to its servicing capabilities in terms of transport, water, sewage, electricity, gas, telecommunications infrastructure, proximity to sea and airports and other associated industries and work forces. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is reflective of and responsive to the environmental constraints of the land. • The scale, character and built form of development contributes to a high standard of amenity. • Non-industrial uses, such as offices, short-term accommodation and

	<ul style="list-style-type: none"> • Development has access to development infrastructure and essential services. • The viability of both existing and future industrial activities are protected from the intrusion of incompatible uses. • Adverse impacts on natural features and processes, both on-site and from adjoining areas, are minimised through location, design, operation and management of development. • Industrial uses are adequately separated from sensitive land uses to minimise the likelihood of environmental harm or environmental nuisance occurring. • Development is appropriately coordinated and sequenced to ensure the most effective use of land within and adjacent to the zone. <p><or insert local government outcomes for the zone></p>
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Other zones category

Community purposes

Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for community related activities and facilities whether under public or private ownership.</p> <p>These may include provision of municipal services, public utilities, government installations, hospitals and schools, transport and telecommunication networks and community infrastructure of an artistic, social or cultural nature.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • special uses and works that are owned or operated by federal, state or local government, which may include municipal services, public utilities and transport networks • Development is located in highly accessible locations and are consistent in scale, height and bulk with that of surrounding developments. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Facilities are in highly accessible locations, are supplied with necessary infrastructure and well integrated with surrounding land uses. • Adverse impacts on natural features and processes, both on-site and from adjoining areas, are avoided and any unavoidable impacts are minimised through location, design, operation and management of development. • The viability of special facilities is protected by excluding development that could limit the ongoing operation of existing special uses or prejudice appropriate new activities. • Development will be provided with a level of development infrastructure that is appropriate to the use. • The form of the development is specific to the facility in recognition of

	<ul style="list-style-type: none"> The viability of special facilities is protected by excluding development that may prejudice the on-going operation and expansion of existing uses or the development of new facilities. <p><or insert local government outcomes for the zone></p>
Emerging communities	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to:</p> <ul style="list-style-type: none"> identify land that is suitable for urban purposes and conserve land that may be suitable for urban development in the future, most likely beyond the life of the planning scheme; manage the timely conversion of non-urban land to urban purposes; and prevent or discourage development that is likely to compromise appropriate longer term land uses. <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> Land that is generally foreseen as suitable for urban purposes where detailed planning studies have not occurred which may contain pockets of land unsuitable for development due to scenic or environmental constraints. Interim development does not compromise the future development potential of the area for urban purposes and uses that are incompatible with residential uses are not encouraged. Development of land is based upon the provision of infrastructure, consideration of environmental constraints and desired settlement pattern for the area. Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. Land is developed in an orderly sequence and in accordance with a structure planning process. Land is developed in a sustainable manner to reflect the general form of the planning scheme area by integrating development sites, community infrastructure, open space and important natural features. At the time that the area is developed for urban communities, a range of residential dwelling choices are provided including dwelling houses and multiple dwellings. Significant historical, architectural, topographic, landscape, scenic, social, recreational and cultural features and associations, as well as natural habitat areas, wildlife corridors, wetlands and waterway corridors are protected and enhanced. Roads and other transport corridors are coordinated and interconnected to ensure pedestrian, bike, public transport and private vehicles have accessibility between neighbourhoods, centres and other locations. <p><or insert local government outcomes for the zone></p>
Environmental management and conservation	
Level	1

Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for areas identified as supporting significant biological diversity and ecological integrity.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Areas identified as having significant values for biological diversity, water catchment, ecological functioning, beach protection or coastal management, and historical or cultural values are protected from development. • Low intensity development, based on appreciation of the significant values of the area, may be facilitated where a demonstrated community need exists and is consistent with a management plan for the area. • Uses which do not compromise these values such as ecotourism and outdoor recreation are facilitated where a demonstrated community need exists and the use does not detrimentally affect the environmental values of the area. • Adverse impacts from on-site and adjoining sites are minimised through the location, design and management of development and activities. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is reflective of and responsive to the environmental values of the area. • Adverse impacts on ecological features and processes are avoided. • Natural features such as creeks, gullies, waterways, wetlands and native vegetation are protected and appropriate buffers are established. • Adverse impacts on natural systems, both on-site and adjoining land are minimised, through the location, design and management of development. • Low-impact, small-scale rural living opportunities and rural activities are facilitated where compatible with environmental values. • Ecotourism or recreation dependant on an appreciation of the environmental or recreation dependant on an environmental is facilitated where a demonstrated community need exists and does not detrimentally affect the environmental values of the area. <p><or insert local government outcomes for the zone></p>
Extractive industry	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for the extraction of natural resources such as sand, gravel, quarry rock, clay and soil.</p> <p>Development such as storage, processing, treatment and transportation facilities may be facilitated within the extractive industry zone only where ancillary to the extractive industry.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • The establishment of extractive industry operations is facilitated, provided that the significant environmental impacts of such operations are contained within the site. • An effective buffer is maintained between extractive industry operations and existing and future urban development areas.

	<ul style="list-style-type: none"> • Development has access to appropriate transport infrastructure. • Non-industrial uses, such as offices and retail uses, which directly support the immediate area are facilitated. • Uses and works for industrial purposes are located, designed and managed to maintain safety to people, avoid significant adverse effects on the natural environment and minimise impacts on adjacent non-industrial land. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is reflective of and responsive to the environmental constraints of the land. • The scale, character and built form of development contributes to a high standard of amenity. • Development has access to development infrastructure and essential services. • The viability of both existing and future extractive industrial uses and operations, are protected from the intrusion of incompatible uses. <p><or insert local government outcomes for the zone></p>
Innovation	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to:</p> <ul style="list-style-type: none"> • identify land suitable for new and creative uses and works that demonstrate innovative and sustainable solutions; • facilitate activities that cannot readily be accommodated elsewhere in the scheme area; and • provide for uses that promote knowledge creation and entrepreneurial activity in industry, science and technology, research and development. <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Development is designed to incorporate innovation in sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Uses that promote knowledge creation and entrepreneurial activity in industry, science and technology, research and development and other innovative uses are facilitated. • Development is reflective and responsive to the environmental constraints of the land. • The scale, character and built form of development contributes to a high standard of amenity. • Significant historical, architectural, topographic, landscape, scenic, social, recreational and cultural features and associations, as well as natural habitat areas, wildlife corridors, wetlands and waterway corridors are protected and enhanced. <p><or insert local government outcomes for the zone></p>
Limited development (constrained land)	
Level	1
Purpose	(1) The purpose of the zone is to identify land known to be significantly

(mandatory)	<p>affected by one or more development constraints (such as past or future mining activities, flooding, land contamination, defence requirements, historical subdivisions and buffer areas).</p> <p>Such constraints pose severe restrictions on the ability of the land to be developed for urban purposes.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • The potential for development limits the number and type of land uses that can occur. • new uses and works reflect a low intensity non-urban nature and are provided with an appropriate level of infrastructure and access • where development is proposed it is of a low intensity and scale and must be reflective and responsive to the environmental constraints of the land • low-impact, small-scale rural living opportunities and rural activities based on rural production are facilitated where compatible with the area's values. <p><or insert local government outcomes for the zone></p>
Mixed use	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for a mixture of development including service industry, business, retail, residential and low impact industrial uses.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A mix of uses and activities including retail, commercial, tourism, industry and residential uses are provided. • The scale, character and built form of development contributes to a high standard of amenity. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is supported by the necessary transport infrastructure which is designed to provide and promote safe and efficient public transport use, walking and cycling. • Where industry uses and works are incorporated they are located, designed and managed to maintain safety to people, avoid significant adverse effects on the natural environment and minimise impacts on adjacent land use. • Development is facilitated where uses are provide a compact urban form. • Development activates street frontages, promotes a mix of employment opportunities and enhances walking, cycling and public transport use. • New development complements and preserves existing heritage and character. • Development is reflective of and responsive to the environmental constraints of the land. • Development has access to development infrastructure and essential services. • Significant historical, architectural, topographic, landscape, scenic, social, recreational and cultural features and associations, as well as

	<or insert local government outcomes for the zone>
Road	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to enable the movement of people and goods, provide for access and public utilities.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Development does not compromise the functions of movement, access and provision of public utilities. • Development is subordinate to the functions of movement, access and provision of public utilities. • Development does not impede the flow of people or goods. • Development does not create a hazard for traffic or people. <p><or insert local government outcomes for the zone></p>
Rural	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to:</p> <ul style="list-style-type: none"> • provide for a wide range of rural uses including cropping, intensive horticulture, intensive animal industries, animal husbandry, animal keeping and other primary production activities. • provide opportunities for non rural uses that are compatible with agriculture, the environment, and the landscape character of the rural area where they do not compromise the long-term use of the land for rural purposes; and • protect or manage significant natural features, resources, and processes, including the capacity for primary production. <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • Areas for use for primary production are conserved and are not unnecessarily fragmented. • The establishment of a wide range of rural pursuits is facilitated, including cropping, intensive horticulture, intensive animal industries, animal husbandry and animal keeping and other compatible primary production uses. • Uses that require isolation from urban areas as a consequence of their impacts such as noise or odour may be appropriate where land use conflicts are minimised. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use • Development is reflective of and responsive to the environmental constraints of the land. • Development embraces sustainable land management practices and contributes to the amenity and landscape of the area. • Residential and other development is appropriate only where directly associated with the rural nature of the zone. • The establishment of outdoor recreation and small-scale tourism

	<ul style="list-style-type: none"> • The establishment of outdoor recreation and small-scale tourism facilities in suitable locations is facilitated in a manner that minimises land use conflicts. • Natural features such as creeks, gullies, waterways, wetlands and bushland are retained, managed, enhanced and separated from adjacent development where possible. • Adverse impacts of land use both on-site and from adjoining areas are avoided and any unavoidable impacts are minimised through location, design, operation and management. • Visual impacts of clearing, building design and construction, materials, access ways and other aspects of development and land use are consistent with the zone purpose. • The viability of both existing and future rural uses and activities are protected from the intrusion of incompatible uses. • Land which is susceptible to flooding or drainage problems, including difficulties associated with high ground water tables is protected from urban or inappropriate uses. • Rural land use is reflective of the surrounding character of the area. • Low-impact activities such as small-scale eco-tourism and outdoor recreation are encouraged within the zone where they do not compromise the long-term use of the land for purposes. <p><or insert local government outcomes for the zone></p>
Rural residential	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for residential development on large lots where local government infrastructure and services may not be provided where the intensity of residential development is generally dispersed.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • The development of large residential lots with limited provision of infrastructure and services is facilitated. • Areas with limited infrastructure and services may not be expanded. • Development within the zone preserves the environmental and topographical features of the land by integrating an appropriate scale of residential activities amongst these features. • Development avoids areas of ecological significance. • Low-impact activities such as small-scale eco-tourism and outdoor recreation are encouraged within the zone where the impacts of such uses can be minimised. • Development enhances and responds to the environmental features and topographical features of the land. • Development is designed to incorporate sustainable practices including maximising energy efficiency, effluent disposal, water conservation and transport use. • Natural features such as creeks, gullies, waterways, wetlands and vegetation and bushland are retained, enhanced and buffered from the impacts of development. Any unavoidable impacts are minimised through location, design, operation and management requirements. • Development provides a high level of residential amenity. • Non-residential uses may be appropriate where such uses meet the

	<or insert local government outcomes for the zone>
Township	
Level	1
Purpose (mandatory)	<p>(1) The purpose of the zone is to provide for small to medium size urban settlements located within a rural or coastal area.</p> <p>Development provides for a mix of uses including residential, retail, business, education, industrial, community purpose, recreation and open space which support the needs of the local rural community.</p> <p>Tourist facilities such as tourist attractions and short-term accommodation, of the area may be appropriate.</p> <p>(2) The local government purpose is <mandatory input—local government context>.</p>
Suggested overall outcomes (optional)	<p>The overall outcomes sought for the zone are:</p> <ul style="list-style-type: none"> • A range of residential, retail, commercial, industrial, administrative and cultural uses are provided. • A range of residential dwelling types and densities which reflect local housing needs are provided. • Development protects and enhances the unique local or historic character of a town in a predominantly rural area. • Development services the needs of both local residents, residents of the surrounding rural area and visitors. • Development is designed to incorporate sustainable practices including maximising energy efficiency, water conservation and transport use. • Development is reflective of and responsive to the environmental constraints of the land. • Development provides a high level of amenity, embraces sustainable practices and is reflective of the surrounding character of the area. • Development is facilitated where it has a direct relationship with the local or historic character. • Community facilities and infrastructure which directly supports the local community is facilitated. • Development has access to development infrastructure and essential services. <p><or insert local government outcomes for the zone></p>

Part 8 Overlays

(optional component)

Standard suite of overlays

Development constraints category	Application
Airport environs	<p>The airport environs overlay deals with issues dealt with by State Planning Policy 1/02: Development in the Vicinity of Certain Airports and Aviation Facilities. This includes:</p> <ul style="list-style-type: none"> • obstacle limitation surface (OLS)

	<ul style="list-style-type: none"> • public safety • bird and bat strike zone • light intensity • Australian noise exposure forecast contour (ANEF) • Procedures for Air Navigation Services, Aircraft Operational (PANS-OPS) surfaces. <p>It may also include locally identified issues that relate to airport environments.</p>
Bushfire hazard	<p>The bushfire hazard overlay deals with areas of land identified pursuant to the requirements of State Planning Policy 1/03: Mitigating the Adverse Impacts of Flood, Bushfire and Landslide. It identifies land that is mapped as a bushfire risk for the purpose of triggering bushfire hazard assessment.</p> <p>The bushfire hazard overlay is not to be used to regulate construction of a building including a residential building on a lot. The Building Code of Australia (BCA) regulates the construction standards of all buildings. In particular, the BCA addresses the exposure of residential buildings to identified bushfire hazard and this can not be regulated further by the local government planning scheme i.e. the bushfire overlay is not to trigger self-assessable or assessable development for the material change of use for building work to construct a residential building.</p> <p>Further information and specifications including base level mapping is available from the Department of Community Safety.</p>
Erosion management	<p>The erosion management overlay is intended to be used for areas prone to erosion, landslide or other land degradation processes.</p>
Flood hazard	<p>The flood hazard overlay deals with areas of land identified by State Planning Policy 1/03: Mitigating the Adverse Impacts of Flood, Bushfire and Landslide. It may include the following areas of land identified within the local government area as:</p> <ul style="list-style-type: none"> • areas of land with flooding and inundation potential • overland flow paths identified locally. <p>Further information and specifications are available from the Department of Environment and Resource Management.</p>
Landslide hazard	<p>The landslide hazard overlay deals with areas of land identified pursuant to the requirements of State Planning Policy 1/03: Mitigating the Adverse Impacts of Flood, Bushfire and Landslide. It may include areas of land identified within the local government area as having landslide potential.</p> <p>Further information and specifications are available from the Department of Community Safety.</p>
Potential and actual acid sulphate soils	<p>The potential and actual acid sulphate soils overlay deals with areas of land identified by State Planning Policy 2/02: Planning and Managing Development involving acid sulphate soils. It may include areas of land identified within the local government area as having potential or actual acid sulphate soils.</p>
Character category	Application
Heritage	<p>The heritage overlay deals with areas identified as local or state heritage sites.</p>
Landscape heritage	<p>The landscape heritage overlay deals with landscapes with</p>

	significant Indigenous or non-indigenous cultural heritage value identified in a regional plan or by a local government.
Neighbourhood character	The neighbourhood character overlay deals primarily with pre-1946 dwelling houses and other neighbourhoods with significant character identified by a local government. This may include demolition control precincts.
Scenic amenity	The scenic amenity overlay deals with areas of high scenic amenity and significant view corridors identified by regional plans or by a local government.
Infrastructure category	Application
Regional infrastructure corridors and substations	The regional infrastructure corridors and substations overlay deals with electricity substations and regional infrastructure corridors for major electricity infrastructure, pipelines, regional recreation trails and stock routes.
State controlled roads	The state controlled roads overlay applies to the existing and future state controlled road network. Mapping of this network is available from the Department of Transport and Main Roads.
Transport infrastructure	The transport infrastructure overlay deals with existing and future railways, light rail and busways and associated stations and interchange facilities. Mapping of this network is available from the Department of Transport and Main Roads.
Environment category	Application
Biodiversity areas	The biodiversity areas overlay deals with biodiversity areas and corridors of significance.
Coastal management	The coastal management overlay deals with locally identified coastal management areas.
Priority species	<p>The priority species overlay deals with areas supporting priority species of fauna or flora identified as requiring special consideration in planning and development assessment. Priority species (e.g. koalas) may be identified in state planning policies or plans, regional plans or by a local government.</p> <p>Mapping is available from the Department of Environment and Resource Management.</p>
Vegetation management	The vegetation management overlay deals with land identified as locally significant vegetation.
Wetlands	The wetlands overlay deals with wetlands and surrounding riparian zones.
Waterway corridors	The corridor overlay deals with waterway corridors and surrounding riparian zones.
Natural resources category	Application
Extractive resources	The extractive resources overlay deals with extractive resource sites and haulage routes identified by State Planning Policy 2/07: Protection of Extractive Resources. It may also include extractive resource sites and haulage routes of a local nature.
Fish habitat areas	The fish habitat area overlay deals with areas declared as fish habitat areas under the <i>Fisheries Act 1994</i> . Mapping is available from the Department of Employment, Economic Development and

	Innovation.
Good quality agricultural land	This overlay deals with areas of land identified by State Planning Policy 1/92: Development and Conservation of Agricultural Land. It includes the identification and protection of land identified within the local government area as containing good quality agricultural land.
Water resource catchments	<p>The water resource catchments overlay deals with declared catchment areas and areas identified by the local government as a water resource requiring protection of water quality (e.g. local catchments or bores).</p> <p>Mapping of declared catchment areas is available from the Department of Environment and Resource Management.</p>

Schedule 1 Definitions

(mandatory component)

Suite of use definitions

Use	Definition	Examples include	Does not include the following examples
adult store	<p>Premises used as a shop where the primary purpose is for the display or sale of sexually explicit material and materials and devices associated with or used in a sexual practice or activity.</p> <p>The term does not include the business of a newsagent, registered pharmacist, video hire or a shop where the primary use is concerned with the display, sale or hire of printed or recorded matter (not of a sexually explicit nature), the sale of underwear or lingerie or the sale or display of an article or thing primarily concerned with or used in association with a medically recognised purpose.</p>	sex shop	shop
advertising device	Any permanent structure, device or sign intended for advertising purposes. It includes any framework or supporting structure which is provided exclusively or mainly as part of the advertisement.	billboard, pylon sign	
agricultural supplies store	Premises used for the sale of agricultural products and supplies including agricultural chemicals and fertilisers, seeds, bulk		bulk landscape supplies, garden centre, outdoor sales wholesale

Use	Definition	Examples include	Does not include the following examples
	veterinary supplies, farm clothing, saddlery, animal feed and irrigation materials.		nursery
air services	Premises used for the following: <ul style="list-style-type: none"> the arrival and departure of aircraft; the housing, servicing, maintenance and repair of aircraft; the assembly and dispersal of passengers and/or goods on or from an aircraft; any ancillary activities directly serving the needs of passengers and visitors to the use; associated training and education facilities. 	airport, airstrip, helipad	
animal husbandry	Premises used for production of animals or animal products on either native or improved pastures or vegetation. The use includes ancillary yards, stables and temporary holding facilities and the repair and servicing of machinery.	cattle studs, grazing of livestock, non-feedlot dairying	animal keeping, aquaculture, feedlots, piggeries, poultry meat and egg production
animal keeping	Premises used for boarding, breeding or training of animals. The use may include ancillary temporary and permanent holding facilities on the subject site and the repair and servicing of machinery.	aviaries, catteries, kennels, stables, wildlife refuge	aquaculture, cattle studs, domestic pets, feedlots, grazing of livestock, non-feedlot dairying, piggeries, poultry meat and egg production
aquaculture	Premises used for the cultivation of aquatic animals and plants in a confined area that may require the provision of food either mechanically or by hand.	pond farms, tank systems, hatcheries, raceway system, rack and line systems, sea cages	intensive animal husbandry
bulk landscape supplies	Premises used for bulk storage and sale of landscaping and gardening supplies including soil, gravel, potting mix and mulch, where the majority of materials sold from the premises are not in pre-packaged form.		garden centre, outdoor sales, wholesale nursery
car park	Premises used for parking vehicles where the parking is not	parking station	

Use	Definition	Examples include	Does not include the following examples
	ancillary to another use.		
caretaker's accommodation	A single dwelling provided for a caretaker of a non residential use on the same premises.		dwelling house
cemetery	Premises used for interment of bodies or ashes after death.	burial ground, crypt, columbarium, lawn cemetery, pet cemetery, mausoleum	crematorium
child care centre	Premises used for minding or care but not residence of children.	crèche, early childhood centre, kindergarten	educational establishment, family day care centre, home based child care
club	Premises used by persons associated for social, literary, political, sporting, athletic or other similar purposes and may include limited provision of food and drink for consumption on site.	club house, guide and scout clubs, surf lifesaving club	hotel, nightclub, place of worship, theatre
community care centre	Premises used to provide social support where no accommodation is provided. Medical care may be provided but is ancillary to the primary use.	disability support services, drop in centre, respite centre	childcare centre, family day care, health care services, residential care facility
community residence	Any dwelling used for accommodation for a maximum of six persons who require assistance or support with daily living needs, share communal spaces and who may be unrelated. The use may include a resident support worker engaged or employed in the management of the residence.	hospice	dwelling house, dwelling unit, hostel, residential care facility, short-term accommodation
community use	Premises used for providing artistic, social or cultural facilities and services to the public.	art gallery, community hall, library, museum	cinema, club, hotel, nightclub, place of worship
correctional facility	Premises used for the confinement of persons committed by a process of law.	prison, detention centre	
crematorium	Premises used for cremating bodies and may include the interment of the ashes.		cemetery
cropping	Premises used for growing plants or plant material for commercial	fruit, nut, vegetable and	permanent plantations,

Use	Definition	Examples include	Does not include the following examples
	<p>purposes and where dependant on the cultivation of soil.</p> <p>The use includes harvesting and the storage and packing of produce and plants grown on the site.</p>	grain production, forestry for wood production, fodder and pasture production, plant fibre production, sugar cane growing, vineyard	intensive horticulture, rural industry
dual occupancy	Premises containing two dwellings on one lot (whether or not attached) where the use is primarily residential.		dwelling house, multiple dwelling
dwelling house	<p>A residential use of premises for one household which contains a single dwelling.</p> <p>The use includes out-buildings and works normally associated with a dwelling and may include a secondary dwelling.</p>		caretakers accommodation, dual occupancy, hostel, short-term accommodation, student accommodation, multiple dwelling
dwelling unit	A single dwelling within a premises containing non residential use/s.		caretaker's accommodation, dwelling house
educational establishment	<p>Premises used for training and instruction designed to impart knowledge and develop skills.</p> <p>The use may include after school care for students.</p>	primary school, secondary school, college, university, technical institute	childcare centre, family day care
emergency services	Premises used by government bodies or community organisations to provide essential emergency services, disaster management services and including management support facilities for the protection of persons, property and the environment.	state emergency service facility, ambulance station, rural fire brigade, auxiliary fire and rescue station, urban fire and rescue station, emergency management support facility	community use, hospital, residential care facility
extractive industry	Premises used for extraction and processing of resources such as sand, gravel, soil, rock and stone to produce extractive materials.		
food and drink outlet	Premises used for preparation and sale of food and drink to the public for consumption on or off	bistro, café, coffee shop, drive-through	bar, club, hotel, shop, theatre

Use	Definition	Examples include	Does not include the following examples
	the site.	facility, kiosk, meals on wheels, milk bar, restaurant, snack bar, take-away, tea room	
function facility	Premises used for conducting receptions or functions and may include the provision of food and liquor for consumption on site.	conference centre, reception centre	community use
funeral parlour	Premises used to arrange and conduct funerals, memorial services and the like, but does not include burial or cremation. The use includes a mortuary and the storage and preparation of bodies for burial or cremation.		cemetery, crematorium, place of worship
garden centre	Premises used primarily for the sale of plants and includes gardening and landscape products and supplies where these are sold mainly in pre-packaged form. The use may include a café.	retail plant nursery	bulk landscape supplies, wholesale nursery
hardware and trade supplies	Premises used for the sale, display or hire of hardware and trade supplies including household fixtures, timber, tools, paint, wallpaper, plumbing supplies and the like.		
health care services	Premises for medical, paramedical, alternative therapies and general health care and treatment of persons that involves no overnight accommodation.	dental clinics, medical centres, natural medicine practices, nursing services, physiotherapy clinic	community care centre, hospital
high impact industry	Premises used for industrial activities that have significant off-site impacts on non-industrial uses including air, noise or odour emissions that are not easily controlled or contained. These uses may operate outdoors, but do not involve the manufacture of agricultural chemicals, pharmaceutical products, explosives or fertilisers.	non-alcoholic beverage production, concrete batching plants, tyre manufacturing and re-treading, large scale surface coating, metal recovery, textile manufacture,	abattoirs, food processing (where using ammonia refrigeration systems) tanneries, rendering plants, oil refineries, explosive reserves, metal smelting and refining,

Use	Definition	Examples include	Does not include the following examples
		chemically treating timber, plastic product manufacture (other than foam, composite plastics or rigid fibre- reinforced plastics)	alcoholic beverage production, manufacture of pharmaceutical products and fertilisers
home based business	A dwelling house used for an activity, occupation or business, where subordinate to the residential use and is compatible with residential amenity outcomes.	bed and breakfast, family day care, farm stay, home office	hobby
hospital	Premises used for medical or surgical care or treatment of patients whether or not residing on the premises. The use may include accommodation for employees and ancillary activities directly serving the needs of patients and visitors.		health care services, residential care facility
hostel	Premises used to accommodate more than one household where residents share communal spaces and where staffed supervised care may be provided. The use may include accommodation for staff or carers.	boarding house, monastery	hospice
hotel	Premises used to sell liquor for consumption on or off site. The use may include short-term accommodation, dining and entertainment activities and gaming and amusement machines.	hotel, pub, tavern	nightclub
indoor sport and recreation	Premises used for leisure, sport or recreation conducted wholly or mainly indoors.	amusement parlour, bowling alley, gymnasium, squash courts	cinema, hotel, nightclub, theatre
intensive animal industries	Premises used for the intensive production of animals or animal products in an enclosure that requires the provision of food and	feedlots, piggeries, poultry and egg production	animal husbandry, aquaculture, drought feeding,

Use	Definition	Examples include	Does not include the following examples
	<p>water either mechanically or by hand.</p> <p>The use includes the ancillary storage and packing of feed and produce.</p>		<p>milking sheds, shearing sheds, weaning pens</p>
intensive horticulture	<p>Premises used for the intensive production of plants or plant material on imported media and located within a building or structure or where outdoors, artificial lights or containers are used.</p> <p>The use includes the storage and packing of produce and plants grown on the subject site.</p>	<p>greenhouse and shade house plant production, hydroponic farms, mushroom farms</p>	<p>wholesale nursery</p>
landing	<p>A structure for mooring, launching, storage and retrieval of vessels where passengers embark and disembark.</p>	<p>boat ramp, jetty, pontoon</p>	<p>marina</p>
low impact industry	<p>Premises used for industrial activities which have negligible impacts on surrounding non-industrial uses.</p> <p>The manufacturing aspects of the use are undertaken indoors.</p> <p>Any off site impacts including air, noise and odour emissions are able to be readily mitigated.</p>	<p>small engine mechanical workshop, cabinet making, shop fitting, sign writing, tyre depot</p>	<p>spray painting, tyre recycling, drum reconditioning, manufacturing of water based paints, wooden and laminated product manufacturing (not involving reconstituted timber)</p>
major sport, recreation and entertainment facility	<p>Premises with large scale built facilities designed to cater for large scale events including major sporting, recreation, conference and entertainment events.</p>	<p>convention and exhibition centres, entertainment centres, sports stadiums, horse racing, motor racing</p>	<p>indoor sport and recreation, local sporting field, motor sport activity, park, outdoor sport and recreation</p>
market	<p>Premises used for the sale of goods to the public on a regular basis, where goods are primarily sold from temporary structures such as stalls, booths or trestle tables.</p> <p>The use may include entertainment provided for the enjoyment of customers.</p>	<p>flea market, farmers market, car boot sales</p>	<p>shop</p>

Use	Definition	Examples include	Does not include the following examples
medium impact industry	<p>Premises used for industrial activities that have offsite air, noise and odour emissions.</p> <p>Despite mitigation measures these activities would still have noticeable impacts on non-industrial uses</p> <p>The primary (noise, odour and air emitting) aspects of the use are undertaken indoors.</p>	spray painting, tyre recycling, drum reconditioning, manufacturing of water based paints, wooden and laminated product manufacturing (not involving reconstituted timber)	non-alcoholic beverage production, concrete batching plants, tyre manufacturing and re-treading, metal recovery, textile manufacture, chemically treating timber, plastic product manufacture
motor sport	Premises used primarily for formally organised motor sports whether on or off-road, with permanent, temporary or informal provision for spectators and other supporting uses.	go-kart tracks, lawn mower race tracks trail bike parks, 4wd and all terrain tracks, motocross tracks, motorcycle or car race tracks	major sport, recreation and entertainment facility, outdoor sport and recreation
multiple dwelling	A residential use of premises which contains three or more dwellings.	apartments, flats, units, townhouses	dual occupancy, duplex, granny flat, residential care facility, retirement facility
nightclub	<p>Premises used to provide entertainment, operating predominately during the night hours, and includes cabaret, dancing and music.</p> <p>The use includes the sale of liquor and food for consumption on site.</p>		club, hotel, tavern, pub, indoor sport and recreation
non-resident workforce accommodation	<p>Premises used to provide accommodation for non-resident workers.</p> <p>The use may include provision of recreational and entertainment facilities for the exclusive use of residents and their visitors.</p>	contractor's camp, construction camp, single person's quarters, temporary workers accommodation	relocatable home park, short-term accommodation, tourist park.
noxious and hazardous industries	Premises industrial activities that have the potential for extreme, adverse impacts on other land uses. This includes the potential	abattoir, tannery, rendering plant, oil refinery, explosive	

Use	Definition	Examples include	Does not include the following examples
	<p>for fire, explosion or toxic release.</p> <p>These uses may involve the production of organic and inorganic chemicals, and the storage and production of explosives.</p>	<p>reserve, metal smelter and refinery, alcoholic beverage production, production and manufacture of agricultural chemicals, pharmaceutical products, explosives and fertilisers</p>	
office	<p>Premises used for an administrative, secretarial or management service or the practice of a profession, where no goods or materials are made, sold or hired and where the principal activity provides for the following:</p> <ul style="list-style-type: none"> • business or professional advice; • service of goods that are not physically on the premises; • office based administrative functions of an organisation. 	<p>bank, real estate agent</p>	
outdoor lighting	<p>Any form of permanent lighting system not ancillary to another use which emits light that has impacts beyond the site.</p>		
outdoor sales	<p>Premises used for the display, sale, hire or lease of products where the use is conducted wholly or predominantly outdoors and may include construction, industrial or farm plant and equipment, vehicles, boats and caravans.</p>	<p>agricultural machinery sales yard, motor vehicles sales yard</p>	<p>bulk landscape supplies, market</p>
outdoor sport and recreation	<p>Premises used for a recreation or sport activity that is carried on outside a building, requires areas of open space and may include works necessary for safety and sustainability.</p> <p>The use may include limited provision of ancillary facilities or amenities conducted indoors.</p>	<p>driving range, golf course, swimming pool, tennis courts, football ground, cricket oval</p>	<p>major sport, recreation and entertainment facility, motor sport</p>
park	<p>Land used by the public generally for free recreation and</p>	<p>urban common</p>	<p>tourist attraction</p>

Use	Definition	Examples include	Does not include the following examples
	<p>enjoyment, and may be used for community events.</p> <p>Facilities may include children's playground equipment, informal sports fields and ancillary vehicle parking and other public conveniences.</p>		
permanent plantations	Premises used for growing plants not intended to be harvested.	permanent plantations for carbon sequestration, biodiversity or natural resource management	forestry for wood production, biofuel production
place of worship	<p>Premises used by an organised group for worship and religious activities and to which the public are generally invited.</p> <p>The use may include ancillary facilities for social and educational activities.</p>	church, chapel, mosque, synagogue, temple	community use
port services	<p>Premises used for the following:</p> <ul style="list-style-type: none"> the arrival and departure of vessels; the housing, servicing, maintenance and repair of vessels; the movement of passengers or goods on or off vessels; any ancillary activities directly serving the needs of passengers and visitors to the use. 		ferry terminal, landing
relocatable home park	<p>Premises used for relocatable dwellings (whether they are permanently located or not) that provides long-term residential accommodation.</p> <p>The use may include a manager's residence and office, kiosk, amenity buildings and the provision of recreation facilities for the exclusive use of residents.</p>		tourist park
research and technology industry	Premises used for innovative and emerging technological industries involved in research design, manufacture, assembly, testing, maintenance and storage of machinery, equipment and	aeronautical engineering, computer component manufacturing, medical	

Use	Definition	Examples include	Does not include the following examples
	<p>components.</p> <p>The use may include emerging industries such as energy, aerospace, and biotechnology.</p>	laboratories	
residential care facility	A residential use of premises for supervised accommodation where the use includes medical and other support facilities for residents who cannot live independently and require regular nursing or personal care.	children's home, convalescent home, nursing home	community residence, dwelling house, dual occupancy, hospital, multiple dwelling, retirement facility
retirement facility	<p>A residential use of premises for an integrated community and specifically built and designed for older people.</p> <p>The use includes independent living units and may include serviced units where residents require some support with health care and daily living needs.</p> <p>The use may also include communal facilities and accommodation for staff.</p>	retirement village	residential care facility
roadside stalls	Premises used for the roadside display and sale of goods.		
rural industry	<p>Premises used for storage, processing and packaging of products generally from a rural use.</p> <p>The use includes processing and packaging products produced as a result of a rural use where the processing and packaging is required to support a rural use on or adjacent to the site.</p>	packing shed	intensive animal husbandry, intensive horticulture, roadside stall, wholesale nursery, winery, abattoir
sales office	The temporary use of premises for displaying a land parcel or buildings that can be built, is for sale or can be won as a prize.	display dwelling	bank, office
service industry	Premises used for industrial activities that have no external air, noise or odour emissions from the site and can be suitably located with other non-industrial uses.	audio visual equipment repair, film processing, bicycle repairs, clock and watch repairs, computer	small engine mechanical repair workshop, cabinet making, shop fitting, sign writing, tyre depot

Use	Definition	Examples include	Does not include the following examples
		repairs, dry cleaning, hand engraving, jewellery making, laundromat, locksmith, picture framing, shoe repairs, tailor	
service station	<p>Premises used for the sale of fuel including petrol, liquid petroleum, automotive distillate and alternative fuels.</p> <p>The use may include hand washing of vehicles and hire of trailers or utes.</p>		
shop	Premises used for the display, sale or hire of goods or the provision of personal services or betting to the public.	hairdresser, liquor store, department store, discount department store, discount variety stores, betting agencies, supermarket	adult shop, food and drink outlet, showroom, market
shopping centre	Premises comprising two or more individual tenancies that is comprised primarily of shops and which function as an integrated complex.		
short-term accommodation	<p>Premises used to provide short-term accommodation for the general public which may be self-contained.</p> <p>The use may include a manager's residence and office and the provision of recreation facilities for the exclusive use of residents.</p>	motel, backpackers	hostel
showroom	<p>Premises used primarily for the sale of goods of a related product line that are of a size, shape or weight that requires:</p> <p>(a) a large area for handling, display or storage; and</p> <p>(b) direct vehicle access to the building by members of the public for loading and unloading items purchased</p>		food and drink outlet shop, outdoor sales

Use	Definition	Examples include	Does not include the following examples
	or hired		
telecommunications facility	Premises used for systems that carry communications by means of radio, including guided or unguided electromagnetic energy whether such facility is manned or remotely controlled.	telco tower	
temporary use	The impermanent use of premises that may be irregular or infrequent that does not require the construction of a permanent building or the installation of permanent infrastructure or services.	film production	sales office
theatre	Premises used for providing film, live entertainment, music or information to the public and may include provision of food and liquor for consumption on the site.	cinema, movie house, concert hall, dance hall	community hall, hotel, indoor sport and recreation facility
tourist attraction	Premises used for providing on site entertainment, recreation or similar facilities for the general public. The use may include provision of food and drink for consumption on site.	theme park	hotel, major sport, recreation and entertainment facility, nightclub
tourist park	Premises used to provide for accommodation in caravans, self-contained cabins, tents and similar structures for the public. The use may include a manager's residence and office, kiosk, amenity buildings and the provision of recreation facilities for the exclusive use of occupants of the caravan park.	camping ground, caravan park	
utility installation	Premises used to provide the public with the following services: <ul style="list-style-type: none"> • supply of water, hydraulic power, electricity or gas; • sewerage or drainage services; • transport services including road rail or water; • waste management facilities; • network infrastructure. The use includes maintenance and storage depots and other	sewerage treatment plant, mail depot, pumping station	

Use	Definition	Examples include	Does not include the following examples
	facilities for the operation of the use.		
veterinary services	Premises used for veterinary care, surgery and treatment of animals that may include provision for the short-term accommodation of the animals on the premises.		
warehouse	<p>Premises used for the storage and distribution of goods, whether or not in a building, including self-storage facilities or storage yards.</p> <p>The use may include sale of goods by wholesale where ancillary to the use.</p>	self storage sheds	
waterfront and marine industry	<p>Premises used for waterfront based marine industries involved in any activity relating to the manufacturing, storage, repair and servicing of vessels and maritime infrastructure requiring a direct waterfront location.</p> <p>The use includes the provision of fuel and disposal of waste.</p>	boat building, boat storage	
wholesale nursery	<p>Premises used for the sale of plants where the plants are grown on or adjacent to the site.</p> <p>The use may include sale of gardening materials where these are ancillary to the primary use.</p>		bulk landscape supplies, garden centre
wind farm	Premises used for any turbines, building or other structure used in or in conjunction with the generation of electricity by wind force.		domestic or farm windmill, wind generator or wind turbine
winery	Premises used for manufacturing and sale of wine manufactured on site.		

Clustering of use definitions

Activity group	Uses
business activities	<ul style="list-style-type: none"> • bulk landscape supplies • car park • food and drink outlet

Activity group	Uses
	<ul style="list-style-type: none"> • garden centre • hardware and trade supplies • office • outdoor sales • sales office • service industry • shop • shopping centre • showroom
rural activities	<ul style="list-style-type: none"> • agricultural supplies store • animal husbandry • animal keeping • aquaculture • cropping • intensive animal industries • intensive horticulture • permanent plantations • roadside stalls • rural industry • wholesale nursery • wind farm • winery
accommodation activities	<ul style="list-style-type: none"> • caretaker's accommodation • community residence • dual occupancy • dwelling house • dwelling unit • hostel • multiple dwelling • relocatable home park • retirement facility • short-term accommodation • tourist park
entertainment activities	<ul style="list-style-type: none"> • hotel • nightclub • theatre
industry activities	<ul style="list-style-type: none"> • high impact industry • low impact industry • medium impact industry • noxious and hazardous industries • research and technology industry • service industry • warehouse • waterfront and marine industry
recreation activities	<ul style="list-style-type: none"> • indoor sport and recreation • major sport, recreation and entertainment facility • motor sport • outdoor sport and recreation

Suite of administrative definitions

Term	Definition
adjoining premises	Means premises that share all or part of a common boundary.
access strip	Means that part of a site which is used for providing access to a road.
basement	Means a storey substantially below ground level where the floor level of the level above projects no more than one metre above ground level.
buffer	Means an area of the land including watercourses required for maintaining separation distances— (a) between different land uses; or (b) from a major noise source; or (c) from a conservation area or a public recreation area.
building height	Means the vertical distance between the ground level and the roof or parapet at any point but not including an antenna, aerial, chimney, flagpole or the like.
building work	As defined in the <i>Sustainable Planning Act 2009</i> .
dwelling	Means a building or part of a building used or capable of being used as a self-contained residence which must include the following: (a) food preparation facilities; (b) a bath or shower; (c) a toilet and wash basin; (d) clothes washing facilities. This term includes outbuildings, structures and works normally associated with a dwelling.
filling or excavation	Means removal or importation of material to or from a lot that will change the ground level of the land.
gross floor area	Means the total floor area of all storeys of a building (measured from the outside of the external walls or the centre of a common wall), other than areas used for the following: (a) building services, plant and equipment (b) access between levels; (c) ground floor public lobby; (d) a mall; (e) the parking, loading and manoeuvring of motor vehicles; (f) unenclosed private balconies whether roofed or not.
ground level	Means: (a) the existing level of the site providing it has not been unlawfully altered; or (b) where the land has been unlawfully altered the level of land prior to the alteration; or (c) the 'as-constructed' level of the land in accordance with an approval for filling and excavation.
habitable room	As defined in the Building Code of Australia as amended from time to time.
industrial activities	Premises used for trade or business that involves the following: (a) the manufacture, production, processing, repair, alteration, recycling, storage or transfer of any article, material product whether solid, liquid or gas; (b) scientific or technological research, investigation or testing;

Term	Definition
	(c) the disposal of waste.
local plan	Means the planning strategy that provides - for example, the form, type and density of future development specific to a local area or district within the planning scheme area. It includes a local area plan, a neighbourhood plan or a development control plan.
minor building work	Means an alteration, addition or extension to an existing building where the floor area including balconies is less than 5 per cent of the building or 25 square meters, whichever is the lesser.
non-resident workers	Means workers who reside in areas for extended periods when employed on projects directly associated with mining, major industry or major infrastructure, but have a permanent place of residence in another area. This includes workers engaged in fly-in/fly-out or drive-in/drive-out arrangements.
overland flow path	Where a piped drainage system exists, the path where flood waters exceeding the capacity of the underground drainage system would flow. Where no piped drainage system or other form of defined waterway exists, the path taken by surface run-off from higher parts of the catchment. This does not include a watercourse or wetland.
plot ratio	Means the ratio of gross floor area to the area of the site.
primary street frontage	Means: (a) where a lot is vacant, the frontage most commonly addressed by other buildings in the block as the front of the lot; or (b) where a lot is not vacant, the frontage to which the front of the existing building addresses the street.
private open space	Means an outdoor space for the exclusive use of occupants of a building.
public open space	Means outdoor spaces that are generally accessible to the community and provide for a range of sport, recreation, cultural, entertainment or leisure pursuits.
rear lot	Means a lot which has access to a road by means only of an access strip which forms part of the lot, or by means only of an easement over adjoining land.
secondary dwelling	Means a self-contained dwelling where used in conjunction with a dwelling house on the same lot and where subordinate to the existing dwelling. A secondary dwelling may be constructed under a house, be attached to a house or be free standing.
secondary street frontage	Means the frontage of a lot which abuts a second street.
setback	Means the shortest distance measured horizontally from the wall or balustrade of a building or structure to the vertical projection of the boundary of the lot.
site cover	Means the proportion of the site covered by buildings.
storey	Means the space within a building which is situated between one floor level and the floor level next above, or if there is no floor above, the

Term	Definition
	ceiling above. For the purposes of this definition a basement and a mezzanine is a storey.
streetscape	Means the collective combination of urban form elements that constitute the view of a street and its public and private domains. These elements include buildings, roads, footpaths, vegetation, open spaces and street furniture.
structure	As defined in the Building Code of Australia as amended from time.
use	As defined in the <i>Sustainable Planning Act 2009</i> .
watercourse	As defined in the Sustainable Planning Regulation 2009.
wetland	As defined in the Sustainable Planning Regulation 2009.